



ICAO

CAPACITY & EFFICIENCY

2016–2030 Global Air Navigation Plan



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Note – The United Nations' definitions of regions are used in the report.

This document focusses primarily on scheduled commercial flights as this type of traffic accounts for more than 60 per cent of total fatalities.

The scheduled commercial flights data were obtained from the Official Airline Guide (OAG).



ICAO's Vision

Achieve sustainable growth of the global civil aviation system.

Our Mission

The International Civil Aviation Organization is the global forum of States for international civil aviation. ICAO develops policies, standards, undertakes compliance audits, performs studies and analyses, provides assistance and builds aviation capacity through the cooperation of Member States and stakeholders.

2017–2019 Strategic Objectives

A. Safety

Enhance global civil aviation safety.

B. Air Navigation Capacity and Efficiency

Increase capacity and improve efficiency of the global civil aviation system.

C. Security and Facilitation

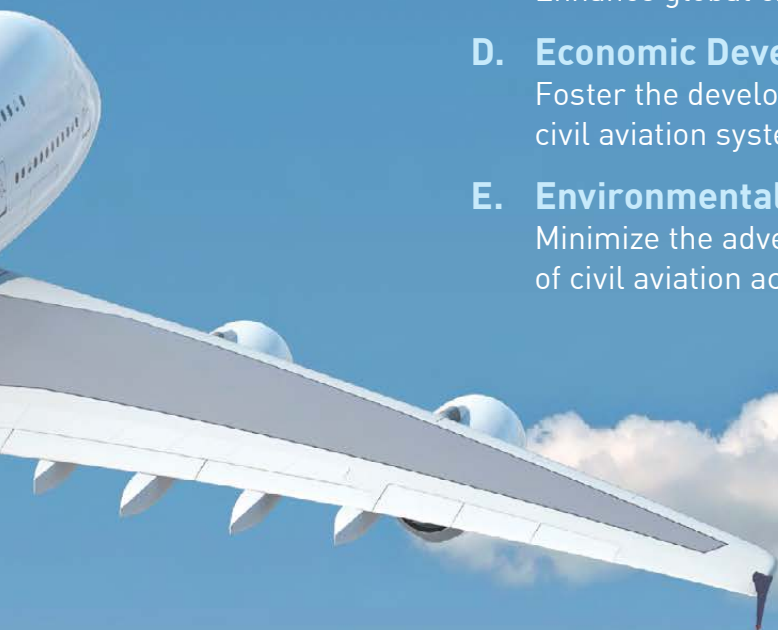
Enhance global civil aviation security and facilitation.

D. Economic Development of Air Transport

Foster the development of a sound and economically-viable civil aviation system.

E. Environmental Protection

Minimize the adverse environmental effects of civil aviation activities.



ICAO's 15-year Plan Addressing Global Air Navigation

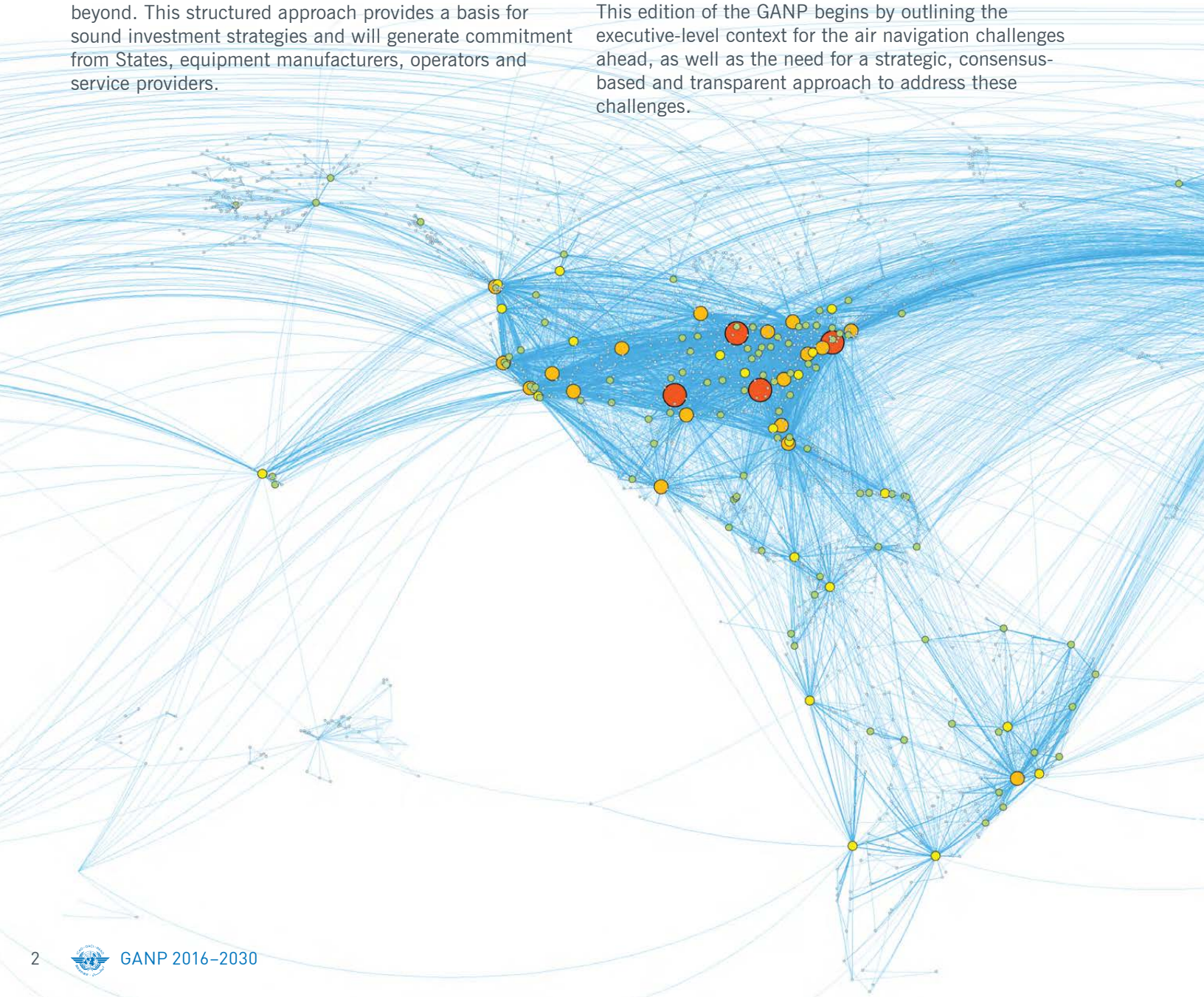
The fifth edition of the *ICAO Global Air Navigation Plan (GANP)* is designed to guide complementary and sector-wide air transport progress over 2016–2030 and is approved triennially by the ICAO Council.

The GANP represents a rolling, 15-year strategic methodology which leverages existing technologies and anticipates future developments based on State/industry agreed operational objectives. The Block Upgrades are organized in non-overlapping six-year time increments starting in 2013 and continuing through 2031 and beyond. This structured approach provides a basis for sound investment strategies and will generate commitment from States, equipment manufacturers, operators and service providers.

Although the ICAO work programme is endorsed by the ICAO Assembly on a triennial basis, the Global Plan offers a long-term vision that will assist ICAO, States and industry to ensure continuity and harmonization among their modernization programmes.

To find a balance between consolidation and keeping pace with new developments, the GANP will have a more comprehensive update with the 2019 edition, aligned with the Block periods.

This edition of the GANP begins by outlining the executive-level context for the air navigation challenges ahead, as well as the need for a strategic, consensus-based and transparent approach to address these challenges.



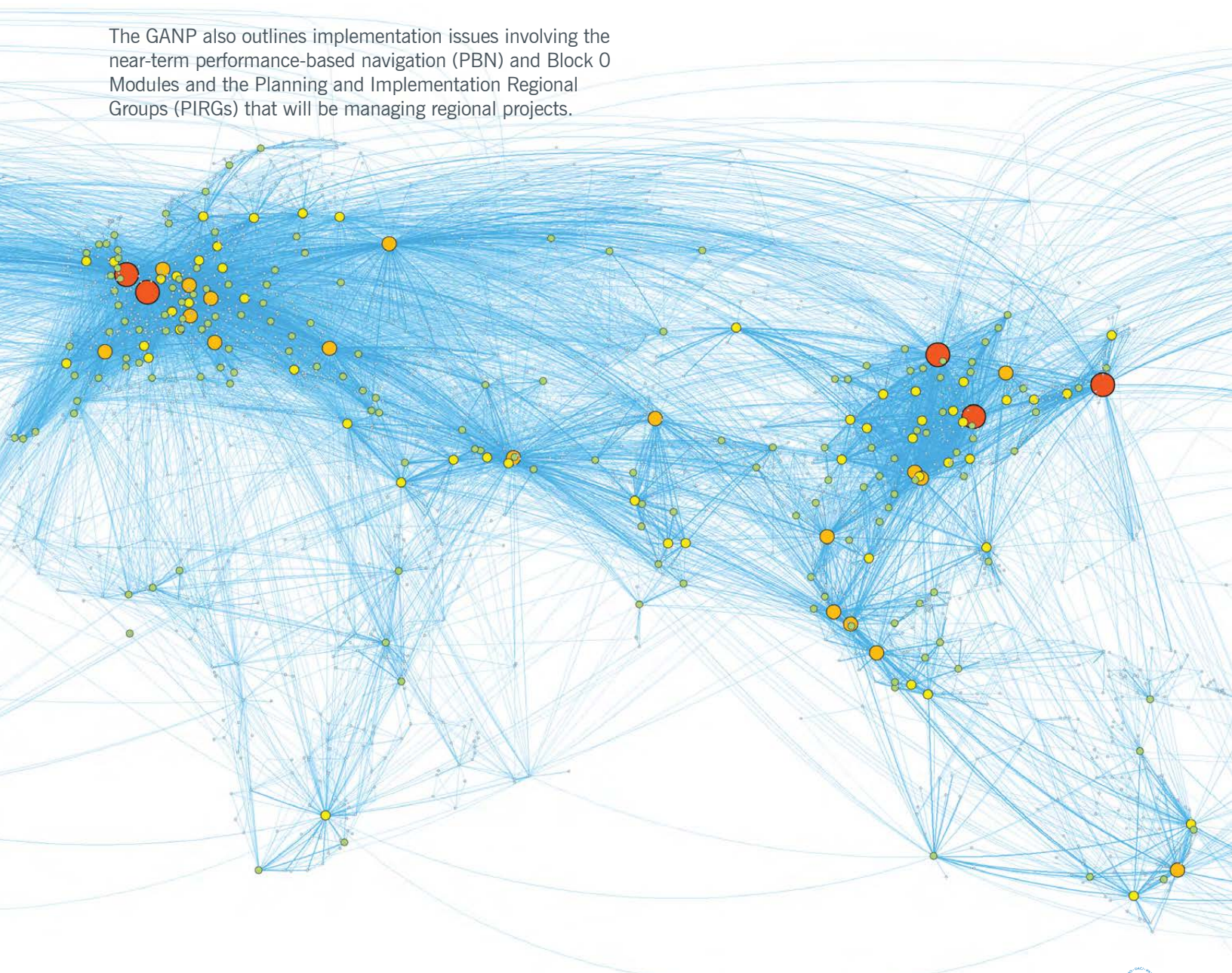
The GANP explores the need for more integrated aviation planning at both the regional and State level and addresses required solutions by introducing the consensus-driven Aviation System Block Upgrades (ASBU) systems engineering modernization strategy.

In addition, it identifies issues to be addressed in the near future alongside financial aspects of aviation system modernization. The increasing importance of collaboration and partnership as aviation recognizes and addresses its multidisciplinary challenges ahead is also stressed.

The GANP also outlines implementation issues involving the near-term performance-based navigation (PBN) and Block O Modules and the Planning and Implementation Regional Groups (PIRGs) that will be managing regional projects.

Descriptions of implementation programmes being pursued by ICAO complete Chapter 2, while Chapter 3 explores the role of the new ICAO Air Navigation Report in conjunction with the performance-based approach for the implementation of the ASBUs.

Eight appendices provide supplementary information relating to the evolution of the GANP, online support documentation, detailed description of ASBU Modules, and the Technology Roadmaps supporting the Block Upgrades, as well as financial guidance to implement the Modules.



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Addressing Growth and Realizing the Promise of Twenty-first Century Air Traffic Management (ATM)

The operational and economic context for the Global Air Navigation Plan

Air transport plays a major role in driving sustainable economic and social development. It directly and indirectly supports the employment of 58.1 million people, contributes over \$2.4 trillion to global Gross Domestic Product (GDP), and carries over 3.3 billion passengers and \$6.4 trillion worth of cargo annually.

Aviation achieves its impressive level of macro-economic performance by serving communities and regions through clear cycles of investment and opportunity. Infrastructure development generates initial employment and the ensuing airport and airline operations generate new supplier networks, tourism influxes and access for local producers to distant markets. These burgeoning trade and tourism economies then continue to expand, fostering wider and more sustainable regional growth.

It is no mystery then why air traffic growth has so consistently defied recessionary cycles since the mid-1970s, expanding two-fold once every 15 years. It resisted these recessions precisely because it served as one of our most effective tools for ending them – an important consideration for governments at every level in a challenging economic environment.

But even as air transport's speed and efficiency significantly facilitate economic progress, its growth under certain circumstances can be a double-edged sword. Though a sure sign of increased living standards, social mobility and generalized prosperity on the one hand, unmanaged air traffic growth can also lead to increased safety risks in those circumstances when it outpaces the regulatory and infrastructure developments needed to support it.

Driving Economic Recovery Aviation's Global Impacts

Source: ATAG; ICAO



\$2.4 trillion

Contributed to global GDP annually
(direct, indirect and induced, 2012)



3.3 billion

Passengers annually
(carried on scheduled traffic, 2014)



\$6.4 trillion

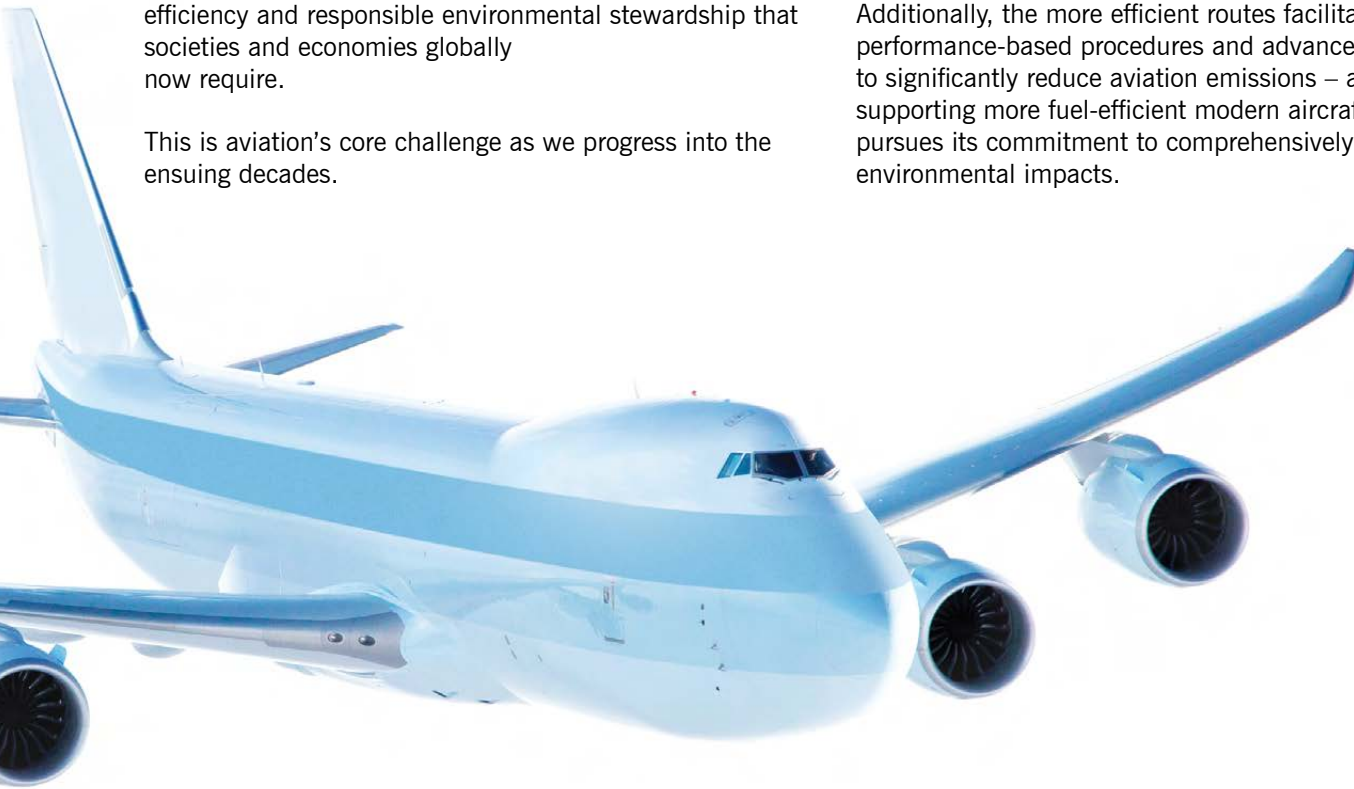
Value of air cargo annually
(2012)

To ensure that continuous safety improvement and air navigation modernization continue to advance hand-in-hand, ICAO has developed a strategic approach linking progress in both areas. This will allow States and stakeholders to realize the safe, sustained growth, increased efficiency and responsible environmental stewardship that societies and economies globally now require.

This is aviation's core challenge as we progress into the ensuing decades.

Fortunately, many of the procedures and technologies being proposed to address today's need for increased capacity and efficiency in our skies also enhance many positive factors from a safety standpoint.

Additionally, the more efficient routes facilitated by performance-based procedures and advanced avionics serve to significantly reduce aviation emissions – a key factor supporting more fuel-efficient modern aircraft as aviation pursues its commitment to comprehensively reduce its environmental impacts.



The Pace and Resilience of Modern Air Traffic Growth

Global air traffic has doubled in size once every 15 years since 1977 and will continue to do so. This growth occurs despite broader recessionary cycles and helps illustrate how aviation investment can be a key factor supporting economic recovery.



1977



1992



2007



2022

Source: Airbus

New Capabilities to Serve the Aviation Community

Providing flexibility for Member States through the consultative and cooperative Aviation System Block Upgrades methodology

Air Navigation has witnessed some important improvements in recent decades, and yet, a considerable remainder of the global Air Navigation system is still limited by conceptual approaches that arose in the twentieth century. These legacy Air Navigation capabilities limit air traffic capacity and growth and are responsible for unnecessary gas emissions being deposited into our atmosphere.

A fully-harmonized global air navigation system built on modern performance-based procedures and technologies is a solution to these concerns. This goal has been on the minds of Communications, Navigation and Surveillance/Air Traffic Management (CNS/ATM) planners for many years. Because technology never stands still, the realization of a strategic path to such a globally harmonized system has proven elusive.

The solution to this impasse lies at the heart of ICAO's core mission and values. Only by bringing together the States and stakeholders from every corner of the aviation community can a viable solution to twenty-first century Air Navigation be determined.

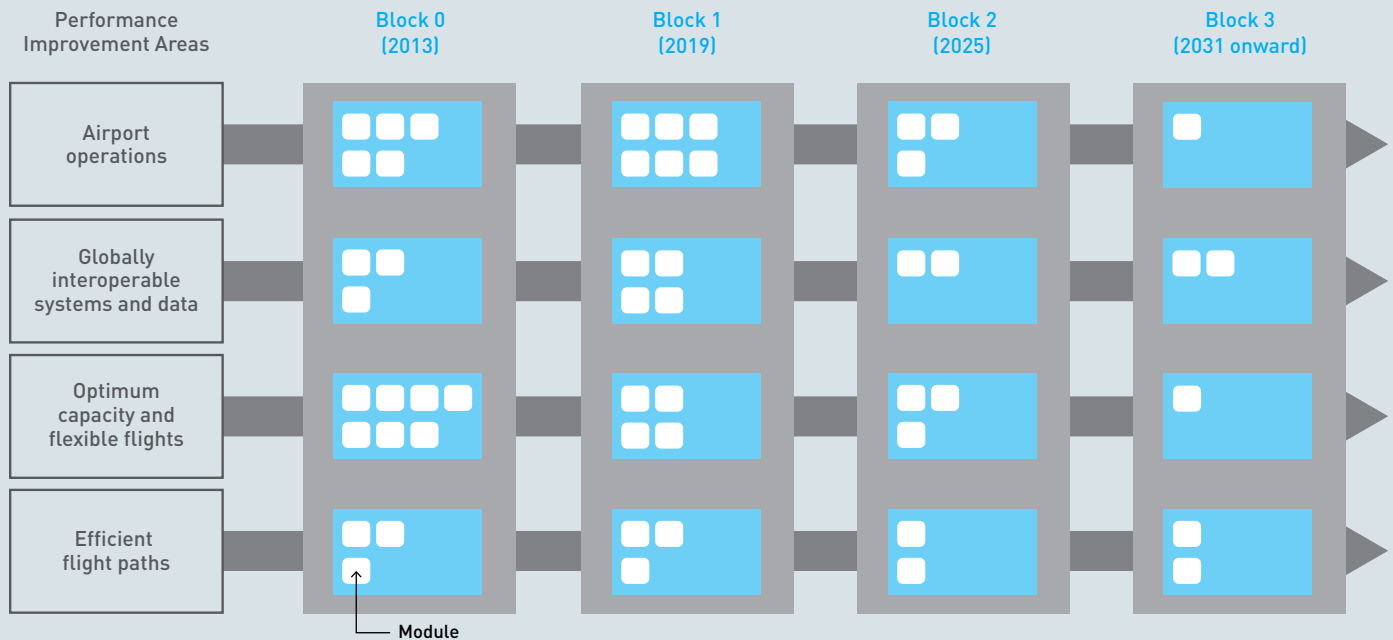
The Aviation System Block Upgrades (ASBU) methodology and its Modules define a programmatic and flexible global systems engineering approach allowing all States to advance their Air Navigation capacities based on their specific operational requirements.

This will permit all States and stakeholders to realize global harmonization, increased capacity, and environmental efficiency that modern air traffic growth now demands in every region around the world.

If the air transport system is to continue to drive global economic prosperity and social development to the extent that the aviation community and the world have grown accustomed, especially in the face of expected regional traffic growth projections and the pressing need for more determined and effective climate-related stewardship, States must fully embrace the new Block Upgrade process and follow a unified path to the future global Air Navigation system.

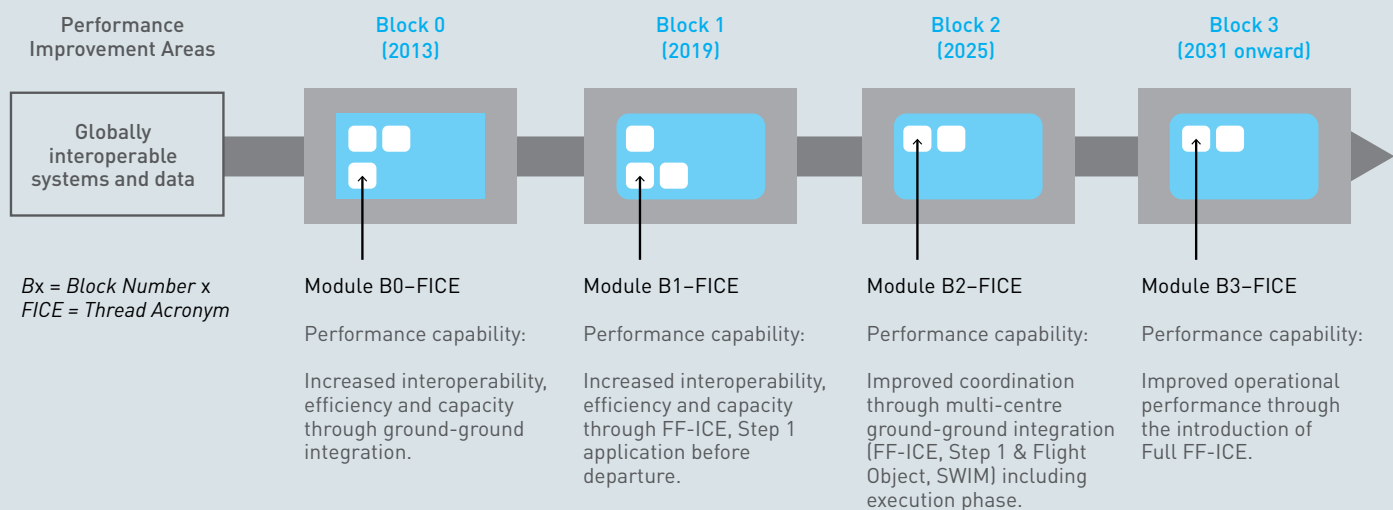
The Global Air Navigation Plan's Aviation System Block Upgrades methodology is a programmatic and flexible global systems engineering approach that allows all Member States to advance their Air Navigation capacities based on their specific operational requirements. The Block Upgrades will enable aviation to realize the global harmonization, increased capacity, and improved environmental efficiency that modern air traffic growth now demands in every region around the world.

GANP Fifth Edition Aviation System Block Upgrades Methodology



The ICAO Block Upgrades (dark blue columns) refer to the target availability timelines for a group of operational improvements (technologies and procedures) that will eventually realize a fully-harmonized Global Air Navigation System. The technologies and procedures for each Block have been organized into unique Modules (smaller white squares) which have been determined and cross-referenced based on the specific Performance Improvement Area to which they relate. ICAO has produced the systems engineering for its Member States so that they need only consider and adopt the Modules appropriate to their operational need.

By way of example, Block 0 (2013) features Modules characterized by operational improvements which have already been developed and implemented in many parts of the world today. It therefore has a near-term implementation period of 2013–2018, whereby 2013 refers to the availability of all components of its particular performance Modules and 2018 refers to the target implementation deadline. It is not the case that all States will need to implement every Module, and ICAO will be working with its Member States to help each determine exactly which capabilities they should have in place based on their unique operational requirements.



A Module 'Thread' is associated with a specific performance improvement area. Some of the Modules in each consecutive Block feature the same Thread Acronym, indicating that they belong to the same performance improvement area as it progresses toward (in this case) its target of 'globally interoperable systems and data' which considers Flight and Flow Information in a collaborative environment (FF-ICE). Every Module under the Block Upgrade approach will similarly serve to progress towards one of the four target Performance Improvement Areas.

What does the Global Air Navigation Plan's Strategic Approach mean for my State?

Understanding near-term implementation and reporting requirements

The 2016–2030 ICAO Global Air Navigation Plan presents all States with a comprehensive planning tool supporting a harmonized global Air Navigation system. It identifies all potential performance improvements available today, details the next generation of ground and avionics technologies that will be deployed worldwide, and provides the investment certainty needed for States and Industry to make strategic decisions for their individual planning purposes.

Ongoing Air Navigation improvement programmes being undertaken by a number of ICAO Member States (SESAR in Europe; NextGen in the United States; CARATS in Japan; SIRIUS in Brazil, and others in Canada, China, India and the Russian Federation) are consistent with the ASBU Methodology. These States mapped their planning to respective Block Upgrade Modules in order to ensure the near- and longer-term global interoperability of their Air Navigation solutions.

The GANP's Block Upgrade planning approach also addresses user needs, regulatory requirements and the needs of Air Navigation Service Providers and Airports. This ensures a single source for comprehensive planning.



Basic Modules to implement as a minimum path to support global interoperability were discussed at the Twelfth Air Navigation Conference (AN-Conf/12). They will be defined in the next triennium and be taken in account in the Regional Priorities agreed to by the Planning and Implementation Regional Groups (PIRGs). As the GANP progresses, Module implementation will be fine-tuned through regional agreements in the ICAO PIRG process.

The PIRG process will further ensure that all required supporting procedures, regulatory approvals and training capabilities are set in place. These supporting requirements will be reflected in regional online Air Navigation Plans (eANPs) developed by the PIRGs, ensuring strategic transparency, coordinated progress and certainty of investment.

With respect to all of these regional and State planning efforts, the detailed information available in the GANP's Technology Roadmaps (Appendix 5) and Module descriptions (Appendix 2) will significantly facilitate the development of business cases for any operational benefit being considered (Chapter 2 and Appendix 8).

THE 2016–2030 GLOBAL AIR NAVIGATION PLAN

- **Obliges States to map their national or regional programmes against the harmonized GANP, but provides them with far greater certainty of investment.**
- **Requires active collaboration among States through the PIRGs in order to coordinate initiatives within applicable regional Air Navigation Plans.**
- **Provides required tools for States and regions to develop comprehensive business case analyses as they seek to realize their specific operational improvements.**
- **Provides a vision of the evolution of the Global ATM system and the potential requirements to industry, for better anticipation in its products.**

INTRODUCTION



Presentation of the Global Air Navigation Plan



ICAO is an organization of Member States with the objective of developing principles and techniques for international air navigation, fostering the planning and development of international transport and promoting the development of all aspects of international civil aeronautics.



The ASBUs are designed to be used by the Regions, subregions and States when they wish to adopt the relevant Blocks or individual Modules to help achieve harmonization and interoperability by their consistent application across the Regions and the world.



The ICAO Global Air Navigation Plan (GANP) is an overarching framework that includes key civil aviation policy principles to assist ICAO Regions, subregions and States with the preparation of their Regional and State air navigation plans.



The GANP, along with other high-level ICAO plans, will help ICAO Regions, subregions and States establish their air navigation priorities for the next 15 years.



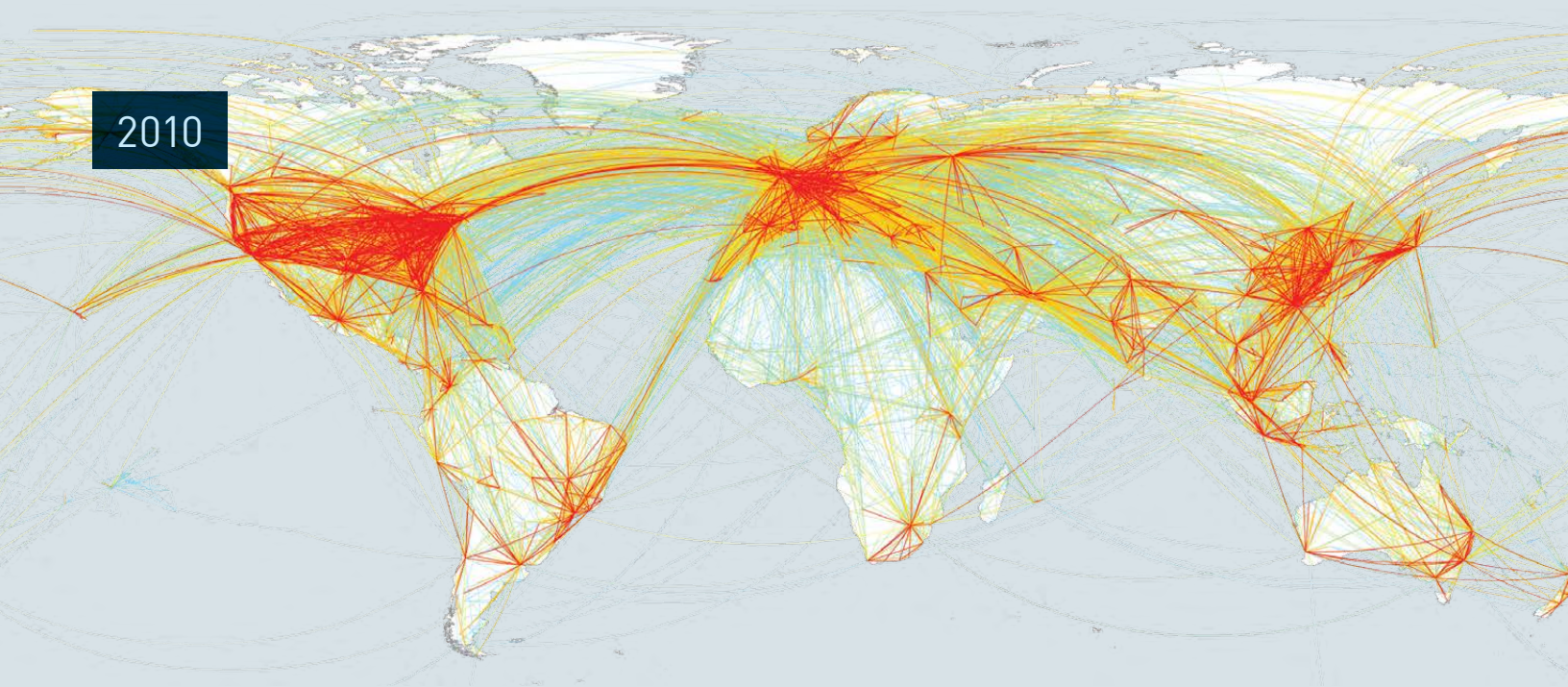
The objective of the GANP is to increase capacity and improve efficiency of the global civil aviation system whilst improving or at least maintaining safety. The GANP also includes strategies for addressing the other ICAO Strategic Objectives.



The GANP outlines ICAO's 10 key civil aviation policy principles guiding global, regional and State air navigation planning.



The GANP includes the Aviation System Block Upgrades (ASBU) framework, its Modules and its associated Technology Roadmaps covering inter alia communications, surveillance, navigation, information management and avionics.



Legend

Yearly aircraft movements

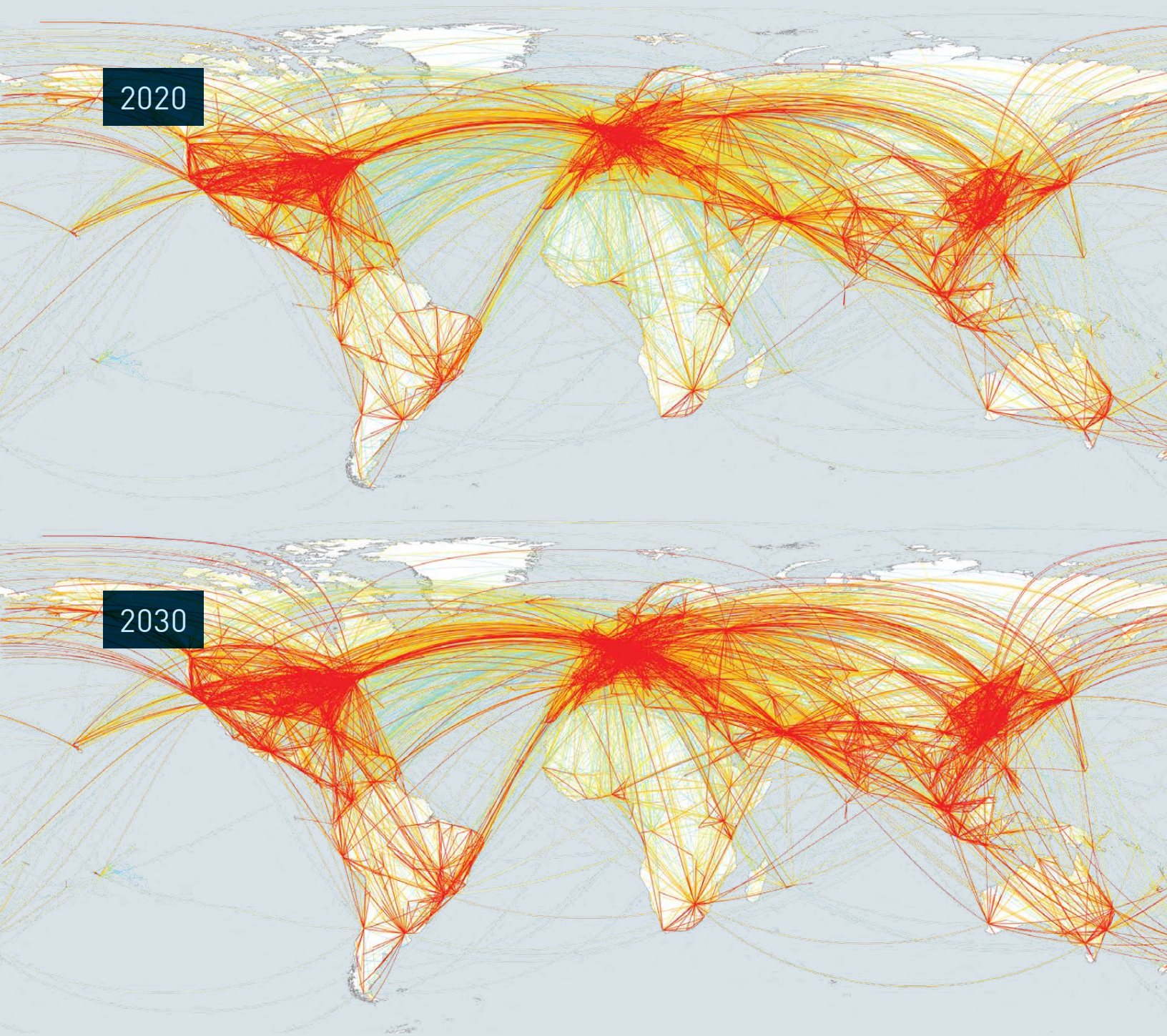
—	2101-46512
—	1001-2100
—	401-1000
—	166-400
—	1-165

Figure 1: The development of Air Traffic Flows from 2010 to 2030 (OAG based forecast)

The 2010 data on aircraft movements traffic was sourced from the Official Airline Guide (OAG) and grouped by 32 major traffic flows worldwide over a network of 43 559 routes between 4 300 cities. The projections for the years 2020 and 2030 are a by-product from the results of a “commercial aircraft fleet-mix” forecast model developed by the ICAO Secretariat in 2013. The main function of the model is the prediction of the aircraft fleet mix (aircraft by seat class) operated on each route. The commercial aircraft fleet is grouped into 9 seat classes (depending on the number of seats on the aircraft). The model uses as input ICAO forecasts by traffic flow along with assumptions on the future evolution of load factors, aircraft utilization, aircraft retirement curves among other parameters. The model output includes the aircraft fleet mix operated on each route along with the number of movements, available seats and aircraft utilization. The 2010 network remains constant.

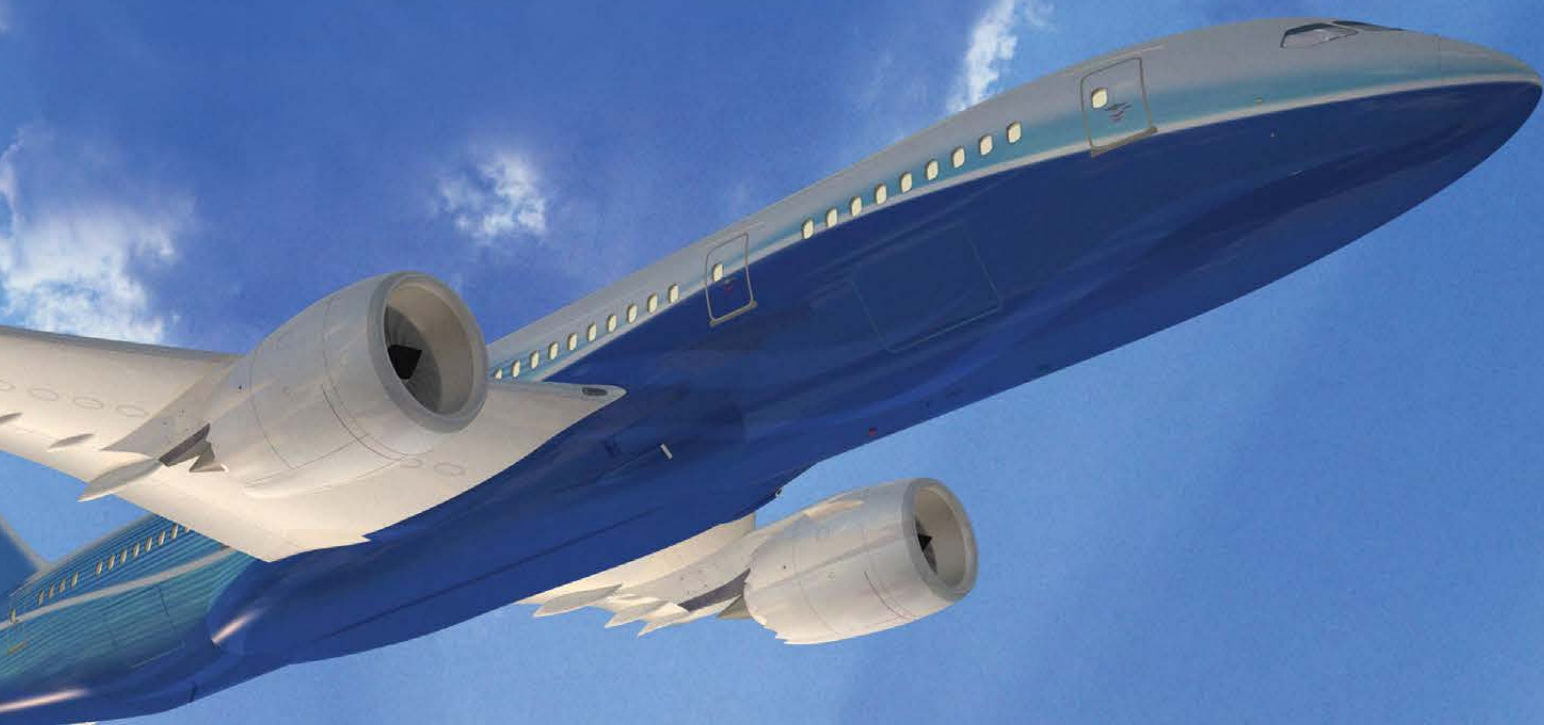
2020

2030



CHAPTER 1

ICAO's 10 Key Air Navigation Policy Principles



1.

Commitment to the implementation of ICAO's Strategic Objectives and Key Performance Areas

ICAO Regional and State Air Navigation Planning will cover each of ICAO's Strategic Objectives and all 11 ICAO Key Performance Areas.

2.

Aviation safety is the highest priority

In Air Navigation planning and in establishing and updating their individual Air Navigation Plans, ICAO Regions and States will give due consideration to the safety priorities set out in the Global Aviation Safety Plan (GASP).

3.

Tiered approach to air navigation planning

ICAO's Global Aviation Safety Plan and Global Air Navigation Plan will guide and harmonize the development of ICAO Regional and individual State Air Navigation Plans.

ICAO Regional Air Navigation Plans, developed by the Regional Planning and Implementation Groups (PIRGs), will also guide and harmonize the development of individual State Air Navigation Plans.

When developing their Regional Air Navigation Plans, PIRGs should address their intra and inter-regional issues.

4.

Global Air Traffic Management Operational Concept (GATMOC)



The ICAO-endorsed *Global Air Traffic Management Operational Concept* (Doc 9854) and companion manuals, which include inter alia, the *Manual on Air Traffic Management System Requirements* (Doc 9882) and the *Manual on Global Performance of the Air Navigation System* (Doc 9883), will continue through their evolution, to provide a sound global conceptual basis for global air navigation and air traffic management systems.

5.

Global air navigation priorities

ICAO should develop provisions and supporting material and provide training in line with the global air navigation priorities described in this plan.

6.

Regional and State air navigation priorities

ICAO Regions, subregions and individual States through the PIRGs should establish their own Air Navigation priorities to meet their individual needs and circumstances in line with the Global Air Navigation Priorities.

7.

Aviation System Block Upgrades (ASBUs), Modules and Roadmaps

The ASBUs, Modules and Roadmaps form a key attachment to the GANP, noting that they will continue to evolve as more work is done on refining and updating their content and in subsequent development of related provisions, supporting material and training.

8.

Use of ASBU Blocks and Modules

Although the GANP has a global perspective, it is not intended that all ASBU Modules are to be applied around the globe.

When the ASBU Blocks and Modules are adopted by regions, subregions or States they should be followed in close accordance with the specific ASBU requirements to ensure global interoperability and harmonization of air traffic management.

It is expected that some ASBU Modules will be essential at the global level and therefore may eventually be the subject of ICAO mandated implementation dates (minimum path).



9.

Cost-benefit and financial issues

The implementation of air navigation measures, including those identified in the ASBUs, can require significant investment of finite resources by ICAO Regions, subregions, States and the aviation community.

When considering the adoption of different Blocks and Modules, ICAO Regions, subregions and States should undertake cost-benefit analyses to determine the business case for implementation in their particular region or State.

The new guidance material on cost benefit analysis will assist States in implementing the GANP.

10.

Review and evaluation of air navigation planning

ICAO should review the GANP every three years and, if necessary, all relevant Air Navigation Planning documents through the established and transparent process.

The appendices to the GANP should be analysed annually by the Air Navigation Commission to ensure they remain accurate and up to date.

The progress and effectiveness of ICAO Regions and States against the priorities set out in their respective regional and State air navigation plans should be annually reported, using a consistent reporting format, to ICAO. This will assist regions and States in adjusting their priorities to reflect actual performance and address any emerging air navigation issues.



CHAPTER 2

Implementation:
Turning Ideas into Action



Our Priorities

ICAO will focus its efforts over the next three years on the development and implementation of performance-based navigation (PBN), continuous descent operations (CDO), continuous climb operations (CCO) and air traffic flow management (ATFM), including runway sequencing capabilities (AMAN/DMAN).

Considering the flexibility that ICAO has intentionally built into its Block Upgrade approach, there are nevertheless some elements of the GANP that will need to be considered for worldwide applicability. The characterization of the particular Block Modules that are considered necessary for the future safety or regularity of international Air Navigation, and which may eventually become an ICAO Standard, is essential to the success of the GANP. Compliance with existing standards is also key to this success.

In this context, a wide synchronization of global or regional deployment timelines will sometimes be necessary as well as consideration with respect to possible implementation agreements or mandates. Also, any ASBU implementation in international airspace that requires mandatory equipment and capabilities must first have a Regional Agreement and be incorporated into the *Regional Supplementary Procedures* (Doc 7030).

PBN: Our Highest implementation priority

In line with the continued focus on PBN as the highest priority for Air Navigation, ICAO's PBN Programme is working to further improve and develop the PBN concept, whilst also striving to assist States with successful implementation of PBN routes and procedures.

Enhanced functionality

Several PBN advanced functions and options are being developed which will increase PBN usability in challenging environments, allowing safer access to more airports and improved route efficiencies. Additionally the development of RNP AR (authorization required) Departures will enable

PBN departure routes to be developed in more locations, particularly in mountainous terrain, and assist with capacity improvements by enabling parallel runway departures. The focus of all this work is to address all related issues, ensuring a complete deliverable improvement to the end users.

Implementation of PBN in terminal airspace is seen as a key enabler for the advanced terminal operations envisaged by a mature ATM modernization programme, and the developments planned for the concept will ensure its widest possible applicability.

Strategic development

Whilst improving the PBN concept functionality is important, a need has also been identified to develop a long-term strategy which would reduce the number of specifications to a more streamlined set, which would still offer full support for all PBN operations, current or planned.

Another major initiative in this area relates to the increasing harmonization and standardization of PBN terminology and references across all areas, from operational approvals to chart names. This will improve understanding of the concept and help to drive increased and safer use of PBN worldwide.

Assistance for implementation

In light of the importance of PBN, the following have been highlighted by States and the aviation stakeholders as the key areas for ICAO to focus its efforts to ensure effective and coordinated implementation:

- The need for guidance material, workshops and symposia on all aspects of PBN including regulatory oversight issues (as recommended by the High Level Safety Conference 2015), the design and validation of procedures, aircraft operations approval, stakeholder consultation, etc.;
- Online learning packages;
- In classroom courses to ensure that PBN requirements and Standards are fully understood and properly implemented;

- Active, coordinated support for continuing Standards development and amendment;
- Support for a harmonized approach to regional PBN implementation;
- Specific products to assist a State with its PBN implementation needs; and
- Assistance to ensure harmonized and integrated implementation of related technologies and support tools to optimize performance capability objectives.

Many such products are now available through the ICAO PBN website, and ICAO continues to coordinate with all aviation stakeholders to identify new initiatives, develop more in-depth guidance material and create additional training courses (online and classroom), as required, to support high-level requirements for PBN implementation.

Environmental gains through PBN terminal procedures — CDO and CCO

Many major airports now employ PBN procedures and, in a large number of cases, judicious design has resulted in significant reductions in environmental impacts (noise avoidance and reduced emissions). In cases where the airspace design has also supported continuous descent operations (CDO) and continuous climb operations (CCO) even greater environmental benefits have been realized.

CDOs feature optimized profile descents that allow aircraft to descend from the cruise to the final approach to the airport at minimum thrust settings. Besides the significant fuel savings this achieves, CDO has the additional environmental benefit of decreasing airport/aircraft noise levels, benefitting local communities. In addition to the general benefits in this regard, derived from less thrust being employed, the application of PBN functionality allows the lateral path to be routed to avoid more noise-sensitive areas.

CCOs can have similar benefits for departures. A continuous climb operation does not require a specific air or ground technology, but rather is an aircraft operating technique aided by appropriate airspace and procedure design. Enabling an aircraft to reach and maintain its optimum flight level without interruption is a key driver to improve fuel efficiency and minimize carbon emissions as a large proportion of fuel burn occurs during the climb phase. Again, the application of PBN for departure allows route design that avoids overflying noise sensitive areas.

ICAO *Continuous Descent Operations (CDO) Manual* (Doc 9931) and *Continuous Climb Operations (CCO) Manual* (Doc 9993) provide guidance in the design, implementation and operation of environmentally friendly arrivals and departures. In order for this to be fully implemented, ATM tools and techniques, especially arrival and departure management tools, have to be implemented and/or updated to ensure that arrival and departure flows are smooth and appropriately sequenced.

Air traffic flow management

Air traffic flow management (ATFM) is an enabler of air traffic management (ATM) efficiency and effectiveness. It contributes to the safety, environmental sustainability, efficiency and cost-effectiveness of an ATM system. ATFM aims at enhancing safety by ensuring the delivery of safe densities of traffic and by minimizing traffic surges. Its purpose is, when needed, to balance traffic demand and available capacity.

Successful and efficient ATFM relies on the clear definition of capacities (i.e. number of flights that can be handled by an airport or a en-route sector), as well as on the analysis of forecasted traffic flows (amount of traffic that is expected at an airport or an en-route sector). Therefore, ATFM also relies heavily on the exchange of information related to flight plans, airspace availability and capacity. ATFM allows the various system stakeholders to collaboratively reconcile system resource constraints with economic and environmental priorities. The range of possible ATFM measures spans from limited speed variations to ground delay programs to address the most severe disruption cases. ATFM is therefore a scalable process, that can be designed to answer very local capacity issues up to systemic capacity/demand imbalances.

The number of States that manage traffic flows and implement ATFM procedures grows steadily. ICAO, having established ATFM as one of its priorities, has strived to provide extensive support to the much needed development of flow management worldwide. ATFM is a major enabler for Safety which covers increased efficiency of ATM as a whole.

The nature of ATFM transcends borders and frontiers. Managing traffic flows impact adjacent airspaces, and sends ripple effects that can be felt at the level of an entire region. In that light, establishing a common international reference was paramount. ICAO produced that reference, with the second edition of the *Manual on Collaborative Air Traffic Flow Management* (Doc 9971).

The ICAO regional offices and the ICAO regional sub-offices have also been extremely active in supporting ATFM implementation. Beyond providing technical expertise and guidance to the States from their respective regions, they have also developed regional concept of operations and organized training events to foster implementation of ATFM and collaborative decision-making (CDM). Significant efforts and various workshops were also organized to this effect.

Module Priorities and Minimum Path

The international civil aviation community has made it clear that ICAO should provide guidance to States on how to prioritize the Modules. The Twelfth Air Navigation Conference affirmed this by requesting ICAO to “continue to work on guidance material for the categorization of block upgrade modules for implementation priority and provide guidance as necessary to planning and implementation regional groups and States” (Recommendation 6.12 (c)).

In addition to this, the Conference requested ICAO to “identify modules in Block 1 considered to be essential for implementation at a global level in terms of the minimum path to global interoperability and safety with due regard to regional diversity, for further consideration by States” (Recommendation 6.12 (e)).

Responding to the above ICAO provided a planning flowchart (Appendix 1) for the Regions in the fourth edition of the GANP, which takes into account the Modules as well as the Regional Priorities. This information is to be used by the PIRGs to set the priorities for Module implementation in individual Regions. When establishing regional priorities for implementation, the items which are essential for inter-regional interoperability and safety shall be taken into account as stated in Recommendation 6.12 (e).

For this new fifth edition, and as it is expected that these Modules may eventually become the subject of ICAO Standards with mandated implementation dates, the concept of “minimum path to global interoperability and safety” is introduced. It represents the sets of Modules that are or will be needed at a global level for the future air navigation systems to work in a cooperative manner and for aviation to fully benefit from the deployed technology. It should help States and regions anticipate and efficiently plan their future investments.

Although all ASBU Modules are equally important, it is recognized that:

- some Modules must be implemented globally, and therefore must be designated as part of the minimum path to achieve global interoperability;
- deployment of such Modules in the earliest available time frame will result in maximum benefits for the aviation stakeholders; and
- implementations of such Modules should take place around the same time periods.

This already exists for some specific Block 0 Modules:

- **BO-ACAS** (improved ACAS, TCAS v7.1). ICAO agreed to mandate the improved ACAS for new installations as of 1 January 2014 and for all installations no later than 1 January 2017;
- **BO-APTA** (Optimization of Approach Procedures including vertical guidance). Assembly Resolution urged States to achieve implementation of approach procedures with vertical guidance (APV) (Baro-VNAV and/or augmented GNSS) including LNAV-only minima for all instrument runway ends by 2016;
- **BO-DATM** (Service Improvement through Digital Aeronautical Information Management) prepares the world for digital information exchange;
- **BO-FICE** (Increased Interoperability, Efficiency and Capacity through Ground-Ground Integration) to improve coordination between air traffic service units (ATSUs) by using ATS interfacility data communication (AIDC). AIDC is the necessary first step for all improvements in FF-ICE, ATFM and collaborative decision-making and the baseline of future advanced information management processes;

and could be targeted in areas where radar coverage does not exist today but where the need to fly more direct routes or handling more traffic in each sector exists:

- **BO-ASUR** (ADS-B out and MLAT), operationally, the lower costs of dependent surveillance infrastructure in comparison to conventional radars support business decisions to expand radar-equivalent service volumes and the use of radar-like separation procedures into remote or non-radar areas. Additionally, the non-mechanical nature of the ADS-B ground infrastructure allows it to be sited in locations that are difficult for ►

radar installations. MLAT requires more ground stations than ADS-B and has larger geometric requirements than ADS-B, but has the early implementation advantage of using current aircraft equipage.

Three Block 1 Modules (**B1-FICE**, **B1-DATM**, **B1-SWIM**) are expected to be deployed worldwide in the coming years. Harmonization and interoperability constraints should make them essential, becoming the foundations of the future ATM system.

The development of suitable high level principles or guidelines to identify essential Modules at a global level will be necessary. Considering safety and interoperability as basic targets, such principles could, focus, for example, on those Modules providing:

- direct and tangible safety improvements;
- interoperability of ground-to-ground systems, recognizing the desirability of automation systems to be able to effectively communicate globally; and
- interoperability of air-to-air systems, recognizing the need for airborne applications to be able to interact without restriction.

The 2019 edition of the GANP will assess the status of all Modules based on the level of deployment and the updated availability of the technology and standards. The Module dependencies diagram (Appendix 6) will also be used as a reference.

ICAO Tools Supporting ASBU Modules Implementation

ICAO's GANP webpage³ will serve as the main page for centralized access to many tools and documents, in addition to the complete ASBU document containing the Module-by-Module descriptions for Member States and industry reference.

ICAO documentation for the ASBUs

Each ASBU Modules contains the list of standards, procedures, guidance material and approval documents needed to get the full benefit of the operational improvement. ICAO has now linked its work programme with this list and will provide the updated list of documents according to the two-early amendment cycle. Appendix 3 provides a publication forecast for each ASBU Module, which will be also accessible from the GANP webpage.

Standardization Roadmap

As recommended by the Twelfth Air Navigation Conference and the 38th Session of the ICAO Assembly (Resolution A38-11), ICAO is working on a Standardization Roadmap. The Standardization Roadmap not only reflects ICAO's plan of work, but also is the basis for cooperation with other standard making organizations (“[...] utilize, to the maximum extent appropriate and subject to the adequacy of a verification and validation process, the work of other recognized standards making organizations in the development of SARPs, PANS and ICAO technical guidance material.”)

³ See <http://www.icao.int/airnavigation/Pages/GANP-Resources.aspx>

Training, Recruiting and Human Performance Considerations

Aviation professionals have an essential role in the transition to, and successful implementation of the GANP. The system changes will affect the work of many skilled personnel in the air and on the ground, potentially changing their roles and interactions and even requiring new proficiencies to be developed. Furthermore, with the expected growth of aviation, it is critical that enough qualified and competent personnel are available to ensure a safe and efficient aviation system. As part of the Next Generation of Aviation Professionals (NGAP) programme, ICAO is working with stakeholders to create greater awareness of the impending shortages of personnel, to forecast both global and regional

personnel needs, and to assist the global aviation community in attracting, training, educating and retaining the next generation of aviation professionals.

It is therefore critical that the concepts being developed within the GANP take into account the strengths and weaknesses of existing and future skilled personnel at every juncture. All actors with a stake in a safe air transportation system will need to intensify efforts to manage risks associated with human performance and the sector will need to proactively anticipate interface and workstation design, training needs and operational procedures while promulgating best practices. In support of this, ICAO is working with key stakeholders under NGAP to develop training manuals for Air Traffic Controllers (ATCOs) and Air Traffic Safety Electronics Personnel (ATSEPs) utilizing competency-based training methods.

ICAO has long recognized these factors, and thus the consideration of human performance in the context of the Block Upgrades requirements will continue to evolve through State Safety Programme (SSP) and Industry Safety Management Systems (SMS) approaches.



Amongst other priorities, the management of change pertinent to the Block Upgrades evolution should include human performance-related considerations in the following areas:

- a. **Initial training, competence and/or adaptation of new/ active operational staff;**
- b. **New roles and responsibilities and tasks to be defined and implemented;**
- c. **Social factors and management of the cultural changes linked to increased automation.**

Human performance needs to be embedded both in the planning and design phases of new systems and technologies as well as during implementation. Early involvement of operational personnel is also essential.

Sharing of information regarding the various aspects of human performance and the identification of human performance risk management approaches will be a prerequisite for improving safety outcomes. This is particularly true in today's aviation operational context and the successful implementation of the Block Upgrades and other new systems into the future.

Widespread and effective management of human performance risks within an operational context cannot be achieved without a coordinated effort from regulators, industry service providers, and operational personnel representing all disciplines.

Flexibility of GANP Implementation

ICAO's GANP establishes a rolling eighteen-year global planning horizon.

The resultant framework is intended primarily to ensure that the aviation system will be maintained and enhanced, that air traffic management (ATM) improvement programmes are effectively harmonized, and that barriers to future aviation efficiency and environmental gains can be removed at a reasonable cost. In this sense, the adoption of the ASBU methodology significantly clarifies how the ANSP and airspace users should plan for future equipage.

Although the GANP has a worldwide perspective, it is not intended that all Block Modules be required to be applied in every State and region. Many of the Block Upgrade Modules contained in the GANP are specialized packages that should be applied only where the specific operational requirement exists or corresponding benefits can be realistically projected.

The inherent flexibility in the ASBU methodology allows States to implement Modules based on their specific operational requirements. Using the GANP, Regional and State planners should identify those Modules which provide any needed operational improvements. Although the Block Upgrades do not dictate when or where a particular Module is to be implemented, this may change in the future should uneven progress hinder the passage of aircraft from one region of airspace to another.

The regular review of implementation progress and the analysis of potential impediments will ultimately ensure the harmonious transition from one region to another following major traffic flows, as well as ease the continuous evolution towards the GANP's performance targets.

ATM Logical Architecture

The Twelfth Air Navigation Conference requested ICAO (Recommendation 1/4 – Architecture) to develop a Global ATM logical architecture to support the GANP and planning work by Regions and States. This work has started and a first version of this ATM logical architecture is provided in Appendix 7. This logical architecture complements the Block Upgrades while also providing a graphical linkage between:

- a. **the ASBU Modules and the elements of the Global Operational Concept.**
- b. **the ASBU Modules and the intended operational environment and the expected performance benefits.**

Continuation of the work on the architecture to further mature and, when and where needed, detail it, will be instrumental in:

- Scoping the work on the Modules;
- Understanding and maintaining interdependencies and interoperability issues;
- Providing “situational awareness”;
- Communicating.

The further work on architecture, at the ICAO level, is in function of achieving the above objectives without becoming an objective on its own.

Guidance on Financial aspects

For the implementation of the ASBU Modules, several aspects have to be taken into account by States, stakeholders and regions, according to their needs and operational and geographical environment.

In the past triennium, the ICAO Multi-disciplinary Working Group (MDWG) developed guidance material on how to set up implementation, considering economic impact assessment, business cases, cost-benefit analyses, financial instruments, incentives and the relation with ICAO policy documents, to assist States, stakeholders and regions in implementing the ASBU. Appendix 8 was developed to provide States and different stakeholders with financial guidance for the implementation of the ASBUs. It also provides a methodology for financing a project. This appendix is only a short description of the full report, which is available from the GANP webpage⁴.

ICAO will continue to develop guidance material for the implementation of the ASBU and more material will be available for the 2019 update of the GANP

⁴ See <http://www.icao.int/airnavigation/Pages/GANP-Resources.aspx>



CHAPTER 3

Aviation System Performance



Global Air Navigation Report and Performance/Implementation Monitoring

Following the endorsement of a performance-based approach to Air Navigation planning and implementation by the Eleventh Air Navigation Conference in 2003, as well as the 35th Session of the ICAO Assembly in 2004, ICAO completed the development of relevant guidance material in early 2008 (*Manual on Global Performance of the Air Navigation System* (Doc 9883)).

By 2009, all PIRGs, while adopting a regional performance framework, invited States to implement a national performance framework for Air Navigation systems, on the basis of ICAO guidance material and aligned with the regional performance objectives, existing Regional Air Navigation Plans, and the Global ATM Operational Concept.

The next step called for performance monitoring through an established measurement strategy. While PIRGs are progressively identifying a set of regional performance metrics, States in the meantime have recognized that data collection, processing, storage and reporting activities supporting the regional performance metrics are fundamental to the success of performance-based strategies.

The Air Navigation planning and implementation performance framework prescribes that reporting, monitoring, analysis and review activities be conducted on a cyclical, annual basis. The Air Navigation reporting form will be the basis for performance monitoring relating to Block Upgrade implementation at the regional and national levels. The Regional Performance Dashboards also present regional implementation results, highlighting what States and groups

of States are achieving in collaboration with their respective Planning and Implementation Regional Groups (PIRGs) and Regional Aviation Safety Groups (RASGs).

Reporting and monitoring results will be analysed by ICAO and aviation stakeholders and then utilized in developing the annual Global Air Navigation Report. ICAO encourages States to make initial analyses and to report results to ICAO rather than to provide raw data.

The report results will provide an opportunity for the world civil aviation community to compare progress across various ICAO Regions in the establishment of Air Navigation infrastructure and performance-based procedures.

They will also provide the ICAO Air Navigation Commission with detailed annual results on the basis of which tactical adjustments will be made to the work programme, as well as triennial policy adjustments to the GANP.

Performance-based Approach for Implementing the ASBUs

Goal of a performance-based approach

The aviation system today is complex with performance determined by a diverse group of stakeholders including Air Navigation Service Providers (ANSPs), airspace users and airports. These stakeholders also see their ability to operate is significantly impacted by external events such as weather. In maintaining high levels of safety and efficiency, all stakeholders are required to make significant investments in new technology. To prioritize future investment and to improve system efficiency, adoption of a performance-based approach in the spirit of ICAO Document 9883 is required, in which a carefully chosen set of performance indicators is used that also allows for monitoring of current operations.

A performance-based approach is results-oriented, helping decision makers set priorities and determine appropriate trade-offs that support optimum resource allocation while maintaining an acceptable level of safety performance and promoting transparency and accountability among stakeholders. In promoting a performance-based approach, ICAO recommends that States utilize a focussed set of Key Performance Indicators (KPIs) that provide the means of identifying shortfalls and prioritizing investments. Table 1 shows a potential set of KPIs in the key performance areas of efficiency, capacity and predictability (description of indicators is available from the GANP webpage). Final KPIs will be discussed and agreed by 2019 (as indicated in the timeline below).

Implementation of KPIs will allow States to:

- Share performance issues and best practices at a global level;
- Develop business cases for ASBU Module implementation with investment based on KPIs;
- Determine timeliness and appropriateness (geographical and fleet-wise) of ASBU Module deployment according to a performance-driven approach;
- Manage readiness of ASBU Modules for deployment (driving the required speed of R&D, global standardization and development of ICAO provisions);
- Measure and document the performance benefits brought by the Modules implemented.

Through the methodology guidelines of the *Manual on Global Performance of the Air Navigation System* (Doc 9883), the GANP and supplementary guidance, ICAO will promote the regional development of these KPIs to support ASBU Module implementation. This approach will allow all stakeholders to analyse the current and future performance of the air navigation system and to take actions, if needed, to fill the gap between the current performance and the expected one. ICAO will provide support to define which ASBUs need to be deployed to fill the gap so that services can be delivered and the desired performance achieved.

The implementation of some elements of the ASBUs is already taking place at some degree at national or (sub-)regional level. Groups of States, regional organizations and industry are coordinating and orchestrating joint implementation. This information, when aggregated at (sub-)regional and global levels, supports (sub-)regions and ICAO in setting priorities. Future updates of the GANP and the ASBUs will provide a global framework to enhance the performance of the air navigation system considering geographical differences and levels of maturity in terms of services being provided.

Performance measurement at the basis of the air navigation system improvement

States have specific needs, thus the performance-based approach to be adopted, by each of them, should reflect their different needs and different maturity levels. Despite these different levels of maturity, ICAO is encouraging all States to collectively use a performance-based approach for implementation. The way they apply, and the priorities of information to be provided should be adapted to their needs and maturity levels. Over time, the collection and analysis of information will improve and the maturity of the performance-based approach will increase. Cooperation between all stakeholders is key in this matter and exchange of information and benchmarking will lead to a better understanding of the potential gaps between current and desirable performance.

A phased development approach for ICAO

ICAO proposes a phased development approach, linked to the problems perceived and benefits expected from the implementation of the ASBU Modules. These phases will reflect the progress of level of maturity of States and regions.

Three phases are planned:

1. Until 2019

- Agreement on a simple set of Key Performance Indicators (KPIs), based on existing best practices in more mature regions that have already published performance information and on ICAO publications;
- Initial development of guidance material, illustrating the benefits of a performance-based approach and explaining the data collection, calculation and analysis required for the selected KPIs.

2. Until 2022

- Illustrate links between ASBU Modules and KPIs and exchange of experience and best practices at regional and subregional levels;
- Update of performance related ICAO manuals (Doc 9883 and Doc 9161) and development of additional guidance material on data collection, data analysis, etc.;
- Define a global performance baseline, based on States' performance monitoring and reporting, against which future progress will be measured.

3. 2022 and beyond

- Standardization of performance data and enhanced data exchanges to automate and reduce the cost of performance data collection and processing. This work could benefit from existing work on exchange models.

A phased implementation approach for States

ICAO emphasizes the importance of a performance-based approach, inviting all stakeholders to participate and pave the way for the challenges to be faced in the coming years. ICAO encourages States to start or to continue with a performance-based approach. For those States and regions which do not have either mature data collection and processing available or a well-developed analysing capacity, ICAO advises them to start with a qualitative expert analysis and to develop policy statements (qualitative performance objectives), followed as soon as possible, by the implementation of a quantitative approach (i.e., use indicators as a common language for measuring improvement, trends, etc.). In the future, once more and more States and regions contribute and exchange information, this will enable a global approach.

ICAO identified eleven key performance areas (KPAs) (see Doc 9854 and Doc 9883) and proposed to the PIRGs to further work on a selection of key performance indicators (KPIs) such that:

- KPIs are selected in a transparent and interoperable way, to stimulate analysis at regional and global levels;
- The algorithm and formulas used for computation are made available and have direct links to ANSPs performance and technology improvements.

As States have different needs and maturity levels or performance monitoring, ICAO proposes to work on a set of KPIs, according to needs and capabilities. Table 1 contains potential KPIs on efficiency, capacity

and predictability key performance areas. States are encouraged to start with a simple set of indicators (Core KPIs) matching their needs, and to complete them later with more complex ones (Additional KPIs). States with a more mature performance improvement and monitoring process are encouraged to work with the additional KPIs. This is work in progress and ICAO will further develop the implementation approach towards the GANP Update 2019, in cooperation with States, (sub-)regions and industry.

Note that other KPIs focussing on local performance issues and requiring further analysis can also be used for the planning and justification of investments. Data from various sources can also be used.

ICAO will continue to stimulate cooperation to develop the phased approach within the context of the GANP and its future updates.

The KPIs in Table 1 have been categorized as either “core” or “additional”. The core KPIs allow States to make meaningful assessments of the efficiency of their system while keeping data processing and data archiving requirements to a minimum. These KPIs require key event times such as actual and scheduled gate times and actual runway landing and departure times to be recorded. Many of these times can be provided by airlines and punctuality statistics are often kept by State regulatory authorities.

Additional KPIs that look at flight efficiency, demand/capacity utilization or fuel burn require flight trajectory processing software. However all of these indicators have demonstrated use. Additional information on these indicators is available from the GANP webpage.

Table 1: Potential key performance indicators

KPA	EFFICIENCY		CAPACITY		PREDICTABILITY	
	ADDITIONAL FLIGHT TIME & DISTANCE	ADDITIONAL FUEL BURNS	CAPACITY, THROUGHPUT & UTILIZATION	CAPACITY SHORTFALL & ASSOCIATED DELAY	PUNCTUALITY	VARIABILITY
FOCUS AREA(S)						
CORE KPIs	KPI02 Taxi-Out Additional Time KPI13 Taxi-In Additional Time		KPI09 Airport Peak Arrival Capacity KPI10 Airport Peak Arrival Throughput		KPI01 Departure punctuality KPI14 Arrival Punctuality	KPI15 Flight time variability
ADDITIONAL KPIs	KPI04 Filed Flight Plan en-Route Extension KPI05 Actual en-Route Extension KPI08 Additional time in terminal airspace	KPI16 Additional fuel burn	KPI06 En-Route Airspace Capacity KPI11 Airport Arrival Capacity Utilization	KPI07 En-Route ATFM delay KPI12 Airport/Terminal ATFM Delay	KPI03 ATFM slot adherence	

Global Air Navigation Plan Evolution & Governance

Continued evolution of the GANP

The new GANP has its roots in an appendix to a 1993 report on what was then termed the future air navigation system (FANS). These recommendations were first presented as the FANS Concept and later became referred to more generally as CNS/ATM.

The FANS initiative had answered a request from ICAO Member States for planning recommendations on how to address air transport's steady global growth through the coordination of emerging technologies. As research and development into these technologies accelerated rapidly during the 1990s, the Plan and its concepts advanced with them.

A standalone version was published as the ICAO *Global Air Navigation Plan for CNS/ATM Systems* (Doc 9750) in 1998, the second edition of which was released in 2001. During this period the Global Plan served to support State and regional planning and procurement needs surrounding CNS/ATM systems.

By 2004, ICAO Member States and the air transport industry at large had begun to encourage the transitioning of the Global Plan's concepts into more practical, real-world solutions. Two ATM implementation Roadmaps, made up of specific operational initiatives, were consequently developed on a collaborative basis by dedicated ICAO/industry project teams.

The operational initiatives contained in the Roadmaps were later renamed Global Plan Initiatives (GPIs) and incorporated into the third edition of the GANP.

The fourth edition of the GANP introduced the ASBU methodology.

Main changes in the 2016 edition

This edition of the GANP includes the updates made to the ASBU document and provides useful additions while maintaining a stability in the structure, as requested by States after the major change of the 2013 edition.

The adjustment of dates for the Blocks is the most visible change (B0 = 2013-2018, B1 = 2019 – 2024, B2 = 2025 – 2030, B3 = 2031 onward). This will allow better synchronization with the ICAO Assembly and the amendment cycles.

The updates to the ASBU document were provided by the ICAO expert groups that are in charge of developing the associated standards. The order in which the ASBU Modules are presented is now unique in the GANP and follows the one of the ASBU document. Naming convention inconsistencies are corrected.

The additions (introduction of a performance-based approach for the ASBUs, financial and coordination aspects of implementation, notion of minimum path, documentation for the ASBUs and standardization roadmap, global ATM logical architecture) are answers to AN-Conf/12 recommendations or demands from States. They do not change the ASBU philosophy and should help in the understanding, planning and implementation of the Modules.

To find a balance between consolidation and in keeping pace with new developments, the GANP will go under a more comprehensive update with the 2019 edition, date which marks the beginning of Block 1. Most of the work planned for the next triennium and announced in the present edition (e.g. performance indicators) will support the future changes. Finally, all comments from States, collected during the 2016 review process for the 2019 edition, will ensure that the Global Air Navigation Plan remains a comprehensive and overarching planning document for international aviation.

Global Air Navigation Plan approval

The GANP defines the means and targets by which ICAO, States and aviation stakeholders can anticipate and efficiently manage air traffic growth while proactively maintaining or increasing safety outcomes. These objectives have been developed through extensive consultation with stakeholders and constitute the basis for harmonized action at the global, regional and national level.

The need to ensure consistency between the GANP and the Strategic Objectives of ICAO necessitates placing this high-level policy document under the authority of the ICAO Council. The GANP and its amendments are therefore approved by the Council prior to eventual budget-related developments and endorsement by the ICAO Assembly.

The appendices to the GANP should be analysed annually by the Air Navigation Commission to ensure that they remain accurate and up to date.

From the GANP to regional planning

Although the GANP has a global perspective, it is not intended that all ASBU Modules be implemented at all facilities and in all aircraft. Nevertheless, coordination of deployment actions by the different stakeholders, within a State, and within or across regions are expected to deliver more benefits than implementations conducted on an ad hoc or isolated basis. Furthermore, an overall integrated deployment of a set of Modules from several Threads at an early stage could generate additional benefits downstream.

Guided by the GANP, the regional national planning process should be aligned and used to identify those Modules which best provide solutions to the operational needs identified. Depending on implementation parameters such as the complexity of the operating environment, the constraints and the resources available, regional and national implementation plans will be developed in alignment with the GANP. Such planning requires interaction between stakeholders including regulators, users of the aviation system, the air navigation service providers (ANSPs), aerodrome operators and supply industry, in order to obtain commitments to implementation.

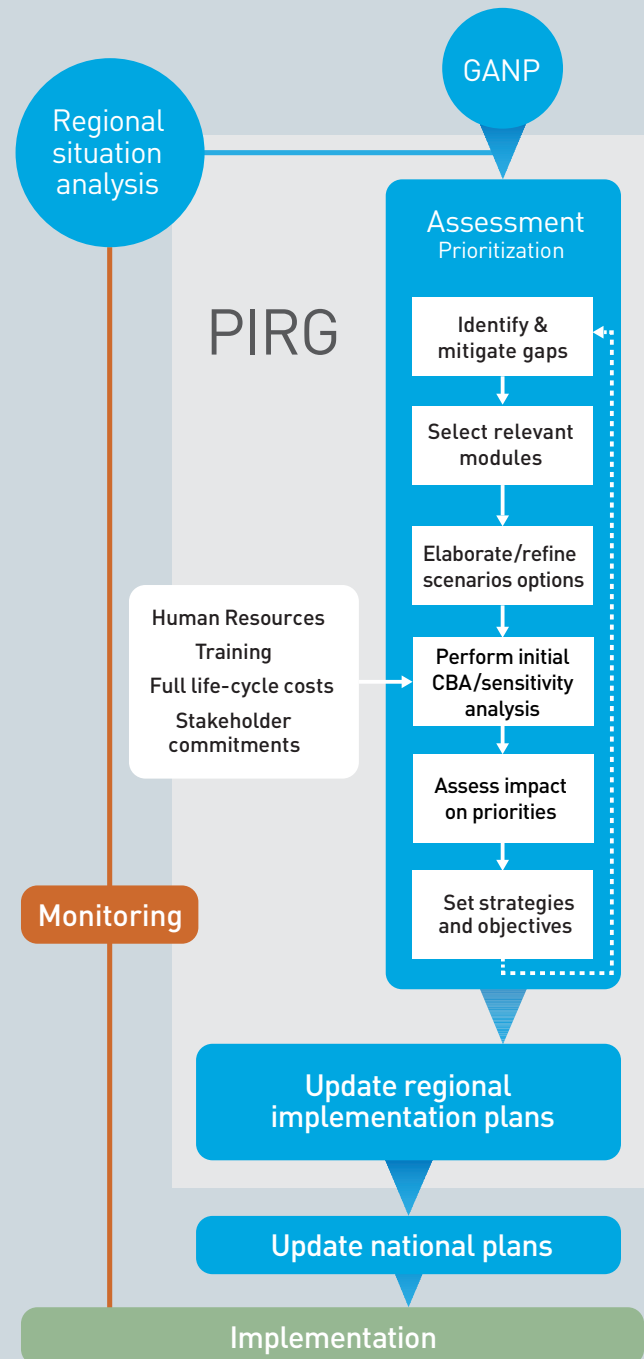


Figure 2: Regional planning

Accordingly, deployments on a global, regional and subregional basis and ultimately at State level should be considered as an integral part of the global and regional planning process through the Planning and Implementation Regional Groups (PIRGs). In this way, deployment arrangements including applicability dates can be agreed and collectively applied by all stakeholders involved.

For some Modules, worldwide applicability will be essential; they may, therefore, eventually become the subject of ICAO Standards with mandated implementation dates.

In the same way, some Modules are well suited for regional or subregional deployment and the regional planning processes under the PIRG are designed to consider which Modules to implement regionally, under which circumstances and according to agreed time frames.

For other Modules, implementation should follow common methodologies defined either as Recommended Practices or Standards in order to leave flexibility in the deployment process, but ensure global interoperability at a high level.

GANP update process

The Global Air Navigation Plan changes and updates are driven mainly by its role as a high-level policy document guiding complementary and sector-wide air transport progress.

In line with the tenth Key ICAO Air Navigation Policy Principle (see Chapter 1), ICAO should review the GANP every three years and if necessary, all relevant air navigation planning documents through the established and transparent process.

The ICAO Air Navigation Commission (ANC) will review the GANP as part of the annual work programme, reporting to the Council one year in advance of each ICAO Assembly. The ANC report will perform the following based on operational considerations:

1. Review global progress made in the implementation of the ASBU Modules and Technology Roadmaps and the achievement of satisfactory air navigation performance levels;
2. Consider lessons learned by States and industry;
3. Consider possible changes in future aviation needs, the regulatory context and other influencing factors;

4. Consider results of research, development and validation on operational and technological matters which may affect the ASBU Modules and Technology Roadmaps; and
5. Propose adjustments to the components of the GANP.

Following approval by the Council, the updated GANP and the ASBU document will then be submitted for endorsement by ICAO Member States at the following ICAO Assembly.

Following Recommendation 1/1 b) of the Twelfth Air Navigation Conference, the GANP will be submitted to States before approval.



Figure 3:
GANP update process

ICAO companion publications supporting the GANP

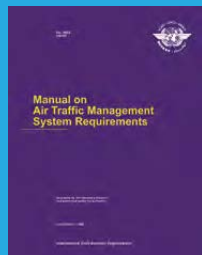
As detailed in Appendix 3, the Global Planning Initiatives (GPIs) and appendices of the third edition of the GANP comprise part of the supporting documentation for the GANP. Three ICAO companion documents, described in more detail below, are also instrumental in permitting ICAO and the aviation community to define the concepts and technologies that eventually made the GANP systems engineering approach possible:



Global Air Traffic Management Operational Concept (Doc 9854)

The Global ATM Operational Concept (GATMOC) was published in 2005. It set out the parameters for an integrated, harmonized and globally interoperable ATM system planned up to 2025 and beyond. Doc 9854 can serve to guide the implementation of CNS/ATM technology by providing a description of how the emerging and future ATM system should operate. The GATMOC also introduced some new concepts:

- a. **planning based on ATM system performance;**
- b. **safety management through the system safety approach; and**
- c. **a set of common performance expectations of the ATM community.**



Manual on Air Traffic Management System Requirements (Doc 9882)

Doc 9882, published in 2008, is used by PIRGs as well as by States as they develop transition strategies and plans. It defines the high-level requirements (i.e. ATM system requirements) to be applied when developing Standards and Recommended Practices (SARPs) to support the GATMOC. This document provides high-level system requirements related to:

- a. **system performance-based on ATM community expectations;**
- b. **information management and services;**
- c. **system design and engineering; and**
- d. **ATM concept elements (from the GATMOC).**



Manual on Global Performance of the Air Navigation System (Doc 9883)

This document, published in 2008, is aimed at personnel responsible for designing, implementing and managing performance activities. It achieves two key objectives:

- a. **it outlines performance framework and performance-based strategy from the performance concepts provided in the GATMOC; and**
- b. **it analyses ATM community expectations and categorizes these into key performance areas (KPAs) from which practical metrics and indicators can be developed.**

Doc 9883 also provides organizations with the tools to develop an approach to performance management suited to their local conditions.

Aviation System Block Upgrades

Introduction

The Global Air Navigation Plan introduces a systems engineering planning and implementation approach which has been the result of extensive collaboration and consultation between ICAO, its Member States and industry stakeholders.

ICAO developed the Block Upgrade global framework primarily to ensure that aviation safety will be maintained and enhanced, that ATM improvement programmes are effectively harmonized, and that barriers to future aviation efficiency and environmental gains can be removed at reasonable cost.

The Block Upgrades incorporate a long-term perspective matching that of the three companion ICAO air navigation planning documents. They coordinate clear aircraft- and ground-based operational objectives together with the avionics, data link and ATM system requirements needed to achieve them. The overall strategy serves to provide industry-wide transparency and essential investment certainty for operators, equipment manufacturers and ANSPs.

The core of the concept is linked to four specific and interrelated aviation performance improvement areas, namely:

- a. **Airport operations;**
- b. **Globally-interoperable systems and data;**
- c. **Optimum capacity and flexible flights; and**
- d. **Efficient flight paths.**

The performance improvement areas and the ASBU Modules associated with each have been organized into a series of four Blocks (Block 0, 1, 2 and 3) based on timelines for the various capabilities they contain, as illustrated in Figure 4.

Block 0 features Modules characterized by technologies and capabilities which have already been developed and implemented in many parts of the world today. It therefore features a near-term availability milestone, or Initial Operating Capability (IOC), of 2013 based on regional and State operational need. Blocks 1 through 3 are characterized by both existing and projected performance area solutions, with availability milestones beginning in 2019, 2025 and 2031 respectively.

Associated timescales are intended to depict the initial deployment targets along with the readiness of all components needed for deployment. It must be stressed that a Block's availability milestone is not the same as a deadline. Though Block 0's milestone is set at 2013, for example, it is expected that the globally harmonized implementation of its capabilities (as well as the related Standards supporting them) will be achieved over the 2013 to 2018 time frame. The same principle applies for the other Blocks and therefore provides for significant flexibility with respect to operational need, budgeting and related planning requirements.

While the traditional air navigation planning approach addresses only ANSP needs, the ASBU methodology calls for addressing regulatory as well as user requirements. The ultimate goal is to achieve an interoperable global system whereby each State has adopted (approved and deployed) only those technologies and procedures corresponding to its operational requirements.

Understanding Modules and Threads

Each Block is made up of distinct Modules, as shown in the previous illustrations and those below. Modules only need to be implemented if and when they satisfy an operational need in a given State, and they are supported by procedures, technologies, regulations or Standards as necessary, as well as a business case.

A Module is generally made up of a grouping of elements which define required CNS Upgrade components intended for communication systems, air traffic control (ATC) ground components, decision support tools for controllers, as well as for aircraft. The combination of elements selected ensures that each Module serves as a comprehensive and cohesive deployable ground-based or airborne performance capability.

A series of dependent Modules across consecutive Blocks is therefore considered to represent a coherent transition Thread in time, from basic to more advanced capability and associated performance. Modules are therefore identified by both a Block number and a Thread Acronym, as in Figure 5. In this illustrated example of FICE Thread, note that the Modules in each consecutive Block feature the same Thread Acronym, indicating that they belong to the same operational improvement process.

Each Thread describes the evolution of a given capability through the successive Block timelines as each Module is implemented realizing a performance capability as part of the *Global Air Traffic Management Operational Concept* (Doc 9854).

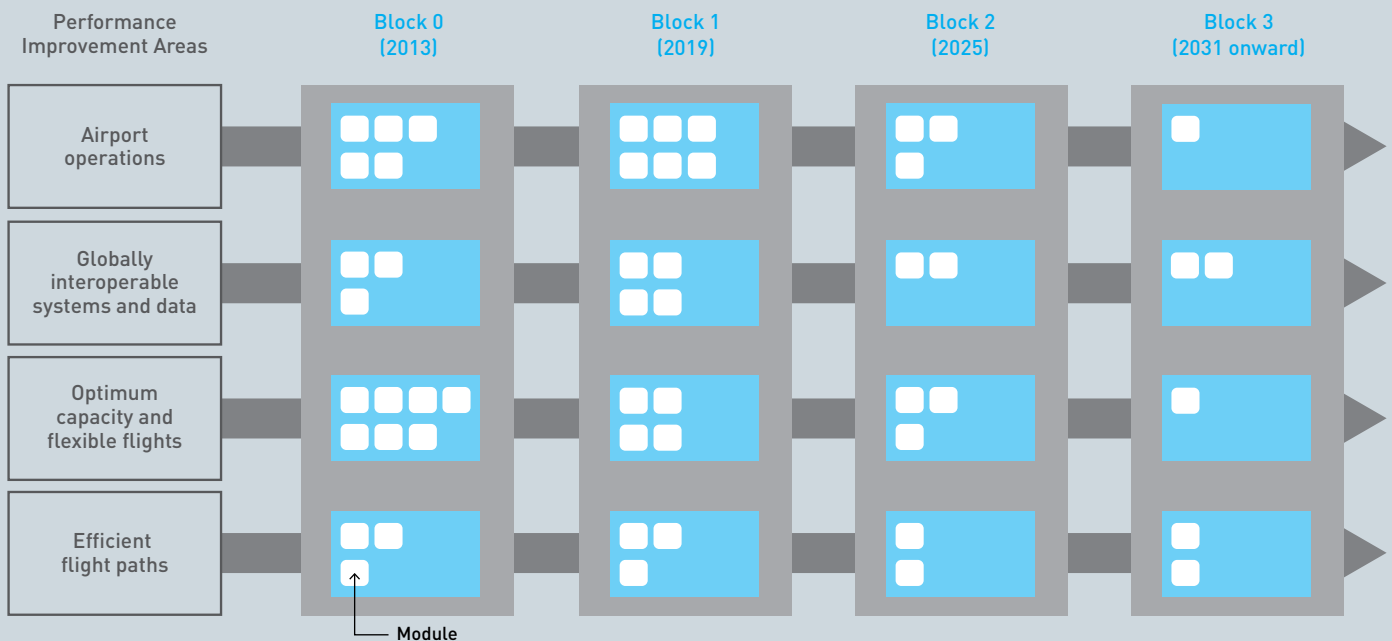


Figure 4: Depicting Block 0–3 availability milestones, performance improvement areas, and technology/procedure/capability Modules

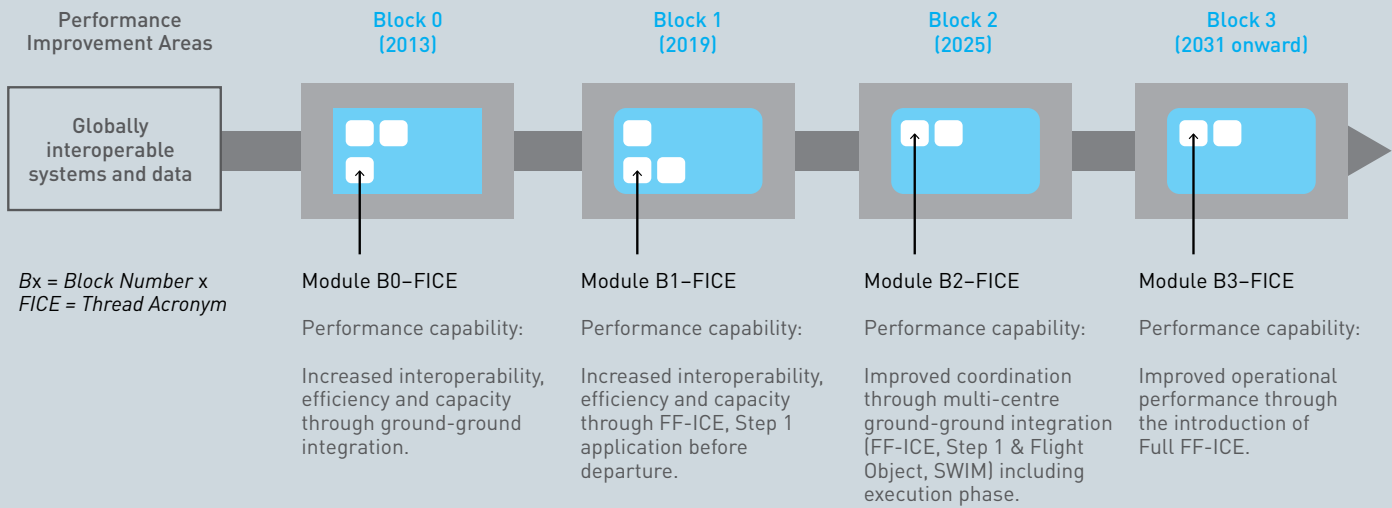


Figure 5: A Thread example (FICE) in one performance area

Block Upgrade Technology Roadmaps

Technology Roadmaps complement the ASBU Modules by providing timelines for the technology that will support the communications, navigation and surveillance (CNS), information management (IM) and avionics requirements of the global air navigation system.

These Roadmaps provide guidance for infrastructure planning (and status) by indicating on a per-technology basis, the need for and readiness of:

- existing infrastructure;
- ICAO Standards and guidance material;
- demonstrations and validations;
- initial operational capability (IOC) of emerging technologies; and
- global implementation.

While the various Block Upgrade Modules define the expected operational improvements and drive the development of all that is required for implementation, the Technology Roadmaps define the lifespan of the specific technologies needed to achieve those improvements. Most importantly, they also drive global interoperability.

Investment decisions are needed well in advance of the procurement and deployment of technology infrastructure. The Technology Roadmaps provide certainty for these investment decisions as they identify the prerequisite technologies that will provide the operational improvements and related benefits. This is critically important as investments in aviation infrastructure are hardly reversible and any gap in technological interoperability generates consequences in the medium- and long-term.

They are also useful in determining equipment life-cycle planning, i.e. maintenance, replacement and eventual decommissioning. The CNS investments represent the necessary baseline upon which the operational improvements and their associated benefits can be achieved.

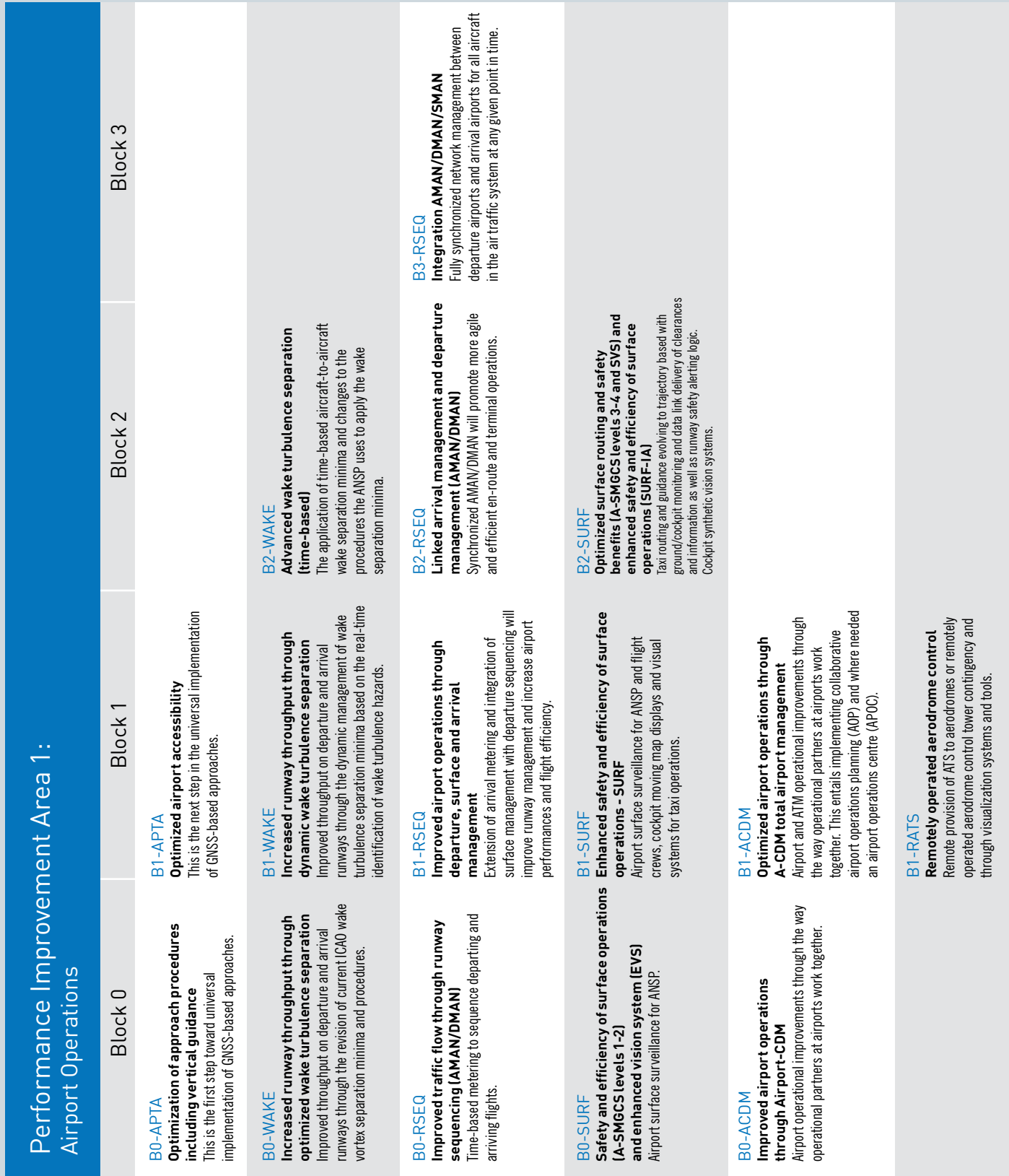
It must be noted that according to the achievements over the past thirty years, the typical CNS deployment cycle for large scale objectives has been of the order of 20 to 25 years (including ground deployment and aircraft forward and retrofits).

Since no strategy can take into account all developments that occur in aviation over time, the Technology Roadmaps will be systematically reviewed and updated on a triennial cycle.

The Roadmaps are presented in Appendix 5 as diagrams which identify the relationships between the specific Modules and associated enabling technologies and capabilities. They are accompanied by brief explanations to support their understanding and that of the challenges faced.



Schematic Diagram of Block Upgrades



Performance Improvement Area 2: Globally interoperable systems and data – through globally interoperable system-wide information management

Block 0	Block 1	Block 2	Block 3
<p>B0-FICE Increased interoperability, efficiency and capacity through ground-ground integration Supports the coordination of ground-ground data communication between ATSUs, based on ATS interfacility data communication (AIDC) defined by ICAO Document 9694.</p>	<p>B1-FICE Increased interoperability, efficiency and capacity through FF-ICE, Step 1 application before departure Introduction of FF-ICE step 1, to implement ground-ground exchanges before departure using common flight information reference model, FIXM, XML and the flight object.</p>	<p>B2-FICE Improved coordination through multi-centre ground-ground integration (FF-ICE, Step 1 and flight object, SWIM) including execution phase FF-ICE supporting trajectory-based operations through exchange and distribution of information including execution phase for multicentre operations using flight object implementation and interoperability (IOP) standards.</p>	<p>B3-FICE Improved operational performance through the introduction of Full FF-ICE Data for all relevant flights is systematically shared between air and ground systems using SWIM in support of collaborative ATM and trajectory-based operations.</p>
<p>B0-DATM Service improvement through digital aeronautical information management Initial introduction of digital processing and management of information, by the implementation of AIS/AIM making use of AIXM, moving to electronic AIP and better quality and availability of data.</p>	<p>B1-DATM Service improvement through integration of all digital ATM information This module addresses the need for increased information integration and will support a new concept of ATM information exchange fostering access via internet-protocol-based tools Exchange models such as AIXM, FIXM, IWXXM and others relate their concepts to the AIRM fostering convergence, re-use, and collaborative alignment.</p>	<p>B2-SWIM Enabling airborne participation in collaborative ATM through SWIM Connection of the aircraft as an information node in SWIM enabling participation in collaborative ATM processes with exchange of data including meteorology.</p>	
	<p>B1-SWIM Performance improvement through the application of system-wide information management (SWIM) Implementation of SWIM services (applications and infrastructure) creating the aviation intranet based on standard data models, and internet-based protocols to maximize interoperability.</p>		
<p>B0-AMET Meteorological information supporting enhanced operational efficiency and safety Global, regional and local meteorological information provided by world area forecast centres, volcanic ash advisory centres, tropical cyclone advisory centres, aerodrome meteorological offices and meteorological watch offices in support of flexible airspace management, improved situational awareness and collaborative decision-making, and dynamically-optimized flight trajectory planning.</p>	<p>B1-AMET Enhanced operational decisions through integrated meteorological information (planning and near-term service) Meteorological information supporting automated decision process or aids, involving meteorological information, meteorological information translation, ATM impact conversion and ATM decision support.</p>		<p>B3-AMET Enhanced operational decisions through integrated meteorological information (near-term and immediate service) Meteorological information supporting both air and ground automated decision support aids for implementing immediate weather mitigation strategies.</p>

Block 0

Block 1

Block 2

Block 3

B0-ASEP**Air traffic situational awareness (ATSA)**

Two ATSA (Air Traffic Situational Awareness) applications which will enhance safety and efficiency by providing pilots with the means to enhance traffic situational awareness and achieve quicker visual acquisition of targets:

- AIRB (basic airborne situational awareness during flight operations);
- VSA (visual separation on approach).

B1-ASEP**Increased capacity and efficiency through interval management**

Interval management improves the management of traffic flows and aircraft spacing. Precise management of intervals between aircraft with common or merging trajectories maximizes airspace throughput while reducing ATC workload along with more efficient aircraft fuel burn.

B2-ASEP**Airborne separation (ASEP)**

Creation of operational benefits through temporary delegation of responsibility to the flight deck for separation provision with suitably equipped designated aircraft, thus reducing the need for conflict resolution clearances while reducing ATC workload and enabling more efficient flight profiles.

B0-OPFL**Improved access to optimum flight levels through climb/descent procedures using ADS-B**

This module enables an aircraft to reach a more satisfactory flight level for flight efficiency or to avoid turbulence for safety. The main benefit of in-trail procedure (ITP) is fuel/emissions savings and the uplift of greater payloads.

B0-ACAS**ACAS improvements**

To provide short-term improvements to existing airborne collision avoidance systems (ACAS) to reduce nuisance alerts while maintaining existing levels of safety. This will reduce trajectory perturbation and increase safety in cases where there is a breakdown of separation.

B2-ACAS**New collision avoidance system**

Implementation of Airborne Collision Avoidance System (ACAS) adapted to trajectory-based operations with improved surveillance function supported by ADS-B aimed at reducing nuisance alerts and deviations. The new system will enable more efficient operations and procedures while complying with safety regulations.

B0-SNET**Increased effectiveness of ground-based safety nets**

To enable monitoring of flights while airborne to provide timely alerts to air traffic controllers of potential risks to flight safety (such as short-term conflict alerts, area proximity warnings and minimum safe altitude warnings).

B1-SNET**Ground-based safety nets on approach**

To enhance safety by reducing the risk of controlled flight into terrain accidents on final approach through the use of approach path monitor (APM).

Performance Improvement Area 4: Efficient flight path – through trajectory-based operations

Block 0	Block 1	Block 2	Block 3
<p>B0-CDO Improved flexibility and efficiency in descent profiles (CDO) Deployment of performance-based airspace and arrival procedures that allow an aircraft to fly its optimum aircraft profile taking account of airspace and traffic complexity with continuous descent operations (CDOs).</p>	<p>B1-CDO Improved flexibility and efficiency in descent profiles (CDOs) using VNAV To enhance vertical flight path precision during descent, arrival, and enables aircraft to fly an arrival procedure not reliant on ground-based equipment for vertical guidance.</p>	<p>B2-CDO Improved flexibility and efficiency in descent profiles (CDOs) using VNAV, required speed and time at arrival Use of arrival procedures that allow the aircraft to apply little or no throttle in areas where traffic levels would otherwise prohibit this operation), supported by trajectory-based operations and self-separation.</p>	
<p>B0-TBO Improved safety and efficiency through the initial application of data link and SATVOICE en-route Implementation of an initial set of data link applications supporting surveillance and communications in air traffic services.</p>	<p>B1-TBO Improved traffic synchronization and initial trajectory-based operation To improve the synchronization of traffic flows at en-route merging points and to optimize the approach sequence through the use of 4DTRAD capability and airport applications, e.g. D-TAXI, via the air ground exchange of aircraft derived data related to a single required time of arrival (RTA).</p>		<p>B3-TBO Full 4D trajectory-based operations Trajectory-based operations deploys an accurate four-dimensional trajectory that is shared among all of the aviation system users at the cores of the system. This provides consistent and up-to-date information system-wide which is integrated into decision support tools facilitating global ATM decision-making.</p>
<p>B0-CCO Improved flexibility and efficiency in departure profiles - continuous climb operations (CCO) Deployment of departure procedures that allow an aircraft to fly its optimum aircraft profile taking account of airspace and traffic complexity with continuous climb operations (CCOs).</p>			
	<p>B1-RPAS Initial integration of remotely piloted aircraft (RPA) into non-segregated airspace Implementation of basic procedures for operating RPA in non-segregated airspace.</p>	<p>B2-RPAS Remotely piloted aircraft (RPA) integration in traffic Implements refined operational procedures that cover lost command and control (C2) link (including a unique squawk code for lost C2 link), as well as enhanced detect and avoid technology.</p>	<p>B3-RPAS Remotely piloted aircraft (RPA) transparent management Continuing to improve the certification process for remotely piloted aircraft (RPA) to operate on the aerodrome surface and in non-segregated airspace just like any other aircraft.</p>

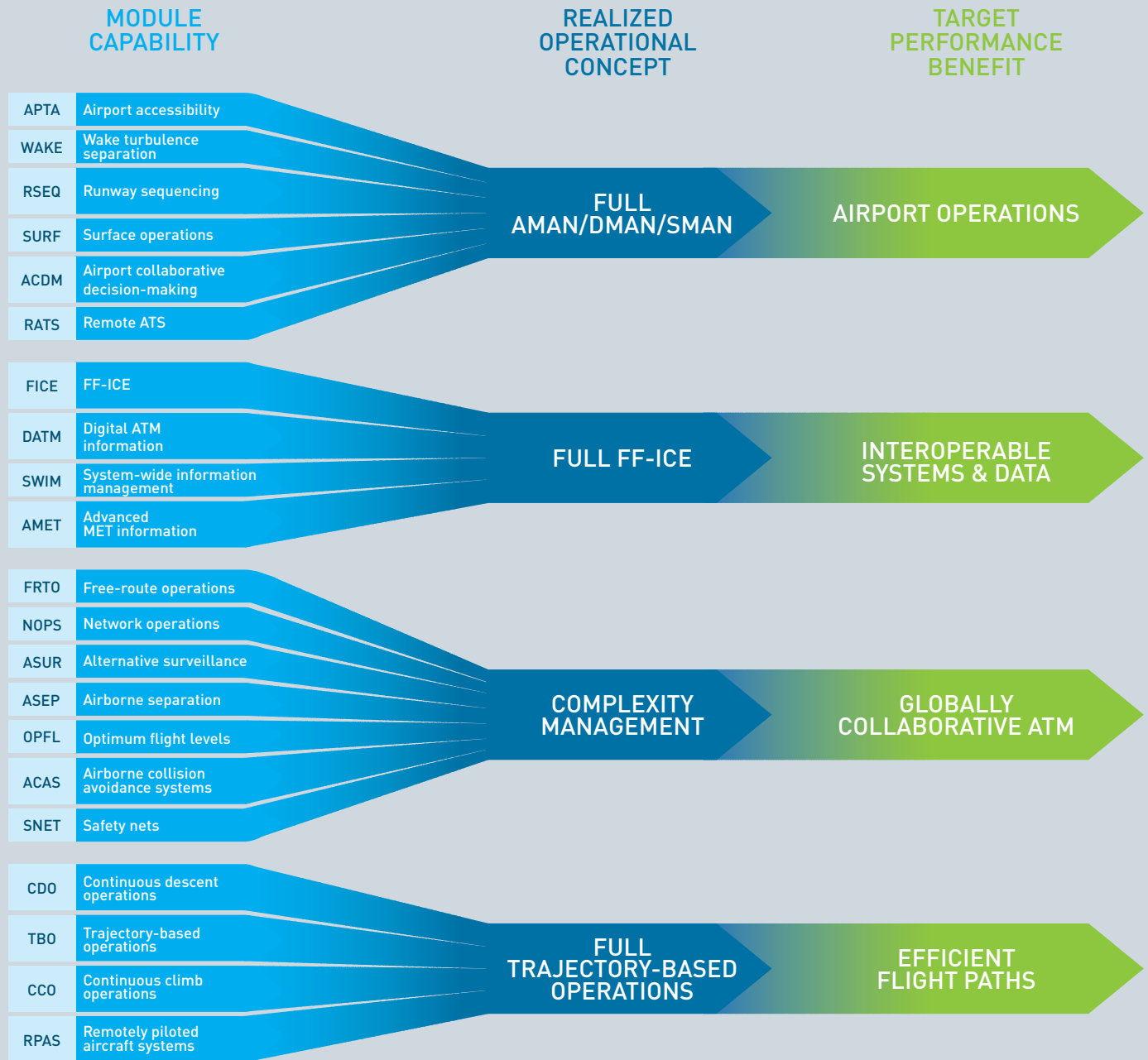


Figure 6: The ASBU Modules converge over time on their target operational concepts and performance improvements

Block 0

Block 0 is composed of Modules containing technologies and capabilities which have already been developed and can be implemented today. Based on the milestone framework established under the overall Block Upgrade strategy, ICAO Member States are encouraged to implement those Block 0 Modules applicable to their specific operational needs.

Performance Improvement Area 1: Airport operations

B0-APTA	Optimization of approach procedures including vertical guidance
<p>The use of performance-based navigation (PBN) and ground-based augmentation system (GBAS) landing system (GLS) procedures will enhance the reliability and predictability of approaches to runways, thus increasing safety, accessibility and efficiency. This is possible through the application of basic global navigation satellite system (GNSS), Baro-vertical navigation (VNAV), satellite-based augmentation system (SBAS) and GLS. The flexibility inherent in PBN approach design can be exploited to increase runway capacity.</p>	
<h3>Applicability</h3>	
<p>This Module is applicable to all instrument and precision instrument runway ends, and non-instrument runway ends.</p>	
<h3>Benefits</h3>	
Access and Equity	<p>Increased aerodrome accessibility.</p>
Capacity	<p>In contrast with instrument landing systems (ILS), the GNSS-based approaches (PBN and GLS) do not require the definition and management of sensitive and critical areas resulting in potentially increased runway capacity.</p>
Efficiency	<p>Cost savings related to the benefits of lower approach minima: fewer diversions, overflights, cancellations and delays. Cost savings related to higher airport capacity in certain circumstances (e.g. closely spaced parallels) by taking advantage of the flexibility to offset approaches and define displaced thresholds.</p>
Environment	<p>Environmental benefits through reduced fuel burn.</p>
Safety	<p>Stabilized approach paths.</p>
<h3>Cost</h3>	
<p>Aircraft operators and air navigation service providers (ANSPs) can quantify the benefits of lower minima by using historical aerodrome weather observations and modelling airport accessibility with existing and new minima. Each aircraft operator can then assess benefits against the cost of any required avionics upgrade. Until there are GBAS (CAT II/III) Standards, GLS cannot be considered as a candidate to globally replace ILS. Local business cases for GLS need to consider the risk of potential interference events and the cost of options available to allow continued operations, e.g. retaining ILS or MLS.</p>	

B0-WAKE

Increased runway throughput through optimized wake turbulence separation

Improved throughput on departure and arrival runways through optimized wake turbulence separation minima, revised aircraft wake turbulence categories and procedures.

Applicability

Least complex – Implementation of revised wake turbulence categories is mainly procedural. No changes to automation systems are needed.

Benefits**Access and Equity**

Increased aerodrome accessibility.

Capacity

- a. Capacity and departure/arrival rates will increase at capacity constrained aerodromes as wake categorization changes from three to six categories.
- b. Capacity and arrival rates will increase at capacity constrained aerodromes as specialized and tailored procedures for landing operations for on-parallel runways, with centre lines spaced less than 760 m (2 500 ft) apart, are developed and implemented.
- c. Capacity and departure/arrival rates will increase as a result of new procedures which will reduce the current two-three minutes delay times. In addition, runway occupancy time will decrease as a result of these new procedures.

Flexibility

Aerodromes can be readily configured to operate on three (i.e. existing H/M/L) or six wake turbulence categories, depending on demand.

Cost

Minimal costs are associated with the implementation in this module. The benefits are to the users of the aerodrome runways and surrounding airspace, ANSPs and operators. Conservative wake turbulence separation standards and associated procedures do not take full advantage of the maximum utility of runways and airspace. United States air carrier data shows that, when operating from a capacity-constrained aerodrome, a gain of two extra departures per hour has a major beneficial effect in reducing delays.

The ANSP may need to develop tools to assist controllers with the additional wake turbulence categories and decision support tools. The tools necessary will depend on the operation at each airport and the number of wake turbulence categories implemented.

B0-RSEQ

Improve traffic flow through sequencing (AMAN/DMAN)

To manage arrivals and departures (including time-based metering) to and from a multi-runway aerodrome or locations with multiple dependent runways at closely proximate aerodromes, to efficiently utilize the inherent runway capacity.

Applicability

Runways and terminal manoeuvring area in major hubs and metropolitan areas will be most in need of these improvements.

The improvement is least complex – runway sequencing procedures are widely used in aerodromes globally. However some locations might have to confront environmental and operational challenges that will increase the complexity of development and implementation of technology and procedures to realize this module.

Benefits**Capacity**

Time-based metering will optimize usage of terminal airspace and runway capacity. Optimized utilization of terminal and runway resources.

Efficiency

Efficiency is positively impacted as reflected by increased runway throughput and arrival rates. This is achieved through:

- a. Harmonized arriving traffic flow from en-route to terminal and aerodrome. Harmonization is achieved via the sequencing of arrival flights based on available terminal and runway resources; and
- b. Streamlined departure traffic flow and smooth transition into en-route airspace. Decreased lead time for departure request and time between call for release and departure time. Automated dissemination of departure information and clearances.

Environment

Reduced holding and low level vectoring has a positive environmental effect in terms of noise and fuel usage.

Flexibility

By enabling dynamic scheduling.

Predictability

Decreased uncertainties in aerodrome/terminal demand prediction.

Cost

A detailed positive business case has been built for the time-based flow management programme in the United States. The business case has proven the benefit/cost ratio to be positive. Implementation of time-based metering can reduce airborne delay. This capability was estimated to provide over 320,000 minutes in delay reduction and \$28.37 million in benefits to airspace users and passengers over the evaluation period.

Results from field trials of a departure scheduling tool (DFM) in the United States have been positive. Compliance rate, a metric used to gauge the conformance to assigned departure time, has increased at field trial sites from 68 to 75 per cent. Likewise, the EUROCONTROL DMAN has demonstrated positive results. Departure scheduling will streamline the flow of aircraft feeding the adjacent center airspace based on that center's constraints. This capability will facilitate more accurate estimated time of arrivals (ETAs). This allows for the continuation of metering during heavy traffic, enhanced airspace use efficiency and fuel efficiencies. This capability is also crucial for extended metering.

B0-SURF Safety and efficiency of surface operations (A-SMGCS levels 1-2) and enhanced vision systems (EVS)

First levels of advanced-surface movement guidance and control systems (A-SMGCS) provides surveillance and alerting of movements of both aircraft and vehicles at the aerodrome, thus improving runway/aerodrome safety. Automatic dependent surveillance-broadcast (ADS-B) information is used when available (ADS-B APT). Enhanced vision systems (EVS) is used for low visibility operations.

Applicability

A-SMGCS is applicable to any aerodrome and all classes of aircraft/vehicles. Implementation is to be based on requirements stemming from individual aerodrome operational and cost-benefit assessments.

ADS-B APT is an element of A-SMGCS, designed to be applied at aerodromes (ICAO codes 3D and above) with medium traffic complexity, having up to two active runways at a time.

Benefits

Access and Equity	<p>A-SMGCS improves access to portions of the manoeuvring area obscured from view of the control tower for vehicles and aircraft. Sustains an improved aerodrome capacity during periods of reduced visibility. Ensures equity in ATC handling of surface traffic regardless of the traffic's position on the aerodrome.</p> <p>ADS-B APT: as an element of an A-SMGCS, provides traffic situational awareness to the controller in the form of surveillance information. The availability of the data is dependent on the aircraft and vehicle level of equipage.</p>
Capacity	<p>A-SMGCS: sustained levels of aerodrome capacity for visual conditions reduced to minima lower than would otherwise be the case.</p> <p>ADS-B APT: as an element of an A-SMGCS, potentially improves capacity resilience for medium complexity aerodromes in low visibility conditions.</p>
Efficiency	<p>A-SMGCS: reduced taxi times through diminished requirements for intermediate holdings based on reliance on visual surveillance only.</p> <p>ADS-B APT: as an element of an A-SMGCS, potentially reduces taxi times by providing improved traffic situational awareness to controllers.</p> <p>EVS: potentially reduces taxi times through improved situational awareness of aircraft position that will allow for more confidence by the flight crew in the conduct of the taxi operation during periods of reduced visibility.</p>
Environment	<p>Reduced aircraft emissions stemming from improved efficiencies.</p>
Safety	<p>A-SMGCS: reduced runway incursions. Improved response to unsafe situations. Improved situational awareness leading to reduced ATC workload.</p> <p>ADS-B APT: as an element of an A-SMGCS, potentially reduces the occurrence of runway collisions by assisting in the detection of the incursions.</p> <p>EVS: Fewer navigation errors.</p>

Cost

A-SMGCS: a positive CBA can be made from improved levels of safety and improved efficiencies in surface operations leading to significant savings in aircraft fuel usage. Furthermore, aerodrome operator vehicles will benefit from improved access to all areas of the aerodrome, improving the efficiency of aerodrome operations, maintenance and servicing.

ADS-B APT: as an element of an A-SMGCS, less costly surveillance solution for medium complexity aerodromes.

B0-ACDM

Improved airport operations through Airport-CDM

To implement collaborative applications that will allow the sharing of surface operations data among the different stakeholders on the airport. This will improve surface traffic management reducing delays on movement and manoeuvring areas and enhance safety, efficiency and situational awareness.

Applicability

Local for already established airport surface infrastructure.

Benefits**Capacity**

Enhanced use of existing infrastructure of gate and stands (unlock latent capacity). Reduced workload, better organization of the activities to manage flights.

Efficiency

Increased efficiency of the ATM system for all stakeholders. In particular for aircraft operators: improved situational awareness (aircraft status both home and away); enhanced fleet predictability and punctuality; improved operational efficiency (fleet management); reduced delay.

Environment

Reduced taxi time; reduced fuel and carbon emission; and lower aircraft engine run time.

Cost

The business case has proven to be positive due to the benefits that flights and the other airport operational stakeholders can obtain. However, this may be influenced depending upon the individual situation (environment, traffic levels investment cost, etc.).

A detailed business case has been produced in support of the EU regulation which was solidly positive.

Performance Improvement Area 2: Globally interoperable systems and data

B0-FICE	Increased interoperability, efficiency and capacity through ground-ground integration
<p>To improve coordination between air traffic service units (ATSUs) by using ATS interfacility data communication (AIDC) defined by ICAO's <i>Manual of Air Traffic Services Data Link Applications</i> (Doc 9694). An additional benefit is the improved efficiency of the transfer of communication in a data link environment.</p>	
Applicability	
<p>Applicable to at least two area control centres (ACCs) dealing with en-route and/or terminal control area (TMA) airspace. A greater number of consecutive participating ACCs will increase the benefits.</p>	
Benefits	
Capacity	<p>Reduced controller workload and increased data integrity supporting reduced separations translating directly to cross sector or boundary capacity flow increases.</p>
Efficiency	<p>The reduced separation can also be used to more frequently offer aircraft flight levels closer to the flight optimum; in certain cases, this also translates into reduced en-route holding.</p>
Interoperability	<p>Seamlessness: the use of standardized interfaces reduces the cost of development, allows air traffic controllers to apply the same procedures at the boundaries of all participating centres and border crossing becomes more transparent to flights.</p>
Safety	<p>Better knowledge of more accurate flight plan information for receiving ATS units and reduced risk of coordination errors.</p>
Cost	
<p>Increase of throughput at ATS unit boundary and reduced ATC workload will outweigh the cost of ground system software changes. The business case remains dependent on the environment.</p>	

B0-DATM

Service improvement through digital aeronautical information management

The initial introduction of digital processing and management of information from origination to publication through, aeronautical information service (AIS)/aeronautical information management (AIM) implementation, use of aeronautical exchange model (AIXM), migration to electronic aeronautical information publication (AIP) and better quality and availability of data.

Applicability

Applicable at State level with increased benefits as more States participate. States should be able to apply the most optimal exchange formats for the exchange of data as at the global level a standardized format is far more important to ensure global interoperability.

Benefits**Interoperability**

Essential contribution to interoperability.

Safety

Reduction in the number of possible inconsistencies. Module allows for better data quality, safe guarding and validation of the data throughout the process, and harmonization/ synchronization with adjacent States, as necessary.

Cost

Reduced costs in terms of data inputs and checks, paper and post, especially when considering the overall data chain, from originators, through AIS to the end users. The business case for the aeronautical information conceptual model (AIXM) has been conducted in Europe and in the United States and has shown to be positive. The initial investment necessary for the provision of digital AIS data may be reduced through regional cooperation and remains low compared with the cost of other ATM systems. The transition from paper products to digital data is a critical pre-requisite for the implementation of any current or future ATM or Air Navigation concept that relies on the accuracy, integrity and timeliness of data.

B0-AMET

Meteorological information supporting enhanced operational efficiency and safety

Global, regional and local meteorological information:

- a. forecasts provided by world area forecast centres (WAFCS), volcanic ash advisory centres (VAACs) and tropical cyclone advisory centres (TCAC);
- b. aerodrome warnings to give concise information of meteorological conditions that could adversely affect all aircraft at an aerodrome, including wind shear; and
- c. SIGMETs to provide information on occurrence or expected occurrence of specific en-route weather phenomena which may affect the safety of aircraft operations and other operational meteorological (OPMET) information, including METAR/SPECI and TAF, to provide routine and special observations and forecasts of meteorological conditions occurring or expected to occur at the aerodrome.

This information supports flexible airspace management, improved situational awareness and collaborative decision-making, and dynamically-optimized flight trajectory planning. This module includes elements which should be viewed as a subset of all available meteorological information that can be used to support enhanced operational efficiency and safety

Applicability

Applicable to traffic flow planning, and to all aircraft operations in all domains and flight phases, regardless of level of aircraft equipage.

Benefits

Capacity	Optimized use of airspace capacity. Metric: ACC and aerodrome throughput.
Efficiency	Harmonized arriving air traffic (en-route to terminal area to aerodrome) and harmonized departing air traffic (aerodrome to terminal area to en-route) will translate to reduced arrival and departure holding times and thus reduced fuel burn. Metric: Fuel consumption and flight time punctuality.
Environment	Reduced fuel burn through optimized departure and arrival profiling/scheduling. Metric: Fuel burn and emissions.
Flexibility	Supports pre-tactical and tactical arrival and departure sequencing and thus dynamic air traffic scheduling. Metric: ACC and aerodrome throughput.
Interoperability	Gate-to-gate seamless operations through common access to, and use of, the available WAFS, IAVW and tropical cyclone watch forecast information. Metric: ACC throughput.
Participation	Common understanding of operational constraints, capabilities and needs, based on expected (forecast) meteorological conditions. Metric: Collaborative decision-making at the aerodrome and during all phases of flight.
Predictability	Decreased variance between the predicted and actual air traffic schedule. Metric: Block time variability, flight-time error/buffer built into schedules.
Safety	Increased situational awareness and improved consistent and collaborative decision-making. Metric: Incident occurrences.

Cost

Reduction in costs through reduced arrival and departure delays (viz. reduced fuel burn). Metric: Fuel consumption and associated costs.

Performance Improvement Area 3: Optimum capacity and flexible flights

B0-FRTO

Improved operations through enhanced en-route trajectories

To allow the use of airspace which would otherwise be segregated (i.e. special use airspace) along with flexible routing adjusted for specific traffic patterns. This will allow greater routing possibilities, reducing potential congestion on trunk routes and busy crossing points, resulting in reduced flight lengths and fuel burn.

Applicability

Applicable to en-route and terminal airspace. Benefits can start locally. The larger the size of the concerned airspace, the greater the benefits, in particular for flex track aspects. Benefits accrue to individual flights and flows. Application will naturally span over a long period as traffic develops. Its features can be introduced starting with the simplest ones.

Benefits

Access and Equity

Better access to airspace by a reduction of the permanently segregated volumes.

Capacity

The availability of a greater set of routing possibilities allows reducing potential congestion on trunk routes and at busy crossing points. The flexible use of airspace gives greater possibilities to separate flights horizontally. PBN helps to reduce route spacing and aircraft separations. This in turn allows reducing controller workload by flight.

Efficiency

The different elements concur to trajectories closer to the individual optimum by reducing constraints imposed by permanent design. In particular the module will reduce flight length and related fuel burn and emissions. The potential savings are a significant proportion of the ATM related inefficiencies. The module will reduce the number of flight diversions and cancellations. It will also better allow avoidance of noise sensitive areas.

Environment

Fuel burn and emissions will be reduced; however, the area where emissions and contrails will be formed may be larger.

Flexibility

The various tactical functions allow rapid reaction to changing conditions.

Predictability

Improved planning allows stakeholders to anticipate on expected situations and be better prepared.

Cost

FUA: In the United Arab Emirates (UAE) over half of the airspace is military. Opening up this airspace could potentially enable yearly savings in the order of 4.9 million litres of fuel and 581 flight hours. In the United States a study for NASA by Datta and Barington showed maximum savings of dynamic use of FUA of \$7.8M (1995 dollars).

Flexible routing: Early modelling of flexible routing suggests that airlines operating a 10-hour intercontinental flight can cut flight time by six minutes, reduce fuel burn by as much as 2 per cent and save 3,000 kilograms of CO₂ emissions. In the United States RTCA NextGen Task Force Report, it was found that benefits would be about 20 per cent reduction in operational errors; 5 to 8 per cent productivity increase (near term; growing to 8 to 14 per cent later); capacity increases (but not quantified). Annual operator benefit in 2018 of \$39,000 per equipped aircraft (2008 dollars) growing to \$68,000 per aircraft in 2025 based on the FAA Initial investment Decision. For the high throughput, high capacity benefit case (in 2008 dollars): total operator benefit is \$5.7 billion across programme lifecycle (2014-2032, based on the FAA initial investment decision).

B0-NOPS

Improved flow performance through planning based on a network-wide view

Air traffic flow management (ATFM) is used to manage the flow of traffic in a way that minimizes delays and maximizes the use of the entire airspace. Collaborative ATFM can regulate traffic flows involving departure slots, smooth flows and manage rates of entry into airspace along traffic axes, manage arrival time at waypoints or flight information region (FIR)/sector boundaries and reroute traffic to avoid saturated areas. ATFM may also be used to address system disruptions including crisis caused by human or natural phenomena.

Applicability

Region or subregion.

Benefits**Access and Equity**

Improved access by avoiding disruption of air traffic in periods of demand higher than capacity. ATFM processes take care of equitable distribution of delays.

Capacity

Better utilization of available capacity, network-wide; in particular the fact of not being faced by surprise to saturation tends to let ATC declare/use increased capacity levels; ability to anticipate difficult situations and mitigate them in advance.

Efficiency

Reduced fuel burn due to better anticipation of flow issues; a positive effect to reduce the impact of inefficiencies in the ATM system or to dimension it at a size that would not always justify its costs (balance between cost of delays and cost of unused capacity). Reduced block times and times with engines on.

Environment

Reduced fuel burn when delays are absorbed on the ground, with shut engines; rerouting however generally increase flight distance, but this is generally compensated by other airline operational benefits.

Participation

Common understanding of operational constraints, capabilities and needs.

Predictability

Increased predictability of schedules as the ATFM algorithms tend to limit the number of large delays.

Safety

Reduced occurrences of undesired sector overloads.

Cost

The business case has proven to be positive due to the benefits that flights can obtain in terms of delay reduction.

B0-ASUR

Initial capability for ground surveillance

To provide initial capability for lower cost ground surveillance supported by new technologies such as ADS-B OUT and wide area multilateration (MLAT) systems. This capability will be expressed in various ATM services, e.g. traffic information, search and rescue and separation provision.

Applicability

This capability is characterized by being dependent/cooperative (ADS-B OUT) and independent/cooperative (MLAT). The overall performance of ADS-B is affected by avionics performance and compliant equipage rate.

Benefits**Capacity**

Typical separation minima are 3NM or 5NM enabling a significant increase in traffic density compared to procedural minima. Improved coverage, capacity, velocity vector performance and accuracy can improve ATC performance in both radar and non-radar environments. Terminal area surveillance performance improvements are achieved through high accuracy, better velocity vector and improved coverage.

Efficiency

Availability of optimum flight levels and priority to the equipped aircraft and operators. Reduction of flight delays and more efficient handling of air traffic at FIR boundaries. Reduces workload of air traffic controllers.

Safety

Reduction of the number of major incidents. Support to search and rescue.

Cost

Either comparison between procedural minima and 5NM separation minima would allow an increase of traffic density in a given airspace; or comparison between installing/renewing SSR Mode S stations using Mode S transponders and installing ADS-B OUT (and/or MLAT systems).

B0-ASEP

Air traffic situational awareness (ATSA)

Two air traffic situational awareness (ATSA) applications which will enhance safety and efficiency by providing pilots with the means to enhance traffic situational awareness and achieve quicker visual acquisition of targets:

- a. AIRB (basic airborne situational awareness during flight operations).
- b. VSA (visual separation on approach).

Applicability

These are cockpit-based applications which do not require any support from the ground hence they can be used by any suitably equipped aircraft. This is dependent upon aircraft being equipped with ADS-B OUT. Avionics availability at low enough costs for GA is not yet available.

Benefits**Efficiency**

Improve traffic situational awareness to identify level change opportunities with current separation minima (AIRB) and improve visual acquisition of traffic and reduction of missed approaches (VSA).

Safety

Improve traffic situational awareness (AIRB) and reduce the likelihood of wake turbulence encounters (VSA).

Cost

The cost benefit is largely driven by higher flight efficiency and consequent savings in contingency fuel.

The benefit analysis of the EUROCONTROL CRISTAL ITP project of the CASCADE Programme and subsequent update had shown that ATSAW AIRB and ITP together are capable of providing the following benefits over North Atlantic:

- a. saving 36 million Euro (50K Euro per aircraft) annually; and
- b. reducing carbon dioxide emissions by 160,000 tonnes annually.

The majority of these benefits are attributed to AIRB. Findings will be refined after the completion of the pioneer operations starting in December 2011.

B0-OPFL

Improved access to optimum flight levels through climb/descent procedures using ADS-B

To enable aircraft to reach a more satisfactory flight level for flight efficiency or to avoid turbulence for safety. The main benefit of in-trail procedure (ITP) is fuel/emissions savings and the uplift of greater payloads.

Applicability

This can be applied to routes in procedural airspaces.

Benefits**Capacity**

Improvement in capacity on a given air route.

Efficiency

Increased efficiency on oceanic and potentially continental en-route.

Environment

Reduced emissions.

Safety

A reduction of possible injuries for cabin crew and passengers by providing a tool to manage contingency scenarios.

B0-ACAS

Airborne collision avoidance systems (ACAS) improvements

To provide short-term improvements to existing airborne collision avoidance systems (ACAS) to reduce nuisance alerts while maintaining existing levels of safety. This will reduce trajectory deviations and increase safety in cases where there is a breakdown of separation.

Applicability

Safety and operational benefits increase with the proportion of equipped aircraft.

Benefits**Efficiency**

ACAS improvement will reduce unnecessary resolution advisory (RA) and then reduce trajectory deviations.

Safety

ACAS increases safety in the case of breakdown of separation.

B0-SNET

Increased effectiveness of ground-based safety nets

To enable monitoring of flights while airborne to provide timely alerts to air traffic controllers of potential risks to flight safety. Alerts from short-term conflict alert (STCA), area proximity warnings (APW) and minimum safe altitude warnings (MSAW) are proposed. Ground-based safety nets make an essential contribution to safety and remain required as long as the operational concept remains human centred.

Applicability

Benefits increase as traffic density and complexity increase. Not all ground-based safety nets are relevant for each environment. Deployment of this Module should be accelerated.

Benefits**Safety**

Significant reduction of the number of major incidents.

Cost

The business case for this element is entirely made around safety and the application of ALARP (as low as reasonably practicable) in risk management.

Performance Improvement Area 4: Efficient flight paths

B0-CDO	Improved flexibility and efficiency in descent profiles using continuous descent operations (CDOs)
<p>To use performance-based airspace and arrival procedures allowing an aircraft to fly its optimum profile using continuous descent operations (CDOs). This will optimize throughput, allow fuel efficient descent profiles and increase capacity in terminal areas. The application of PBN enhances CDO.</p>	
<h3>Applicability</h3>	
<p>Applicable to all aerodromes but for simplicity and implementation success, complexity can be divided into three tiers:</p> <ol style="list-style-type: none"> least complex – regional/States/locations with some foundational operational experience that could capitalize on near-term enhancements, which include integrating procedures and optimizing performance; more complex – regional/State/locations that may or may not possess operational experience, but would benefit from introducing new or enhanced procedures. However, many of these locations may have environmental and operational challenges that will add to the complexities of procedure development and implementation. most complex – regional/State/locations where introducing integrated and optimized operations will be the most challenging and complex. Traffic volume and airspace constraints are added complexities that must be confronted. Operational changes to these areas can have a profound effect on the entire State, region or location. 	
<h3>Benefits</h3>	
Efficiency	<p>Cost savings and environmental benefits through reduced fuel burn. Authorization of operations where noise limitations would otherwise result in operations being curtailed or restricted. Reduction in the number of required radio transmissions. Optimal management of the top-of-descent in the en-route airspace.</p>
Environment	<p>As per efficiency</p>
Predictability	<p>More consistent flight paths and stabilized approach paths. Reduced need for vectors.</p>
Safety	<p>More consistent flight paths and stabilized approach paths. Reduction in the incidence of controlled flight into terrain (CFIT). Separation with the surrounding traffic (especially free-routing). Reduction in the number of conflicts.</p>
<h3>Cost</h3>	
<p>It is important to consider that CDO benefits are heavily dependent on each specific ATM environment. Nevertheless, if implemented within the ICAO CDO manual framework, it is envisaged that the benefit/cost ratio (BCR) will be positive. After CDO implementation in Los Angeles TMA (KLAX) there was a 50 per cent reduction in radio transmissions and fuel savings averaging 125 pounds per flight (13.7 million pounds/year; 41 million pounds of CO₂ emission).</p> <p>The advantage of PBN to the ANSP is that PBN avoids the need to purchase and deploy navigation aids for each new route or instrument procedure.</p>	

B0-TBO	Improved safety and efficiency through the initial application of data link and SATVOICE en-route
To implement a set of data link applications supporting surveillance and communications in air traffic services, which will lead to flexible routing, reduced separation and improved safety.	
Applicability	
Applicable to the airspace where ATS surveillance is not available and/or VHF voice frequencies are scarce. Requires coordinated airborne and ground deployment to ensure that services are provided by the ground to a minimum proportion of flights suitably equipped.	
Benefits	
Capacity	<p>Element 1: A better localization of traffic and reduced separations allow increasing the offered capacity.</p> <p>Element 2: Reduced communication workload and better organization of controller tasks allowing increased sector capacity.</p>
Efficiency	<p>Element 1: Routes/tracks and flights can be separated by reduced minima, allowing flexible routings and vertical profiles closer to the user-preferred ones.</p> <p>Element 2: Routes/tracks and flights can be separated by reduced minima, allowing flexible routings and vertical profiles closer to the user-preferred ones.</p>
Flexibility	<p>Element 1: ADS-C permits easier route change.</p> <p>Element 2: CPDLC allows for prioritization of incoming messages. For continental CPDLC, there is a possibility of modifying task allocation in such a way that the Planning Controller may support the Tactical Controller in carrying out data link communication with the pilots.</p>
Safety	<p>Element 1: Increased controller's situational awareness; ADS-C based safety nets like cleared level adherence monitoring, route adherence monitoring, danger area infringement warning; and better support to search and rescue.</p> <p>Element 2: Increased situational awareness; reduced occurrences of misunderstandings; solution to stuck microphone situations.</p>
Cost	
<p>Element 1: The business case has proven to be positive due to the benefits that flights can obtain in terms of better flight efficiency (better routes and vertical profiles; better and tactical resolution of conflicts).</p> <p>To be noted, the need to synchronize ground and airborne deployments to ensure that services are provided by the ground when aircraft are equipped, and that a minimum proportion of flights in the airspace under consideration are suitably equipped. The need to properly design and manage the deployment of data link to avoid unnecessary channel congestions as well the air/ground systems and transmission optimization is also to be noted.</p> <p>Element 2: For continental CPDLC, the European business case has proved to be positive due to:</p> <ol style="list-style-type: none"> the benefits that flights obtain in terms of better flight efficiency (better routes and vertical profiles; better and tactical resolution of conflicts); and reduced controller workload and increased capacity. <p>A detailed business case has been produced in support of the EU regulation which was solidly positive. To be noted, there is a need to synchronize ground and airborne deployments to ensure that services are provided by the ground when aircraft are equipped, and that a minimum proportion of flights in the airspace under consideration are suitably equipped.</p>	

B0-CCO

Improved flexibility and efficiency departure profiles – continuous climb operations (CCO)

To implement continuous climb operations in conjunction with performance-based navigation (PBN) to provide opportunities to optimize throughput, improve flexibility, enable fuel-efficient climb profiles, and increase capacity at congested terminal areas. The application of PBN enhances CDO.

Applicability

Applicable to all aerodromes but for simplicity and implementation success, complexity can be divided into three tiers:

- a. least complex – regional/States/locations with some foundational operational experience that could capitalize on near-term enhancements, which include integrating procedures and optimizing performance.
- b. more complex – regional/State/locations that may or may not possess operational experience, but would benefit from introducing new or enhanced procedures. However, many of these locations may have environmental and operational challenges that will add to the complexities of procedure development and implementation; and
- c. most complex – regional/State/locations where introducing integrated and optimized operations will be the most challenging and complex. Traffic volume and airspace constraints are added complexities that must be confronted. Operational changes to these areas can have a profound effect on the entire State, region or location.

Benefits**Efficiency**

Cost savings through reduced fuel burn and efficient aircraft operating profiles. Reduction in the number of required radio transmissions.

Environment

Authorization of operations where noise limitations would otherwise result in operations being curtailed or restricted. Environmental benefits through reduced emissions.

Safety

More consistent flight paths. Reduction in the number of required radio transmissions. Lower pilot and air traffic control workload.

Cost

It is important to consider that CCO benefits are heavily dependent on the specific ATM environment. Nevertheless, if implemented within the ICAO CCO manual framework, it is envisaged that the benefit/cost ratio (BCR) will be positive.

Block 1

The Block 1 Modules will introduce new concepts and capabilities supporting the future ATM System, namely: Flight and Flow Information for a Collaborative Environment (FF-ICE); trajectory-based operations (TBO); System-Wide Information Management (SWIM) and the integration of remotely piloted aircraft (RPA) into non-segregated airspace.

These concepts are at various stages of development. Some have been subject to flight trials in a controlled environment while others, such as FF-ICE, exist as a series of steps leading to the implementation of well understood concepts. As such, confidence is high that they will be successfully implemented but the near-term standardization is expected to be challenging, as outlined below.

Human Performance factors will have a strong impact on the final implementation of concepts such as FF-ICE and TBO. Closer integration of airborne and ground-based systems will call for a thorough end-to-end consideration of Human Performance impacts.

Similarly, technological enablers will also affect the final implementation of these concepts. Typical technological enablers include air-ground data link and the exchange models for SWIM. Every technology has limits on its performance and this could, in turn, impact the achievable operational benefits—either directly or through their effect on Human Performance.

The standardization effort will therefore need to follow three parallel courses:

- a. **the development and refinement of the final concept;**
- b. **consideration of end-to-end Human Performance impacts and their effect on the ultimate concept and the necessary technological enablers;**
- c. **further consideration of the technological enablers to ensure that their performance can support operations based on the new concepts and, if not, what procedural or other changes will be needed;**
- d. **harmonization of the relevant Standards on a global level.**

For example, RPA will require a ‘detect and avoid’ capability as well as a Command and Control link which is more robust than the pilot-ATC link available today. In each case, they are meant to replicate the cockpit experience for the remote pilot. There will clearly be some limits to what technology can provide in this regard, hence consideration will need to be given to limits on operations, special procedures, etc.

Block 1 therefore represents the primary ICAO technical work programme on air navigation and efficiency for the next triennium. It will require collaboration with industry and regulators, in order to provide a coherent globally harmonised set of operational improvements in the proposed time frame.

Block 1

The Modules comprising Block 1, which are intended to be available beginning in 2019, satisfy one of the following criteria:

- the operational improvement represents a well understood concept that has yet to be trialed;
- the operational improvement has been trialed successfully in a simulated environment;
- the operational improvement has been trialed successfully in a controlled operational environment; and
- the operational improvement is approved and ready for roll-out.

Performance Improvement Area 1: Airport operations

B1-APTA	Optimized airport accessibility
To progress further with the universal implementation of performance-based navigation (PBN) and ground-based augmentation system (GBAS) landing system (GLS) approaches. PBN and GLS (CAT II/III) procedures to enhance the reliability and predictability of approaches to runways increasing safety, accessibility and efficiency.	
Applicability	
This Module is applicable to all runway ends.	
Benefits	
Efficiency	Cost savings related to the benefits of lower approach minima: fewer diversions, overflights, cancellations and delays. Cost savings related to higher airport capacity by taking advantage of the flexibility to offset approaches and define displaced thresholds.
Environment	Environmental benefits through reduced fuel burn.
Safety	Stabilized approach paths.
Cost	
Aircraft operators and ANSPs can quantify the benefits of lower minima by modelling airport accessibility with existing and new minima. Operators can then assess benefits against avionics and other costs. The GLS CAT II/III business case needs to consider the cost of retaining ILS or MLS to allow continued operations during an interference event. The potential for increased runway capacity benefits with GLS is complicated at airports where a significant proportion of aircraft are not equipped with GLS avionics.	

B1-WAKE	<h2>Increased runway throughput through dynamic wake turbulence separation</h2>
<p>Improved throughput on departure and arrival runways through the dynamic management of wake turbulence separation minima based on the real-time identification of wake turbulence hazards.</p>	
<h3>Applicability</h3>	
<p>Least complex – implementation of re-categorized wake turbulence is mainly procedural. No changes to automation systems are needed.</p>	
<h3>Benefits</h3>	
<h4>Capacity</h4>	<p>Element 1: Better wind information around the aerodrome to enact reduced wake mitigation measures in a timely manner. Aerodrome capacity and arrival rates will increase as the result of reduced wake mitigation measures.</p>
<h4>Environment</h4>	<p>Element 3: Better cross-wind knowledge through precise measurement will optimize the use of more environmental-friendly departure procedures and departure runways.</p>
<h4>Flexibility</h4>	<p>Element 2: Dynamic scheduling. ANSPs have the choice of optimizing the arrival/departure schedule via pairing number of unstable approaches.</p>
<h3>Cost</h3>	
<p>Element 1's change to the ICAO wake turbulence separation minima will yield an average nominal four per cent additional capacity increase for airport runways. This increase translates to one more landing per hour for a single runway that normally could handle thirty landings per hour. One extra slot per hour creates revenue for the air carrier that fills them and for the airport that handles the extra aircraft operations and passengers.</p> <p>The impact of the Element 2 Upgrade is the reduced time that an airport, due to weather conditions, must operate its parallel runways, with centre lines spaced less than 760 m (2,500 feet) apart, as a single runway. Element 2 Upgrade allows more airports to better utilize such parallel runways when conducting instrument flight rules operations – resulting in a nominal 8 to 10 more airport arrivals per hour when crosswinds are favourable for WTMA reduced wake separations. For the Element 2 Upgrade, the addition of a crosswind prediction and monitoring capability to the ANSP automation is required. For the Element 2 and 3 Upgrades, additional downlink and real-time processing of aircraft observed wind information will be required.</p> <p>The impact of the Element 3 Upgrade is the reduced time that an airport must space departures on its parallel runways, with centre lines spaced less than 760 m (2,500 feet) apart, by two to three minutes, depending on runway configuration. Element 3 Upgrade will provide more time periods for an airport ANSP to safely use WTMD reduced wake separations on their parallel runways. The airport departure capacity increases 4 to 8 more departure operations per hour when WTMD reduced separations can be used. Downlink and real-time processing of aircraft observed wind information will be required. There are no aircraft equipage costs besides costs incurred for other module upgrades.</p>	

B1-RSEQ

Improved airport operations through departure, surface and arrival management

Extension of arrival metering and integration of surface management with departure sequencing will improve runway management and increase airport performance and flight efficiency.

Applicability

Runways and terminal manoeuvring areas in major hubs and metropolitan areas will be most in need of these improvements. Complexity in implementation of this module depends on several factors. Some locations might have to confront environmental and operational challenges that will increase the complexity of development and implementation of technology and procedures to realize this Module. Performance-based navigation (PBN) routes need to be in place.

Benefits**Capacity**

Time-based metering will optimize usage of terminal airspace and runway capacity.

Efficiency

Surface management decreases runway occupancy time, introduces more robust departure rates and enables dynamic runway rebalancing and re-configuration. Departure/surface integration enables dynamic runway rebalancing to better accommodate arrival and departure patterns. Reduction in airborne delay/holding. Traffic flow synchronization between en-route and terminal domain. RNAV/RNP procedures will optimize aerodrome/terminal resource utilization.

Environment

Reduction in fuel burn and environment impact (emission and noise).

Flexibility

Enables dynamic scheduling.

Predictability

Decrease uncertainties in aerodrome/terminal demand prediction. Increased compliance with assigned departure time and more predictable and orderly flow into metering points. Greater compliance to controlled time of arrival (CTA) and more accurate assigned arrival time and greater compliance.

Safety

Greater precision in surface movement tracking.

Cost

Cost-benefits may be reasonably projected for multiple stakeholders due to increased capacity, predictability and efficiency of airline and airport operations.

B1-SURF

Enhanced safety and efficiency of surface operations – SURF

To provide enhancements for surface situational awareness, including both cockpit and ground elements, in the interest of runway and taxiway safety, and surface movement efficiency. Cockpit improvements including the use of surface moving maps with traffic information (SURF) for flight crew traffic situational awareness on the taxiways and on the runway.

Applicability

SURF has been designed to be applicable to larger aerodromes (ICAO codes 3 and 4) and all classes of aircraft. Cockpit capabilities work independently of ground infrastructure, however additional ground surveillance capability will improve the availability of service. Applicability to aerodrome types other than ICAO code 3 and 4 has to be validated.

Benefits**Efficiency**

Element 1: Reduced taxi times.

Safety

Element 1: Reduced risk of collisions.

Cost

The business case for this element can mainly be made around safety. Currently, taxiing on the aerodrome surface may be considered as the phase of flight which has the most risk for aircraft safety, where there is lack of surveillance on the ground acting in redundancy with cockpit capabilities. Efficiency gains are expected to be marginal and modest in nature.

Improving flight crew situational awareness of aircraft position (especially during periods of reduced visibility) will reduce errors in the conduct of taxi and runway operations, which leads to both safety and efficiency gains.

B1-ACDM

Optimized airport operations through A-CDM total airport management

To enhance the planning and management of airport operations and allows their full integration in air traffic management using performance targets compliant with those of the surrounding airspace. This entails implementing collaborative airport operations planning (AOP) and where needed, an airport operations centre (APOC).

Applicability

AOP: for use at all the airports (sophistication will depend on the complexity of the operations and their impact on the network).

APOC: will be implemented at major/complex airports (sophistication will depend on the complexity of the operations and their impact on the network).

Not applicable to aircraft.

Benefits**Efficiency**

Through collaborative procedures, comprehensive planning and proactive action to foreseeable problems a major reduction in on-ground and in-air holding is expected thereby reducing fuel consumption. The planning and proactive actions will also support efficient use of resources; however, some minor increase in resources may be expected to support the solution(s).

Environment

Through collaborative procedures, comprehensive planning and proactive action to foreseeable problems a major reduction in on-ground and in-air holding is expected thereby reducing noise and air pollution in the vicinity of the airport.

Predictability

Through the operational management of performance, reliability and accuracy of the schedule and demand forecast will increase (in association with initiatives being developed in other modules).

Cost

Through collaborative procedures, comprehensive planning and proactive action to foreseeable problems, a major reduction in on-ground and in-air holding is expected thereby reducing fuel consumption. The planning and proactive actions will also support efficient use of resources; however, some minor increase in resources may be expected to support the solution(s).

B1-RATS

Remotely operated aerodrome control

To provide a safe and cost-effective air traffic services (ATS) from a remote facility to one or more aerodromes where dedicated, local ATS are no longer sustainable or cost-effective, but there is a local economic and social benefit from aviation. This can also be applied to contingency situations and depends on enhanced situational awareness of the aerodrome under remote control.

Applicability

The main target for the single and multiple remote tower services are small rural airports, which today are struggling with low business margins. Both ATC and AFIS aerodromes are expected to benefit.

The main targets for the contingency tower solution are medium to large airports – those that are large enough to require a contingency solution, but who require an alternative to A-SMGCS based “heads down” solutions or where maintaining a visual view is required.

Although some cost benefits are possible with remote provision of ATS to a single aerodrome, maximum benefit is expected with the remote provision of ATS to multiple aerodromes.

Benefits**Capacity**

Capacity may be increased through the use of digital enhancements in low visibility.

Efficiency

Efficiency benefits through the ability to exploit the use of technology in the provision of the services. Digital enhancements can be used to maintain throughput in low visibility conditions.

Flexibility

Flexibility may be increased through a greater possibility to extend opening hours when through remote operations.

Safety

The provision of air traffic services (facilities and staff) from a remote location should provide the same, or greater if possible, levels of safety as if the services were provided locally. The use of the digital visual technologies used in the RVT may provide some safety enhancements in low visibility.

Cost

There are no current operational remote towers apart from service at one regional airport since April 2015, therefore the cost/benefit analyses (CBAs) are based on some assumptions developed by subject matter experts. Costs incurred are associated with procurement and installation of equipment and additional capital costs in terms of new hardware and adaptation of buildings. New operating costs include facilities leases, repairs and maintenance and communication links. There are then short-term transition costs such as staff re-training, re-deployment and relocation costs.

Against this, savings are derived from remote tower implementation. A significant portion of these result from savings in employment costs due to reduction in shift size. Previous CBAs indicated a reduction in staff costs of 10 to 35 per cent depending on the scenario. Other savings arise from reduced capital costs, particularly savings from not having to replace and maintain tower facilities and equipment and from a reduction in tower operating costs.

The CBA concluded that remote towers produce positive financial benefits for ANSPs. Further CBAs will be conducted during 2012 and 2013 using a range of implementation scenarios (single, multiple, contingency).

Performance Improvement Area 2: Globally interoperable systems and data

B1-FICE	Increased interoperability, efficiency and capacity through FF-ICE, Step-1 application before departure
<p>To introduce FF-ICE, Step 1 providing ground-ground exchanges before departure using a common flight information reference model (FIXM) and extensible markup language (XML) standard formats. FIXM, pre-requisite to trajectory-based operations, will allow richer content exchange with the goal to better support user needs.</p>	
Applicability	
<p>Applicable between ATS units, airspace users and airport operators to facilitate exchange of flight information where the need arises for content richer than what the current flight plan format can provide.</p>	
Benefits	
Capacity	Reduced air traffic controller workload and increased data integrity supporting reduced separations, translating directly to cross sector or boundary capacity flow increases.
Efficiency	Better knowledge of aircraft capabilities allows trajectories closer to airspace user preferred trajectories and better planning.
Flexibility	The use of FF-ICE, Step 1 allows a quicker adaptation of route changes.
Interoperability	The use of a new mechanism for FPL filing and information sharing will facilitate flight data sharing among the actors.
Participation	FF-ICE, Step 1 for ground-ground application will facilitate collaborative decision-making (CDM), the implementation or the systems interconnection for information sharing, trajectory or slot negotiation before departure providing better use of capacity and better flight efficiency.
Safety	More accurate flight information.
Cost	
<p>The new services have to be balanced by the cost of software changes in the ATM service provider, airline operations centre (AOC) and airport ground systems.</p>	

B1-DATM

Service improvement through integration of all digital ATM information

This module addresses the need for increased information integration and will support a new concept of ATM information exchange fostering access via internet-protocol-based tools. This includes the cross-exchange of common elements with the initial introduction of the ATM Information Reference Model (AIRM), which integrates and consolidates ATM information in a transversal way. Exchange models such as AIXM, FIXM (for flight and flow information; and aircraft performance-related data), IWXXM (for meteorological information) and others relate their concepts to the AIRM fostering convergence, re-use, and collaborative alignment.

Applicability

Applicable at the State level, with increased benefits as more States participate.

Benefits

Access and Equity

Greater and timelier access to up-to-date information by a wider set of users.

Efficiency

Reduced processing time for new information; increased ability of the system to create new applications through the availability of standardized data.

Interoperability

Essential for global interoperability.

Safety

Reduced probability of data errors or inconsistencies; reduced possibility to introduce additional errors through manual inputs.

Cost

Business case to be established in the course of the projects defining the models and their possible implementation.

B1-SWIM

Performance improvement through the application of system-wide information management (SWIM)

Implementation of system-wide information management (SWIM) services (applications and infrastructure) creating the aviation intranet based on standard data models and internet-based protocols to maximize interoperability.

Applicability

Applicable at State level, with increased benefits as more States participate.

Benefits

Efficiency

Using better information allows operators and service providers to plan and execute better trajectories.

Environment

Further reduction of paper usage, more cost-efficient flights as the most up-to-date information is available to all stakeholders in the ATM system.

Safety

Access protocols and data quality will be designed to reduce current limitations in these areas.

Cost

Further reduction of costs; all information can be managed consistently across the network, limiting bespoke developments, flexible to adapt to state-of-the-art industrial products and making use of scale economies for the exchanged volumes.

The business case is to be considered in the full light of other Modules of this Block and the next one. Pure SWIM aspects unlock ATM information management issues; operational benefits are more indirect.

B1-AMET

Enhanced operational decisions through integrated meteorological information (planning and near-term service)

To enable the reliable identification of solutions when forecast or observed meteorological conditions impact aerodromes, airspace or operations in general. Full ATM-Meteorology integration is needed to ensure that meteorological information is included in the logic of a decision process and the impact of the meteorological conditions on the operations are automatically derived, understood and taken into account. The supported decision time-horizons range from minutes, to several hours or days ahead of the ATM operation. This includes optimum flight profile planning and execution, and support to tactical in-flight avoidance of hazardous meteorological conditions (improved in-flight situational awareness) to typical near-term and planning (>20 minutes) type of decision making. This module promotes the establishment of standards for global exchange of the MET information closely aligned with other data domains and adhering to a single reference (ICAO-AIRM). It also promotes the further enhancement of meteorological information on various quality-of-service aspects including the accuracy and consistency of the data when used in inter-linked operational decision making processes.

Appreciating that the number of flights operating on cross-polar and trans-polar routes continues to steadily grow and recognizing that space weather affecting the earth's surface or atmosphere (such as solar radiation storms) pose a hazard to communications and navigation systems and may also pose a radiation risk to flight crew members and passengers, this module acknowledges the need for space weather information services in support of safe and efficient international air navigation.

This module builds, in particular, upon Module B0-AMET, which detailed a sub-set of all available meteorological information that can be used to support enhanced operational efficiency and safety.

Applicability

Applicable to traffic flow planning, and to all aircraft operations in all domains and flight phases, regardless of level of aircraft equipage.

Benefits

Capacity	Enables more precise estimates of expected capacity of a given airspace.
Efficiency	Reduces the number of deviations from user-preferred flight profiles. Decrease in the variability and numbers of ATM responses to a given meteorological situation, along with reduced contingency fuel carriage for the same meteorological situation.
Environment	Less fuel burn, and reduction of emissions due to fewer ground hold/delay actions and environmentally optimized routing.
Flexibility	Users have greater flexibility in selecting trajectories that best meet their needs, taking into account the observed and forecast meteorological conditions.
Predictability	More consistent evaluations of meteorological constraints, which in turn will allow users to plan trajectories that are more likely to be acceptable from the standpoint of the ANSP. Fewer reroutes and less variability in associated traffic management initiatives (TMIs) can be expected.
Safety	Increased situational awareness by pilots, AOCs and ANSPs, including enhanced safety through the avoidance of hazardous meteorological conditions. Reduced contingency fuel carriage for the same meteorological condition.

Cost

Current experience with utilization of ATM decision support tools, with basic meteorological input parameters to improve ATM decision making by stakeholders has proven to be positive in terms of producing consistent responses from both the ANSP and user community.

Performance Improvement Area 3: Optimum capacity and flexible flights

B1-FRTO

Improved operations through optimized ATS routing

To provide, through performance-based navigation (PBN), closer and consistent route spacing, curved approaches, parallel offsets and the reduction of holding area size. This will allow the sectorization of airspace to be adjusted more dynamically. This will reduce potential congestion on trunk routes and busy crossing points and reduce controller workload. The main goal is to allow flight plans to be filed with a significant part of the intended route specified by the user-preferred profile. Maximum freedom will be granted within the limits posed by the other traffic flows. The overall benefits are reduced fuel burn and emissions.

Applicability

Region or subregion: the geographical extent of the airspace of application should be large enough; significant benefits arise when the dynamic routes can apply across flight information region (FIR) boundaries rather than imposing traffic to cross boundaries at fixed predefined points.

Benefits

Capacity

The availability of a greater set of routing possibilities allows for reduction of potential congestion on trunk routes and at busy crossing points. This in turn allows for reduction of controller workload by flight.

Free routings has the potential to naturally spread traffic in the airspace and the potential interactions between flights, but also reduces the “systematization” of flows and therefore may have a negative capacity effect in dense airspace if it is not accompanied by suitable assistance.

Reduced route spacing means reduced consumption of airspace by the route network and a greater possibility to match it with flows.

Efficiency

Trajectories closer to the individual optimum by reducing constraints imposed by permanent design and/or by the variety of aircraft behaviours. In particular the module will reduce flight length and related fuel burn and emissions. The potential savings are a significant proportion of the ATM-related inefficiencies.

Where capacity is not an issue, fewer sectors may be required as the spreading of traffic or better routings should reduce the risk of conflicts.

Easier design of high-level temporary segregated airspace (TSAs).

Environment

Fuel burn and emissions will be reduced; however, the area where emissions and contrails will be formed may be larger.

Flexibility

Choice of routing by the airspace user would be maximized. Airspace designers would also benefit from greater flexibility to design routes that fit the natural traffic flows.

Cost

The business case of free routing has proved to be positive due to the benefits that flights can obtain in terms of better flight efficiency (better routes and vertical profiles; better and tactical resolution of conflicts).

B1-NOPS	Enhanced flow performance through network operational planning	
<p>To introduce enhanced processes to manage flows or groups of flights in order to improve overall flow. The resulting increased collaboration among stakeholders in real-time, regarding user preferences and system capabilities will result in better use of airspace with positive effects on the overall cost of ATM.</p>		
Applicability		
<p>Region or subregion for most applications; specific airports in case of initial user driven prioritization process (UDPP). This module is more particularly needed in areas with the highest traffic density. However, the techniques it contains would also be of benefit to areas with lesser traffic, subject to the business case.</p>		
Benefits		
Capacity	<p>Better use of airspace and ATM network, with positive effects on the overall cost efficiency of ATM. Optimization of DCB measures by using assessment of workload/complexity as a complement to capacity.</p>	
Efficiency	<p>Reduction of flight penalties supported by airspace users.</p>	
Environment	<p>Some minor improvement is expected compared to the module's baseline.</p>	
Predictability	<p>Airspace users have greater visibility and say on the likelihood to respect their schedule and can make better choices based on their priorities.</p>	
Safety	<p>The module is expected to further reduce the number of situations where capacity or acceptable workload would be exceeded.</p>	
Cost		
<p>The business case will be a result of the validation work being undertaken.</p>		

B1-ASEP

Increased capacity and efficiency through interval management

Interval management improves the organization of traffic flows and aircraft spacing. Precise management of intervals between aircraft with common or merging trajectories, maximize airspace throughput while reducing ATC workload along with more efficient aircraft fuel burn reducing environmental impact.

Applicability

En-route and terminal areas.

Benefits**Capacity**

Consistent, low variance spacing between paired aircraft (e.g. at the entry to an arrival procedure and on final approach).

Efficiency

Early speed advisories provided by the IM system reduce controller interaction and remove the requirement for later path-lengthening. In medium density environments IM is expected to allow optimized descent profiles as well as maintain required capacity .

Environment

All efficiency benefits have an impact of reduced emissions and noise (reduced noise contours), resulting in beneficial impact on the environment.

Safety

Reduced ATC instructions and workload per aircraft without unacceptable increase in flight crew workload.

B1-SNET

Ground-based safety nets on approach

To enhance safety by reducing the risk of controlled flight into terrain accidents on final approach and the risk of unstable approach through the use of approach path monitor (APM). APM warns the controller of increased risk of controlled flight into terrain during final approaches or of an approach path above nominal that could lead to unstable approaches. The major benefit is a significant reduction of the number of major incidents.

Applicability

This Module will increase safety benefits during final approach particularly where terrain or obstacles represent safety hazards. Benefits increase as traffic density and complexity increase.

Benefits**Safety**

Significant reduction of the number of major incidents.

Cost

The business case for this element is entirely made around safety and the application of ALARP (as low as reasonably practicable) in risk management.

Performance Improvement Area 4: Efficient flight paths

B1-CD0	Improved flexibility and efficiency in descent profiles (CDOs) using VNAV
<p>To enhance vertical flight path precision during descent, arrival, and to enable aircraft to fly an arrival procedure not reliant on ground-based equipment for vertical guidance. The main benefit is higher utilization of airports, improved fuel efficiency, increased safety through improved flight predictability and reduced radio transmission, and better utilization of airspace.</p>	
Applicability	
Descent, arrival, flight in terminal area.	
Benefits	
Capacity	VNAV allows for added accuracy in a continuous descent operation (CDO). This capability allows for the potential to expand the applications of standard terminal arrival and departure procedures for improved capacity and throughput, and improve the implementation of precision approaches.
Efficiency	Enabling an aircraft to maintain a vertical path during descent allows for development of vertical corridors for arriving and departing traffic thus increasing the efficiency of the airspace. Additionally, VNAV promotes the efficient use of airspace through the ability for aircraft to fly a more precisely constrained descent profile allowing the potential for further reduced separation and increased capacity.
Environment	VNAV allows for reduced aircraft level-offs, resulting in lower emissions.
Predictability	VNAV allows for enhanced predictability of flight paths which leads to better planning of flights and flows.
Safety	Precise altitude tracking along a vertical descent path leads to improvements in overall system safety.
Cost	
VNAV allows for reduced aircraft level-offs, resulting in fuel and time savings.	

B1-TB0	Improved traffic synchronization and initial trajectory-based operation	
To improve the synchronization of traffic flows at en-route merging points and to optimize the approach sequence through the use of 4DTRAD capability and airport applications, e.g. D-TAXI.		
Applicability		
Requires good synchronization of airborne and ground deployment to ensure that services are provided by the ground to a minimum proportion of flights suitably equipped.		
Benefits		
Capacity	Positively affected because of the reduction of workload associated to the establishment of the sequence close to the convergence point and related tactical interventions. Positively affected because of the reduction of workload associated to the delivery of departure and taxi clearances.	
Efficiency	Increased by using the aircraft RTA capability for traffic synchronization planning through en-route and into terminal airspace. 'Closed loop' operations on RNAV procedures ensure common air and ground system awareness of traffic evolution and facilitate its optimization. Flight efficiency is increased through proactive planning of top of descent, descent profile and en-route delay actions, and enhanced terminal airspace route efficiency.	
Environment	More economic and environmentally friendly trajectories, in particular absorption of some delays.	
Predictability	Increased predictability of the ATM system for all stakeholders through greater strategic management of traffic flow between and within FIRs en-route and terminal airspace using the aircraft RTA capability or speed control to manage a ground CTA. Predictable and repeatable sequencing and metering. "Closed loop" operations on RNAV procedures ensuring common air and ground system awareness of traffic evolution.	
Safety	Safety at/around airports by a reduction of the misinterpretations and errors in the interpretation of the complex departure and taxi clearances.	
Cost		
Establishment of the business case is underway. The benefits of the proposed airport services have been demonstrated in the EUROCONTROL CASCADE Programme.		

B1-RPAS

Initial integration of remotely piloted aircraft (RPA) into non-segregated airspace

Implementation of basic procedures for operating remotely piloted aircraft (RPA) in non-segregated airspace.

Applicability

Applies to all RPA operating in non-segregated airspace and at aerodromes. Requires good synchronization of airborne and ground deployment to generate significant benefits, in particular to those able to meet minimum certification and equipment requirements.

Benefits**Access and Equity**

Limited access to airspace by a new category of users.

Safety

Increased situational awareness; controlled use of aircraft.

Cost

The business case is directly related to the economic value of the aviation applications supported by RPA.

Block 2

The Modules comprising Block 2 are intended to be available in 2025 and must satisfy one of the following criteria:

- a. represent a natural progression from the preceding Module in Block 1; and
- a. support the requirements of the operating environment in 2025.

Performance Improvement Area 1: Airport operations

B2-WAKE	Advanced wake turbulence separation (time-based)
	<p>The application of time-based aircraft-to-aircraft wake separation minima and changes to the procedures the ANSP uses to apply wake separation minima.</p>
	<p>Applicability</p>
	<p>Most complex – establishment of time-based separation criteria between pairs of aircraft extends the existing variable distance re-categorization of existing wake turbulence into a conditions-specific time-based interval. This will optimize the inter-operation wait time to the minimum required for wake disassociation and runway occupancy. Runway throughput is increased as a result.</p>
B2-RSEQ	Linked arrival management and departure management (AMAN/DMAN)
	<p>Integrated AMAN/DMAN to enable dynamic scheduling and runway configuration to better accommodate arrival/departure patterns and integrate arrival and departure management. The module also summarizes the benefits of such integration and the elements that facilitate it.</p>
	<p>Applicability</p>
	<p>Runways and terminal manoeuvring area in major hubs and metropolitan areas will be most in need of these improvements. The implementation of this module is least complex. Some locations might have to confront environmental and operational challenges that will increase the complexity of development and implementation technology and procedures to realize this Block. Infrastructure for RNAV/RNP routes need to be in place.</p>

B2-SURF

Optimized surface routing and safety benefits (A-SMGCS levels 3-4 and SVS) and enhanced safety and efficiency of surface operations (SURF-IA)

To improve efficiency and reduce the environmental impact of surface operations, even during periods of low visibility. Queuing for departure runways is reduced to the minimum necessary to optimize runway use and taxi times are also reduced. Operations will be improved so that low visibility conditions have only a minor effect on surface movement. This module also provides runway safety alerting logic (SURF-IA).

Applicability

Most applicable to large aerodromes with high demand, as the Upgrades address issues surrounding queuing and management and complex aerodrome operations. For SURF-IA, applicable to ICAO codes 3 and 4 aerodromes and all classes of aircraft; cockpit capabilities work independently of ground infrastructure.

Performance Improvement Area 2: Globally interoperable systems and data

B2-FICE

Improved coordination through multi-centre ground-ground integration (FF ICE, Step 1 and flight object, SWIM) including execution phase

FF-ICE supporting trajectory-based operations through exchange and distribution of information including execution phase for multi-centre operations using flight object implementation and interoperability (IOP) standards. Extension of use of FF-ICE after departure, supporting trajectory-based operations. New system interoperability SARPs to support the sharing of ATM services involving more than two air traffic service units (ATSUs).

Applicability

Applicable to all ground stakeholders (ATS, airports, airspace users) in homogeneous areas, potentially global.

B2-SWIM

Enabling airborne participation in collaborative ATM through SWIM

This allows the aircraft to be fully connected as an information node in SWIM, enabling full participation in collaborative ATM processes with exchange of data including meteorology. This will start with non-safety critical exchanges supported by commercial data links.

Applicability

Long-term evolution potentially applicable to all environments.

Performance Improvement Area 3: Optimum capacity and flexible flights

B2-NOPS

Increased user involvement in the dynamic utilization of the network

CDM applications supported by SWIM that permit airspace users to manage competition and prioritization of complex ATFM solutions when the network or its nodes (airports, sectors) no longer provide capacity commensurate with user demands. This further develops the CDM applications by which ATM will be able to offer/delegate to the users the optimization of solutions to flow problems. Benefits include an improvement in the use of available capacity and optimized airline operations in degraded situations.

Applicability

Region or subregion.

B2-ASEP

Airborne separation (ASEP)

Creation of operational benefits through temporary delegation of responsibility to the flight deck for separation provision with suitably equipped designated aircraft, thus reducing the need for conflict resolution clearances while reducing ATC workload and enabling more efficient flight profiles. The flight crew ensures separation from suitably equipped designated aircraft as communicated in new clearances, which relieve the controller of the responsibility for separation between these aircraft. However, the controller retains responsibility for separation from aircraft that are not part of these clearances.

Applicability

The safety case needs to be carefully done and the impact on capacity is still to be assessed in case of delegation of separation for a particular situation implying new regulation on airborne equipment and equipage roles and responsibilities (new procedure and training). First applications of ASEP are envisaged in Oceanic airspace and in approach for closely-spaced parallel runways.

B2-ACAS

New collision avoidance system

Implementation of the airborne collision avoidance system (ACAS) adapted to trajectory-based operations with improved surveillance function supported by ADS-B and adaptive collision avoidance logic aiming at reducing nuisance alerts and minimizing deviations.

The implementation of a new airborne collision warning system will enable more efficient operations and airspace procedures while complying with safety regulations. The reduction of “nuisance alerts” will lead to a reduction in pilot and controller workload as personnel will spend less time to responding to “nuisance alerts”. This will result in a reduction in the probability of a near mid-air collision.

Applicability

Safety and operational benefits increase with the proportion of equipped aircraft. The safety case needs to be carefully done.

Performance Improvement Area 4: Efficient flight paths

B2-CDO	Improved flexibility and efficiency in descent profiles (CDOs) using VNAV, required speed and time at arrival
	<p>A key emphasis is on the use of arrival procedures that allow the aircraft to apply little or no throttle in areas where traffic levels would otherwise prohibit this operation. This Block will consider airspace complexity, air traffic workload, and procedure design to enable optimized arrivals in dense airspace.</p>
	Applicability
	<p>Global, high density airspace (based on the United States FAA procedures).</p>
B2-RPAS	Remotely piloted aircraft (RPA) integration in traffic
	<p>Continuing to improve the remotely piloted aircraft (RPA) access to non-segregated airspace; continuing to improve the remotely piloted aircraft system (RPAS) approval/certification process; continuing to define and refine the RPAS operational procedures; continuing to refine communication performance requirements; standardizing the lost command and control (C2) link procedures and agreeing on a unique squawk code for lost C2 link; and working on detect and avoid technologies, to include automatic dependent surveillance – broadcast (ADS-B) and algorithm development to integrate RPA into the airspace.</p>
	Applicability
	<p>Applies to all RPA operating in non-segregated airspace and at aerodromes. Requires good synchronization of airborne and ground deployment to generate significant benefits, in particular to those able to meet minimum certification and equipment requirements.</p>

Block 3

The Modules comprising Block 3, intended to be available for implementation in 2031, must satisfy at least one of the following criteria:

- represent a natural progression from the preceding Module in Block 2;
- support the requirements of the operating environment in 2031; and
- represent an end-state as envisaged in the Global ATM Operational Concept.

Performance Improvement Area 1: Airport operations

B3-RSEQ

Integration AMAN/DMAN/SMAN

Fully synchronized network management between departure airport and arrival airports for all aircraft in the air traffic system at any given point in time.

Applicability

Runways and terminal manoeuvring area in major hubs and metropolitan areas will be most in need of these improvements. Complexity in implementation of this Block depends on several factors. Some locations might have to confront environmental and operational challenges that will increase the complexity of development and implementation of technology and procedures to realize this Block. Infrastructure for RNAV/RNP routes need to be in place.

Performance Improvement Area 2: Globally interoperable systems and data

B3-FICE

Improved operational performance through the introduction of Full FF-ICE

Data for all relevant flights is systematically shared between the air and ground systems using SWIM in support of collaborative ATM and trajectory-based operations.

Applicability

Air and ground.

B3-AMET

Enhanced operational decisions through integrated meteorological information (near-term and immediate service)

The aim of this Module is to enhance global ATM decision making in the face of hazardous meteorological conditions in the context of decisions that should have an immediate effect. This Module builds upon the initial information integration concept and capabilities developed under B1-AMET. Key points are a) tactical avoidance of hazardous meteorological conditions in especially the 0-20 minute time frame; b) greater use of aircraft-based capabilities to detect meteorological parameters (e.g. turbulence, winds, and humidity); and c) display of meteorological information to enhance situational awareness. This module also promotes further the establishment of Standards for the global exchange of the information.

Applicability

Applicable to air traffic flow planning, en-route operations, terminal operations (arrival/departure) and surface. Aircraft equipage is assumed in the areas of ADS-B IN/CDTI, aircraft based meteorological observations, and meteorological information display capabilities, such as EFBS.

Performance Improvement Area 3: Optimum capacity and flexible flights

B3-NOPS

Traffic complexity management

Introduction of complexity management to address events and phenomena that affect traffic flows due to physical limitations, economic reasons or particular events and conditions by exploiting the more accurate and rich information environment of SWIM-based ATM. Benefits will include optimized usage and efficiency of system capacity.

Applicability

Regional or subregional. Benefits are only significant over a certain geographical size and assume that it is possible to know and control/optimize relevant parameters. Benefits mainly useful in the higher density airspace.

Performance Improvement Area 4: Efficient flight paths

B3-TB0	<h3>Full 4D trajectory-based operations</h3>
<p>The development of advanced concepts and technologies, supporting four dimensional trajectories (latitude, longitude, altitude, time) and velocity to enhance global ATM decision making. A key emphasis is on integrating all flight information to obtain the most accurate trajectory model for ground automation.</p>	
<h4>Applicability</h4>	
<p>Applicable to air traffic flow planning, en-route operations, terminal operations (approach/departure), and arrival operations. Benefits accrue to both flows and individual aircraft. Aircraft equipage is assumed in the areas of: ADS-B IN/CDTI; data communication and advanced navigation capabilities. Requires good synchronization of airborne and ground deployment to generate significant benefits, in particular to those equipped. Benefit increases with size of equipped aircraft population in the area where the service are provided.</p>	
B3-RPAS	<h3>Remotely piloted aircraft (RPA) transparent management</h3>
<p>Continuing to improve the certification process for remotely piloted aircraft (RPA) in all classes of airspace, working on developing a reliable command and control (C2) link, developing and certifying airborne detect and avoid (ABDAA) algorithms for collision avoidance, and integration of RPA into aerodrome procedures.</p>	
<h4>Applicability</h4>	
<p>Applies to all RPA operating in non-segregated airspace and at aerodromes. Requires good synchronization of airborne and ground deployment to generate significant benefits, in particular to those able to meet minimum certification and equipment requirements.</p>	

Online Support Documentation

The 2016–2030 GANP contains or is supported by policy and technical information that can be used at every level of the aviation community. This includes technical provisions describing the ASBU Modules and the Technology Roadmaps, training and personnel considerations, cooperative organizational aspects, cost-benefit analyses and financing concerns, environmental priorities and initiatives, and integrated planning support.

Since the last edition of the GANP, the document containing the detailed description of all Modules has been updated by ICAO panels, featuring an active and wide ranging participation of States and industry experts. ICAO has also developed a comprehensive plan for the development of SARPs and guidance material to support the ASBUs implementation and to be presented to the 39th Session of the ICAO Assembly. This work, requested by previous

Assembly Resolutions and the Twelfth Air Navigation Conference, lead to ICAO documentation for the ASBUs work programme and to a Standardization Roadmap. The panel structure has also been revised in order to better fit the working challenges identified in the GANP and the GASP.

Guidance material on financial aspects was also developed by the Multi-disciplinary Working Group on the Economic Challenges Linked to the Implementation of the Aviation System Block Upgrades (MDWG-ASBU). This edition of the GANP contains only a summary of their first work but the full report is available online.

These dynamic and 'living' GANP support components will be available online from the GANP webpage³ as links to the ICAO public website throughout the applicability period.

³ See <http://www.icao.int/airnavigation/Pages/GANP-Resources.aspx>

Table 2: ICAO documentation for Block 0 Modules

		2016	2018
PIA1	B0-APTA	X	X
	B0-WAKE	X	X
	B0-RSEQ		
	B0-SURF	X	X
	B0-ACDM	X	X
PIA2	B0-FICE		X
	B0-DATM	X	X
	B0-AMET	X	
PIA3	B0-FRTO	X	X
	B0-NOPS		X
	B0-ASUR		
	B0-ASEP		
	B0-OPFL		
	B0-ACAS	X	
	B0-SNET		
PIA4	B0-CDO	X	
	B0-TBO	X	X
	B0-CCO	X	

Under the authority of both the ICAO Council and Assembly, the GANP's wide availability, accuracy, and review/update processes now provide ICAO Member States and industry stakeholders with the confidence that the Global Plan can and will be used effectively to direct relevant developments and implementations as required to achieve global ATM interoperability.

ICAO documentation for the ASBUs

An ASBU Module contains the intended operational improvements and the necessary Procedures-Technology-Regulatory Approval Plan, both for air and ground.

ICAO has developed its work programme for the coming years to deliver the documentation for the ASBU Modules. For each Module, a list of updated documents will be

released every two years starting in 2014, following the new 2-year amendment cycle for SARPs. Each list will comprise the new versions of the Annexes, PANS and manuals necessary to get the full benefit of the operational improvement.

Table 2 maps all the Block 0 Modules to the relevant amendment cycles planned today. Table 3 does the same for all Block 1 Modules. In these two tables, an X indicates publications and the gray color the readiness of the Module in terms of ICAO documentation.

Table 3: ICAO documentation for Block 1 Modules

		2016	2018	2020	2022
PIA1	B1-APTA	X	X		
	B1-WAKE		X	X	
	B1-RSEQ		X		
	B1-SURF	X	X		
	B1-ACDM		X		
	B1-RATS		X		
PIA2	B1-FICE	X	X		
	B1-DATM		X	X	
	B1-SWIM		X	X	
	B1-AMET	X	X		
PIA3	B1-FRTO	X	X	X	
	B1-NOPS		X		
	B1-ASEP				X
	B1-SNET		X		
PIA4	B1-CDO	X			
	B1-TBO	X	X		
	B1-RPAS		X	X	

Standardization Roadmap

The standardization roadmap reflects ICAO's planning on the development of new and updating of existing Standards and Recommended Practices (SARPs) for the Annexes, procedures for air navigation services (PANS) and, where needed, related guidance material. These products all together are often indicated as the ICAO provisions.

The standardization roadmap is a subset of the ICAO work programme for air navigation and safety. It is a living document planned to be updated once a year. It provides a direction for the work planning for the coming years, at a detailed level for the first two years and then on a more high level for future years. Linked to the updates of the GANP, major review will take place every three years.

Where needed and possible, ICAO will formulate performance-based standards. A performance-based standard is a standard defining the required performance to achieve, while referring to material providing information and methods on how this performance can be achieved. Parts of the standards can contain prescriptive elements as well. These performance-based standards will make reference to technical specifications developed by standard-making organizations of industry, in case not specified by ICAO itself. To that end, ICAO will set up regular contacts with these organizations.

The standardization roadmap, as requested by the ICAO Assembly in previous years, will detail the standards containing such references. A first version of it will be derived from the Air Navigation Commission online work programme database, yearly updated. The link is available from the GANP webpage.

Linkage with Third Edition GANP

Although they introduce a new planning framework with increased definition and broad timelines, the GANP's Block Upgrades are consistent with the third edition of the GANP's planning process encompassing near-term, mid-term and long-term global plan initiatives (GPIs). This consistency has been retained to ensure the smooth transition from the former planning methodology to the Block Upgrade approach.

One of the clear distinctions between the third edition GANP and fifth edition GANP is that the consensus-driven ASBU methodology now provides more precise timelines and performance metrics.

This permits the alignment of planning on concrete, shared operational improvements that are referenced to the GPIs in the third edition of the GANP in order to preserve planning continuity.

In addition to the comprehensive online technical content supporting the ASBU Modules and Technology Roadmaps, ICAO has also posted essential background guidance materials that will assist States and stakeholders with matters of policy, planning, implementation and reporting.

A large amount of this content has been derived from the appendices in the third edition of the GANP, as illustrated in Figure 7.

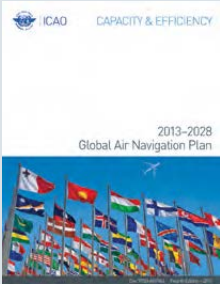
<p>GANP</p> 	CONTENT TYPE	HYPERLINKED ONLINE SUPPORTING DOCUMENTATION	REFERENCE FROM GANP THIRD EDITION
	Policy	Financing & Investment Ownership & Governance Models Legal Considerations Environmental Benefits	→ Appendixes E,F,G → Appendix G → Appendix C → Appendix H
	Planning	Integrated ATM Planning Module Technical Provisions Environmental Benefits	→ Appendixes A, I → GPs → Appendix H
	Implementation	Skilled Personnel & Training ICAO SARPs/PANS Outlook	→ Appendix B
	Reporting	Air Navigation Report Form PIRG Organizational Structures	

Figure 7: Continuity tie-ins with the material in the Appendices of the third edition of the GANP

APPENDIX 4

Frequency Spectrum Considerations

Frequency spectrum availability has always been critical for aviation and is expected to become even more critical with the implementation of new technologies. In addition to the five Technology Roadmaps pertaining to communication, navigation, surveillance (CNS), information management (IM) and avionics, a global aviation spectrum strategy for the near-, medium- and long-term must support implementation of the GANP.

A long-term strategy for establishing and promoting the ICAO position for International Telecommunication Union World Radiocommunication Conferences (ITU WRCs) was adopted by the ICAO Council in 2001. The strategy prescribes the development of an ICAO position on the individual issues detailed in the agenda of an upcoming WRC, developed in consultation with all ICAO Member States and relevant international organizations. The strategy also includes a detailed ICAO policy on the use of each and every aeronautical frequency band. The policy is applicable to all frequency bands used for aeronautical safety applications. An overall policy and a set of individual policy statements for each aviation frequency band can be

found in Chapter 7 of the Handbook on Radio Frequency Spectrum Requirements for Civil Aviation (Doc 9718), including the Statement of Approved ICAO Policies. In addition, in 2013, a long-term high-level ICAO Spectrum Strategy was adopted by Council, consistent with the fourth edition of the GANP, and in particular with the Technology Roadmaps contained in Appendix 5. The Spectrum Strategy can be found in Chapter 8 of Doc 9718.

Both the position and the policy are updated after each WRC and approved by the ICAO Council. Similarly, future developments of the GANP will be taken into account when updating the high-level Spectrum Strategy.

The ICAO position, policy and strategy for the ITU WRC horizon extends beyond the time frame of the current GANP and anticipates the development of the future aviation system. However, based on the outcome of WRCs, the ASBU Modules and the Technology Roadmaps, updates to the strategy for frequency spectrum will be managed by ICAO to anticipate changes and define safe mechanisms for redundancy between essential components of the future air navigation system.



Future aviation spectrum access

Due to the constraints specific to frequency allocations suitable to support safety-of-life critical services, little growth is foreseen in the overall size of aeronautical allocations in the longer term. However, it is vital that conditions remain stable in the existing frequency bands, to support continued and interference-free access for current aeronautical safety systems as long as required.

Similarly, it is vital to manage the limited aviation spectrum resource in a manner which effectively supports the introduction of new technologies when available, in line with the ASBU Modules and the Technology Roadmaps.

In the light of ever increasing pressure on the frequency spectrum resource as a whole, including aeronautical frequency spectrum allocations, it is imperative that civil aviation authorities and other stakeholders not only coordinate the aviation position with their State's radio regulatory authorities, but also actively participate in the WRC and other radio regulatory processes.

Frequency spectrum will remain a scarce and essential resource for air navigation as many Block Upgrades will require increased air-ground data sharing and enhanced navigation and surveillance capabilities. In this context, it should be recalled that the ITU considers the transmission of data for navigation or surveillance purposes to be in the communications domain.



Technology Roadmaps

The roadmaps illustrated in this Appendix have been designed to depict:

- a. New and legacy technologies needed to support the Block Modules:
 1. Modules that require the technology are shown in black.
 2. Modules that are supported by the technology are shown in grey.
- b. The date by which a technology is needed to support a Block and its Modules.
- c. The availability of a technology (if it precedes the Block).

For ease of reference, CNS, IM and avionics roadmaps have been divided on the following basis:

DOMAIN	COMPONENTS	ROADMAP
Communication	Air-ground data link communications	1
	Ground-ground communications	2
	Air-ground voice communications	
Navigation	Dedicated technology	3
	Performance-based navigation	4
Surveillance	Ground-based systems surveillance	5
	Surface surveillance	
	Air-air surveillance	6
Information management	SWIM	7
	Flight & Flow	
	AIS/AIM	
	Meteorology	
	Time	
Avionics	Communications	8
	Surveillance	
	Navigation	9
	Airborne safety nets	10
	On-board systems	

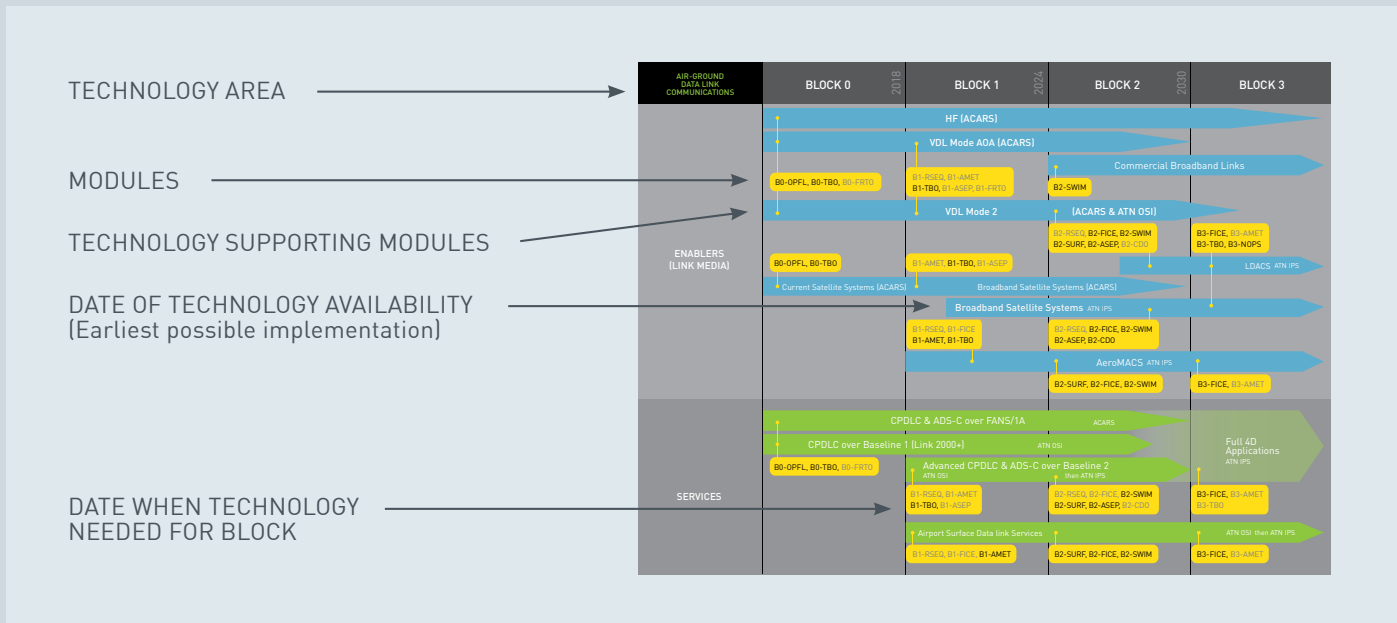


Figure 8: Explanation of Technology Roadmap format

Communication

Air-ground data link services fall into two basic categories:

1. Safety-related ATS services where performance requirements, procedures, services and supporting technology are strictly standardized and regulated,
2. Information-related services where performance requirements, procedures and supporting technology are less critical.

In general, the enablers (link media technologies) will be developed and deployed based on the need to support safety-related ATS services. It should however be noted that in a radio regulatory context, AOC and certain other information services are considered as being safety related and should operate in spectrum allocations associated with safety and regularity of flight and so their needs may also have to be considered at the technology development stages.

To prepare for Block 3, research and development is needed in the Blocks 1 and 2 time frames; there are three areas of investigation where standards are being developed:

- Airports – a ground-based high capacity airport surface data link system is currently under development. The Aeronautical Mobile Airport Communications System (AeroMACS) is based on IEEE 802.16/WiMAX standard).
- SATCOM – a new satellite based data link system targeted at oceanic and remote regions. This link may also be used in continental regions as a complement to terrestrial systems. This could be a dedicated ATS SATCOM (e.g. European ESA Iris initiative) system or a multi-mode commercial system (e.g. Inmarsat Swift Broadband, Iridium).
- Terrestrial (terminal and en-route) – a ground-based data link system for continental airspace is currently under investigation. This has been termed the aeronautical L-band digital aeronautical communications system (L-DACS).

In addition, studies are needed to a) review the role of voice communications in the long-term concept (primarily data centric); and to b) consider the need to develop a new appropriate digital voice communication system for continental airspace.

Roadmap 1 - in the Block 0 time frame

ENABLERS:

- Aviation will rely on existing communications systems, i.e. VHF ACARS and VDL Mode 2/ATN in continental areas.
- VHF ACARS will begin transitioning towards VDL Mode 2 AOA (i.e. providing higher bandwidth) since VHF channels have become a very scarce resource in several regions of the world.
- SATCOM ACARS will continue to be used in oceanic and remote regions.

SERVICES:

- Data link service implementation is used in oceanic, en-route airspace and at major airports (FANS1/A and/or ICAO ATN based – ATN B1). Today's data link service implementations are based on different standards, technology and operational procedures, although there are many similarities. There is a need to converge quickly to a common approach based upon ICAO approved standards. The common global guidance material continues to be developed, namely the *Global Operational Data Link Document* – GOLD (Doc 10037).
- Services such as aeronautical operational control (AOC) are carried by aircraft for communication with airline company host computers. The air-ground communications media (such as VDL Mode 2) are shared with the ATS services due to cost and avionics limitations. The use of these media for AOC is also consistent with the radio regulatory requirements of the aviation safety bands used.

Roadmap 1 - in the Blocks 1 and 2 time frame

ENABLERS:

- ATS services will continue to exploit existing technology to maximize return on investment, hence VDL Mode 2/ ATN will continue to be used for converged data link services in continental areas. New service providers may enter the market (mainly for service in oceanic and remote regions), provided they meet the ATS service requirements.
- AOC may begin to migrate towards new technologies at airports and in the en-route environment (e.g. AeroMACS at airports) as they become commercially attractive. This may also apply to some information-based ATS.
- VHF ACARS will continue to transition to VDL Mode 2.
- HF ACARS will be phased out as a better suitable datalink becomes capable of providing service over polar regions.
- The Aeronautical Telecommunications Network can be adapted to operate over new broadband Aeronautical Satellite Systems.

SERVICES:

- An important goal is to harmonize the regional data link implementations through a common technical and operational standard, applicable to all flight regions in the world. RTCA and EUROCAE have developed common safety, performance and interoperability standards for this next generation of ATS data link services (ATN B2) for both continental and oceanic and remote regions. These standards, supported by validation results, have been made available in an initial release in 2014 with the full standard in 2016, to be followed by a comprehensive validation phase and will be available for implementation in some regions from 2020. These standards will form the basis of data link services for the long term and will support the move towards trajectory-based operations.
- As avionics evolve, new high volume information services such as weather advisories, map updates, etc. will become possible. These services could take advantage of new communication technology that could be deployed at some airports and in some en-route airspace, this may be seen as the beginning of air-ground SWIM. These new data link services could be either AOC or ATS. Some of these services may however not need the same levels of performance as strictly safety-related ATS services and could therefore possibly make use of commercially available mobile data services, thus reducing the load on the infrastructure or spectrum allocation supporting the safety-related ATS services.

Roadmap 1 - in the Block 3 time frame

ENABLERS

- Data link will become the primary means for routine communication. In such a data-centric system, voice will be used for urgent messages; increased data link performance, availability and reliability, will be available supporting greater levels of safety and capacity.
- For oceanic and remote regions, it is expected that the migration from HF to SATCOM will be completed by the Block 3 time frame.

SERVICES:

- the ATM Target Concept is a “net-centric” operation based on full 4D trajectory management with data link (based on ATN Baseline 2) used as the prime means of communication, replacing voice due to its ability to handle complex data exchanges. In such a data-centric system, voice will be used only in exceptional/ emergency situations.

Full air-ground SWIM services will be used to support advanced decision-making and mitigation. SWIM will allow aircraft to participate in collaborative ATM processes and provide access to rich voluminous dynamic data including meteorology. Commercial information-based services to companies and passengers may also be implemented using the same technology.

Roadmap 1:

DOMAIN: COMMUNICATION
 COMPONENT(S): AIR-GROUND DATA LINK COMMUNICATION
 - ENABLERS (LINK MEDIA TECHNOLOGY)
 - SERVICES



Roadmap 2 - in the Block 0 time frame

ENABLERS:

- IP networks will continue to be deployed. Existing IPV4 systems will be gradually replaced by IPV6.
- Until now, inter-centre voice ATM communications were mainly based on analogue (ATS-R2) and digital (ATS-QSIG) protocols. A move has begun to replace ground-ground voice communications with voice over IP (VoIP).
- Air-ground voice communications will remain on 25 kHz VHF channels in continental regions (note: 8.33 kHz VHF voice channels will continue to be deployed in Europe). Migration from HF to SATCOM in oceanic and remote regions is expected to start during this time.

SERVICES:

- Two major ground-ground communications services will be in operation:
 - ATS messaging operating over AFTN and/or AMHS in some areas.
 - ATS interfacility data communications (AIDC) for flight coordination and transfer.

- ATS messaging is used worldwide for the communication of flight plans, MET, NOTAMS, etc. over AFTN technology. Migration towards AMHS (directory, store and forward services) over IP (or using ATN in some regions) will progress in all regions.
- AIDC is used to provide inter-centre coordination and transfer of aircraft between adjacent air traffic control units. Migration from legacy data network (e.g. X25) to IP data network is progressing in various regions.
- The beginnings of SWIM will start to appear. Operational services will be offered by some SWIM pioneer implementations over IP, surveillance data distribution and MET data will also be distributed over IP. Migration to digital NOTAM has started in the United States and in Europe.

Roadmap 2 - in the Blocks 1 and 2 time frame

ENABLERS:

- Traditional ground-ground voice communications will continue to migrate to Voice-over Internet Protocol (VoIP).
- Digital NOTAM and MET (using the AIXM and IWXXM data exchange formats) will be widely implemented over IP networks.
- FIXM will be introduced as the global standard for exchanging flight data prior to (Block 1) and during the flight (Block 2).
- To prepare for the long term, research and development is needed in the medium term for new satellite and terrestrial based systems. Voice communications will remain on 25 kHz VHF channels in continental regions (note: 8.33 kHz VHF voice channels will continue to be deployed in Europe). Migration from HF to SATCOM in oceanic and remote regions is expected to be progressing during this time.

SERVICES:

- ATS messaging will migrate to AMHS supported by directory facilities that will include common security management by the end of Block 1. AIDC services will fully migrate towards using IP networks.
- Initial 4D air-ground services will require ground-ground inter-centre trajectory and clearance coordination via AIDC extensions or new flight data exchanges compatible with the SWIM framework.
- SWIM SOA services will mature and expand publish/subscribe and request/reply services in parallel to the more traditional messaging services based on AMHS but both will use the IP network.
- Information security, integrity, confidentiality and availability will be managed in order to mitigate the risks of intentional disruption and/or changes to safety critical ATM information.

Roadmap 2 - in the Block 3 time frame

It is quite likely that future digital systems will be used to carry voice. Where satellite communications are used, it will most likely be via the same systems used to support air-ground data link. In the terrestrial environment, it is not clear whether L-DACS will be used to carry this traffic or a separate voice system will be used. This will need to be the subject of R&D efforts in the Blocks 1 and 2 time frames.

Navigation

Navigation concepts such as RNAV, RNP and PBN provide a range of options for the use of navigation technology. As these are very much dependent on local requirements, this section will provide a narrative description of the considerations for the use of navigation technology.

GNSS infrastructure

GNSS is the core technology that has led to the development of PBN. It is also the basis for future improvements in navigation services. The core historical constellations GPS and GLONASS have been in operation for well over a decade, and SARPs in support of aviation operations are in place. Other core constellations, e.g. the European Galileo and China's BeiDou, are being developed. Multi-constellation, multi-frequency GNSS has clear technical advantages that will support the provision of operational benefits. To realize these benefits, ICAO, States, ANSPs, standards bodies, manufacturers and aircraft operators need to coordinate activities to address and resolve related issues.

Satellite-based Augmentation System (SBAS) based on GNSS is available in North America (WAAS), Europe (EGNOS), Japan (MSAS) and will soon be available in India (GAGAN) and the Russian Federation (SDCM). Several thousand Localizer Performance with Vertical Guidance (LPV) and Localizer Performance (LP) approach procedures are implemented. SBAS typically supports APV operations, but can also support precision approach (Category I) operations. However, it is challenging for SBAS to support precision approach operations in equatorial regions using single-frequency GPS because of ionospheric effects.

GBAS CAT I based on GPS and GLONASS is available in the Russian Federation and, based on GPS, on some airports in several States. SARPs for GBAS CAT II/III are under operational validation. Related research and development activities are ongoing in different States. It is also challenging for GBAS to support a high availability of precision approach, in particular in equatorial regions.

Conventional radio navigation aids (VOR, DME, NDB, ILS) are in widespread use globally, and most aircraft are equipped with the relevant avionics. The vulnerability of GNSS signals to interference has led to the conclusion that there is a need to retain some conventional radio navigation aids or an alternative navigation service solution as a back-up to GNSS.

Mitigating the operational impact of a GNSS outage will rely primarily on the use of other constellation signals or employing pilot and/or ATC procedural methods, while taking advantage of on-board inertial systems and specific conventional radio navigation aids. In the case of a general GNSS outage in an area, reversion to conventional radio navigation aids and procedures could result in capacity or flight efficiency reduction. In such cases where there is a loss of signals from a specific constellation, the reversion to another constellation could allow maintaining the same PBN level.

The implementation of PBN will make area navigation operations the norm. DME is the most appropriate conventional radio navigation aid to support area navigation operations (i.e. assuming DME multilateration on-board capability), since it is currently used in multi-sensor avionics for this purpose. DME installations and their coverage will need to be optimized. Similarly, ILS remaining widely used, will provide, where available, an alternate approach and landing capability in case of GNSS outage.

Roadmap 3 depicts the expected evolution of navigation infrastructure and avionics.

Current navigation infrastructure

The current navigation infrastructure comprising VOR, DME and NDB navigation beacons was initially deployed to support conventional navigation along routes aligned between VOR and NDB facilities. As traffic levels increased, new routes were implemented which in many cases necessitated additional navigation facilities to be installed.

As a result, navigation aid deployment has been driven by economic factors and has led to a non-uniform distribution of navigation aids with some regions, notably North America and Europe, having a high density of navigation aids with many other regions having a low density, and some areas having no terrestrial navigation infrastructure at all.

The introduction of RNAV in the last decades has led to setting up new regional route networks that no longer relied on these conventional radio navigation aids infrastructure thus allowing wider flexibility to tailor the route network to the traffic demand. This essential move has clearly stopped the direct link between the ground-based nav aids and the route network in the busiest air traffic regions.

With the continuous evolution of aircraft navigation capability through performance-based navigation, and the widespread use of GNSS positioning, regions of high traffic density no longer need as high a density of navigation aids.

Future terrestrial infrastructure requirements

The GANP has the objective of a future harmonized global navigation capability based on area navigation (RNAV) and performance-based navigation (PBN) supported by the global navigation satellite system (GNSS).

The optimistic planning that was considered at the time of the Eleventh Air Navigation Conference for all aircraft to be equipped with GNSS capability and for other GNSS constellations to be available, together with dual frequency and multi-constellation avionics capability being carried by aircraft have not been realized.

The current single frequency GNSS capability provides the most accurate source of positioning that is available on a global basis. With suitable augmentation as standardized within Annexes, single frequency GNSS has the capability to support all phases of flight. The current GNSS has an extremely high availability, although it does not have adequate resilience to a number of vulnerabilities, most notably radio frequency interference and solar events causing ionospheric disturbances.

Until a solution to this adequate resilience problem is available, it is essential that a terrestrial navigation infrastructure, suitably dimensioned to be capable of maintaining safety and continuity of aircraft operations, be provided.

The FANS report from April 1985 stated:
“The number and development of navigational aids should be reviewed with the aim of providing a more rational and more cost-effective homogeneous navigation environment.”

The current status of aircraft equipage for PBN operations supported by GNSS and terrestrial navigation aids, together with the availability of the ICAO PBN Manual and the associated design criteria provide the necessary baseline to commence the evolution to the homogeneous navigation environment envisaged within the FANS Report.

Infrastructure rationalization planning

It had initially been expected that the rationalization of the legacy navigation infrastructure would have been a consequence of a top-down process where the implementation of PBN and GNSS within volumes of airspace would result in navigation aids being made totally redundant so they could be simply be switched off.

All stakeholders generally agree that PBN is “the right thing to do” and although PBN offers the capability to introduce new routes without additional navigation aids, it remains difficult to justify the case for full scale implementation of PBN within a volume of airspace, unless there are capacity or safety issues to be addressed.

Many States have utilized PBN to implement additional routes as they are required to secure gains in capacity and operational efficiencies. This has resulted in volumes of airspace which contain a combination of new PBN routes and existing conventional routes.

It is now clear that for numerous reasons, which include being unable to establish a positive business case for a large-scale airspace redesign, a top-down PBN implementation followed by infrastructure rationalization will take many years to complete, if ever.

As an alternative strategy, a bottom-up approach should be considered as at the end of each navigation aid’s economic life, an opportunity exists to consider if a limited PBN implementation to alleviate the need for the replacement of the facility is more cost-effective than replacement of the navigation aid.

The replacement cost opportunity only presents itself if the navigation aid is fully depreciated and replacement is considered: it therefore arises on a 20-25-year cycle. In order to realize any cost-saving, rationalization opportunities need to be identified and the necessary route changes planned and implemented to enable the facilities to be decommissioned at the end of their lifetime.

This bottom-up approach to rationalization also provides a catalyst to start the airspace transition to a PBN environment, facilitating future changes to optimize routes to deliver gains in efficiency such as shorter routings and lower CO₂ emissions.

In planning for the rationalization of navigation infrastructure, it is essential that all stakeholders’ needs and operational uses of the infrastructure be considered. This may include military instrument flight procedures, aircraft operational contingency procedures, such as engine failure on take-off, and used for VOR-based separations in procedural airspace or general aviation.

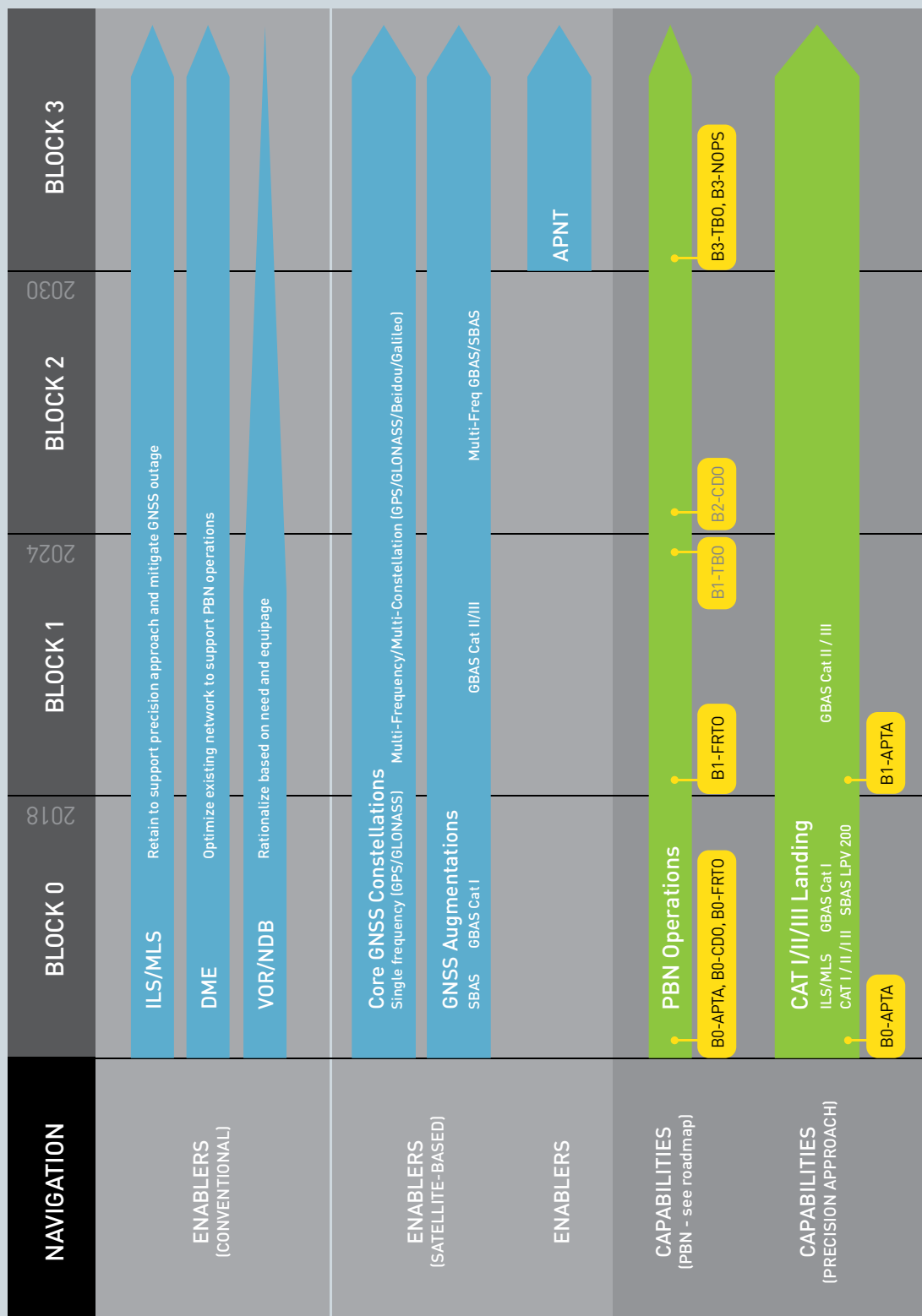
Additional guidance on navigation infrastructure rationalization planning is provided in Annex 10, Volume I, Attachment H, entitled “Strategy for rationalization of conventional radio navigation aids and evolution toward supporting performance based navigation”.

Roadmap 3:

DOMAIN: NAVIGATION

COMPONENT(S): ENABLERS
 - CONVENTIONAL
 - SATELLITE-BASED

CAPABILITIES
 - PBN
 - PRECISION APPROACH



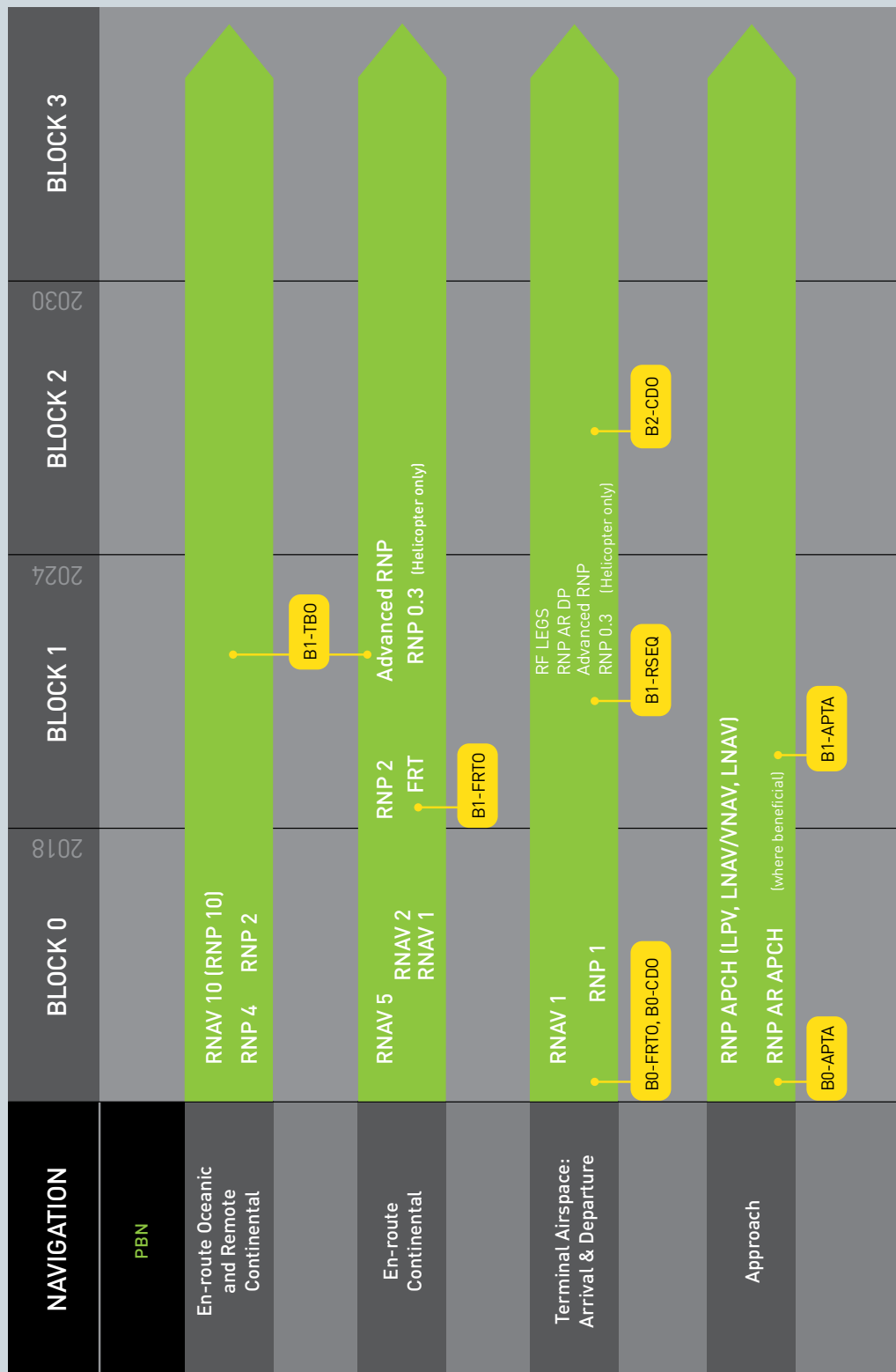
Performance-based navigation

Roadmap 4 depicts the migration paths for the implementation of PBN levels and precision approaches for the following operations: en-route oceanic and remote continental, en-route continental, TMA arrival/departure, and approach. There is no attempt to show detailed timelines because regions and States will have different requirements; some may need to move quickly to the most demanding PBN specification while others will be able to satisfy airspace users' requirements with a basic specification. The figures do not imply that States/regions have to implement each step along the path to the most demanding specification. The *Performance-based Navigation (PBN) Manual* (Doc 9613) provides the background and detailed technical information required for operational implementation planning.

The PBN Manual identifies a large set of navigation applications. Among these applications, one subset is the RNP applications. It is important to realize that the implementation of RNP applications within an airspace contributes de facto to a re-distribution of the surveillance and conformance monitoring functions. The RNP concept introduces an integrity check of the navigated position at the aircraft level and allows the automatic detection of non-conformance to the agreed trajectory while this function is today the full responsibility of the controller. Therefore RNP implementation should provide additional benefits to the air traffic service unit that is traditionally in charge of the conformance monitoring.

Roadmap 4:

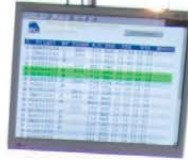
DOMAIN: PERFORMANCE-BASED NAVIGATION (PBN)
 COMPONENT(S): EN-ROUTE, OCEANIC AND REMOTE CONTINENTAL
 EN-ROUTE CONTINENTAL
 TERMINAL AIRSPACE: ARRIVAL AND DEPARTURE
 APPROACH



Surveillance

The important trends of the next 20 years will be that:

- a. Different techniques will be mixed in order to obtain the best cost-effectiveness depending on local constraints.
- b. Cooperative surveillance will use technologies currently available using 1 030/1 090 MHz RF bands (SSR, Mode-S, WAM and ADS-B).
- c. While refinements to capabilities may be identified, it is expected that the surveillance infrastructure currently foreseen could meet all the demands placed upon it.
- d. The airborne part of the surveillance system will become more important and should be “future proof” and globally interoperable in order to support the various surveillance techniques which will be used.
- e. There will be growing use of downlinked aircraft parameters bringing the following advantages:
 1. Clear presentation of call-sign and level.
 2. Improved situational awareness.
 3. Use of some downlinked aircraft parameters (DAPs) and 25 ft altitude reporting to improve surveillance tracking algorithms, including safety nets.
 4. Display of vertical stack lists.
 5. Reduction in radio transmission (controller and pilot).
 6. Improved management of aircraft in stacks.
 7. Reductions in level busts.
- f. Functionality will migrate from the ground to the air.



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Roadmap 5 - in the Block 0 time frame

- There will be significant deployment of cooperative surveillance systems: ADS-B (ground- and space-based), MLAT, WAM.
- Ground processing systems will become increasingly sophisticated as they will need to fuse data from various sources and make increasing use of the data available from aircraft.
- Surveillance data from various sources along with aircraft data will be used to provide basic safety net functions. Surveillance data will also be available for non-separation purposes.

Roadmap 5 - in the Block 1 time frame

- Deployment of cooperative surveillance systems will expand.
- Cooperative surveillance techniques will enhance surface operations.
- Additional safety net functions based on available aircraft data will be developed.
- It is expected that multi-static primary surveillance radar (MPSR) will be available for ATS use and its deployment will provide significant cost savings.
- Remote operation of aerodromes and control towers will require remote visual surveillance techniques, e.g. cameras, to provide visual situational awareness. This visual situational awareness will be supplemented with graphical overlays such as tracking information, weather data, visual range values and ground light status, etc.

Roadmap 5 - in the Block 2 time frame

- The twin demands of increased traffic levels and reduced separation will require an improved form of ADS-B.
- Primary surveillance radar will be used less and less as it is replaced by cooperative surveillance techniques.
- Space-based ADS-B is likely to be fully available.

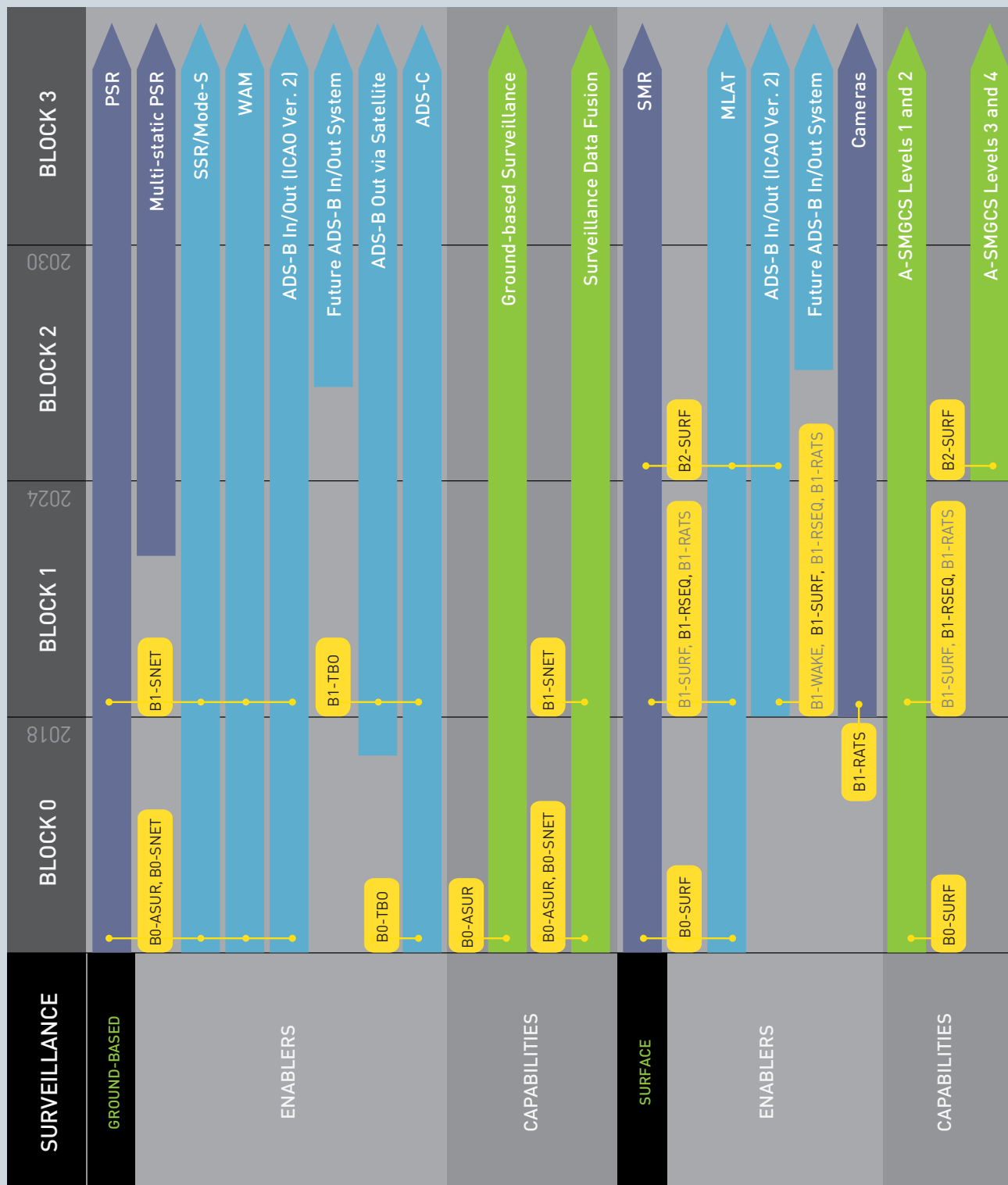
Roadmap 5 - in the Block 3 time frame

- Cooperative surveillance techniques will be dominant as primary surveillance radar (PSR) use will be limited to demanding or specialized applications.

Roadmap 5:

DOMAIN: SURVEILLANCE

COMPONENT(S): GROUND-BASED SURVEILLANCE SURFACE SURVEILLANCE
 - ENABLERS - ENABLERS
 - CAPABILITIES - CAPABILITIES



Roadmap 6 - in the Block 0 time frame

- Basic airborne situational awareness applications will become available using ADS-B In/Out (ICAO Version 2)

Roadmap 6 - in the Block 1 time frame

- Advanced situational awareness applications will become available, again using ADS-B In/Out.

Roadmap 6 - in the Block 2 time frame

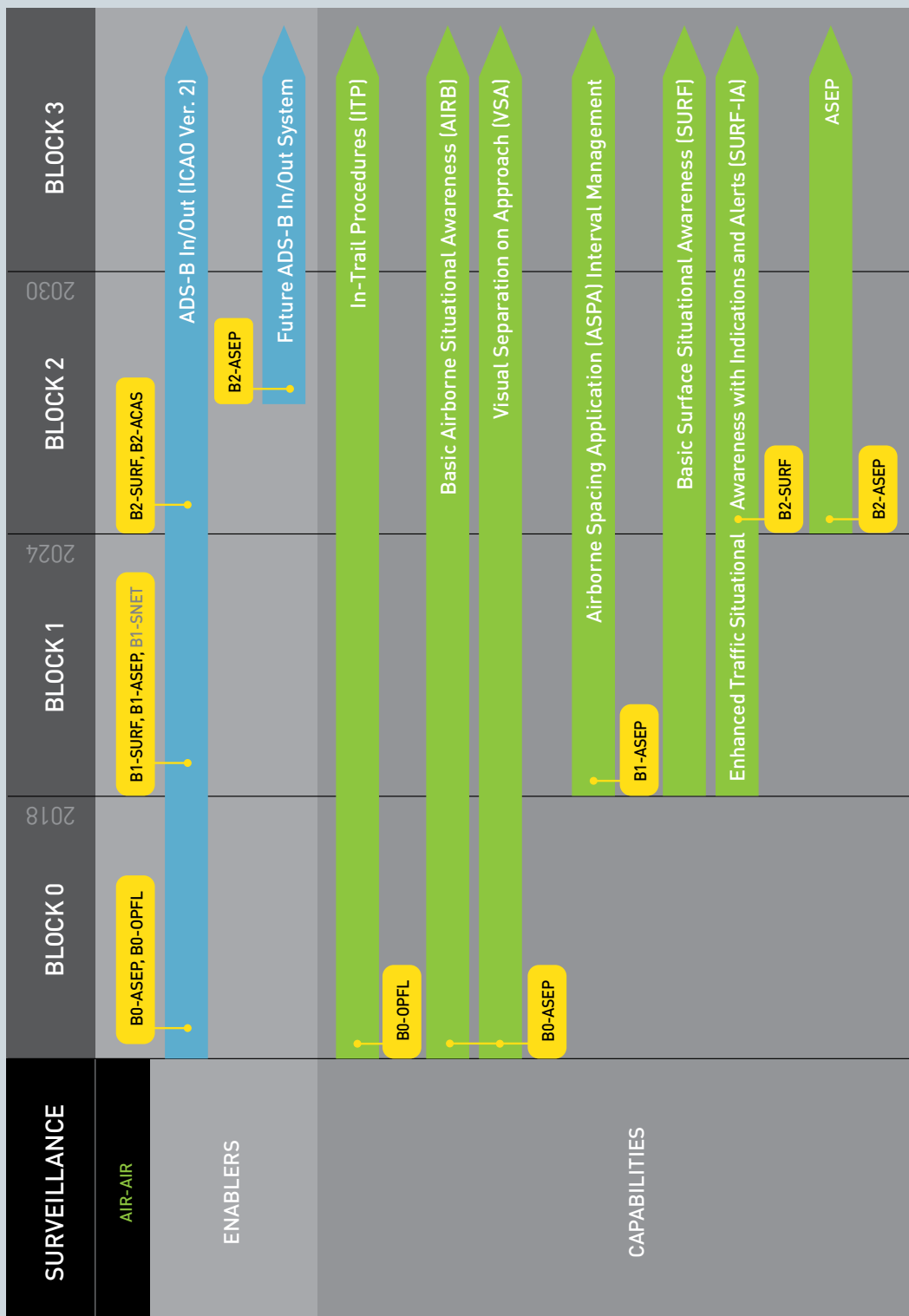
- ADS-B technology will begin to be used for basic airborne (delegated) separation.
- The twin demands of increased traffic levels and reduced separation will require an improved form of ADS-B.

Roadmap 6 - in the Block 3 time frame

- The ADS-B technology which supported Block 2 will be used for limited self-separation in remote and oceanic airspace.

Roadmap 6:

DOMAIN: SURVEILLANCE
 COMPONENT(S): AIR-AIR SURVEILLANCE
 - ENABLERS
 - CAPABILITIES



Information Management

A goal of the Global ATM Operational Concept is a net-centric operation where the ATM network is considered as a series of nodes – including the aircraft – providing or using information.

Aircraft operators with flight/airline operational control centre facilities will share information while the individual user will be able to do the same via applications running on any suitable personal device. The support provided by the ATM network will, in all cases, be tailored to the needs of the user concerned.

The sharing of information of the required quality and timeliness in a secure environment is an essential enabler for the ATM Target Concept. The scope extends to all information that is of potential interest to ATM including trajectories, surveillance data, aeronautical information, meteorological data, etc.

System-wide information management (SWIM) is an essential enabler for ATM applications. It provides an appropriate infrastructure and ensures the availability of the information needed by the applications run by the members of the ATM community. The related geo-referenced/time-stamped, seamless and open interoperable data exchange relies on the use of common methodology and the use of a suitable technology and compliant system interfaces.

The availability of SWIM will make possible the deployment of advance end-user applications as it will provide extensive information-sharing and the capability to find the right information wherever the provider is. Cyber-security becomes an increasing issue through time and of ever growing importance in the migration to information management.

Need for a common time reference

In moving towards the Global ATM Operational Concept, and in particular 4D trajectory management and intensive exchanges of information through SWIM, some of the current provisions for time management might not be sufficient and could become a barrier to future progress.

The time reference for aviation is defined to be the Coordinated Universal Time (UTC). Requirements surrounding accuracy of time information depend on the type of ATM application in which it is used. For each ATM application, all contributing systems and all contributing users must be synchronized to a time reference that satisfies this accuracy requirement.

UTC is the common time reference, but the present requirements for the accuracy with which aviation clocks are synchronized to UTC may be insufficient to cover future needs. This relates to the integrity and timeliness of information or the use of dependent surveillance for closer separations, as well as more generally 4D trajectory operations. System requirements for synchronization using an external reference must also be considered.

Rather than defining a new reference standard, the performance requirement for accuracy has to be defined with respect to UTC for each system in the ATM architecture that relies on a coordinated time requirement. Different elements require different accuracy and precision requirements for specific applications. The increased exchange of data on SWIM creates the necessity of efficient “time stamping” for automated systems that are in communication with each other. The time information should be defined at the source and incorporated in the distributed data, with the proper level of accuracy maintained as part of the data integrity.

GNSS is an appropriate and cost-efficient system to distribute accurate timing to an increasing number of ATM systems and applications. The use of multiple GNSS constellations will provide a diversified source of time reference. An alternative time source to GNSS is developed over time to reduce the potential for interruption (alternative positioning, navigation, and timing, APNT).

Roadmap 7 - in the Block 0 time frame

- SWIM will start to appear in Europe and the United States. The SWIM concept will be developed and refined.
- Operational services will be supported by service oriented architecture (SOA) pioneer implementations.
- Meteorological data will also be distributed over IP.
- Migration to digital NOTAM has commenced and will be distributed over IP.

Roadmap 7 - in the Blocks 1 and 2 time frame

- SWIM in the Block 1 time frame:
 - An initial SWIM capability supporting ground-ground communications will be deployed.
 - Strong cyber-security is introduced to support information management.
- SWIM in the Block 2 time frame:
 - The aircraft will become a node on the SWIM network with full integration with the aircraft systems.
 - Information security, integrity, confidentiality and availability will be managed in order to mitigate the risks of intentional disruption and/or changes to safety critical ATM information.
- Digital NOTAM and MET information distribution (using the AIXM and IWXXM information exchange formats) will be widely implemented over the SWIM network.
- Flight objects will be introduced, improving interfacility coordination and providing multi-facility coordination for the first time. Flight objects will be shared on the SWIM network over an IP backbone and updated through SWIM synchronization services.
- The more traditional point-to-point ATS interfacility data communication (AIDC) message exchange will still coexist for some time with SWIM.
- Flight information exchange model (FIXM) will propose a global standard for exchanging flight information, replacing the flight plan used today.
- Common elements across the exchange Modules will be managed by a cross-cutting control board.
- More generally it is expected that SWIM will support the implementation of new concepts such as virtual ATS facilities, which control airspace remotely.

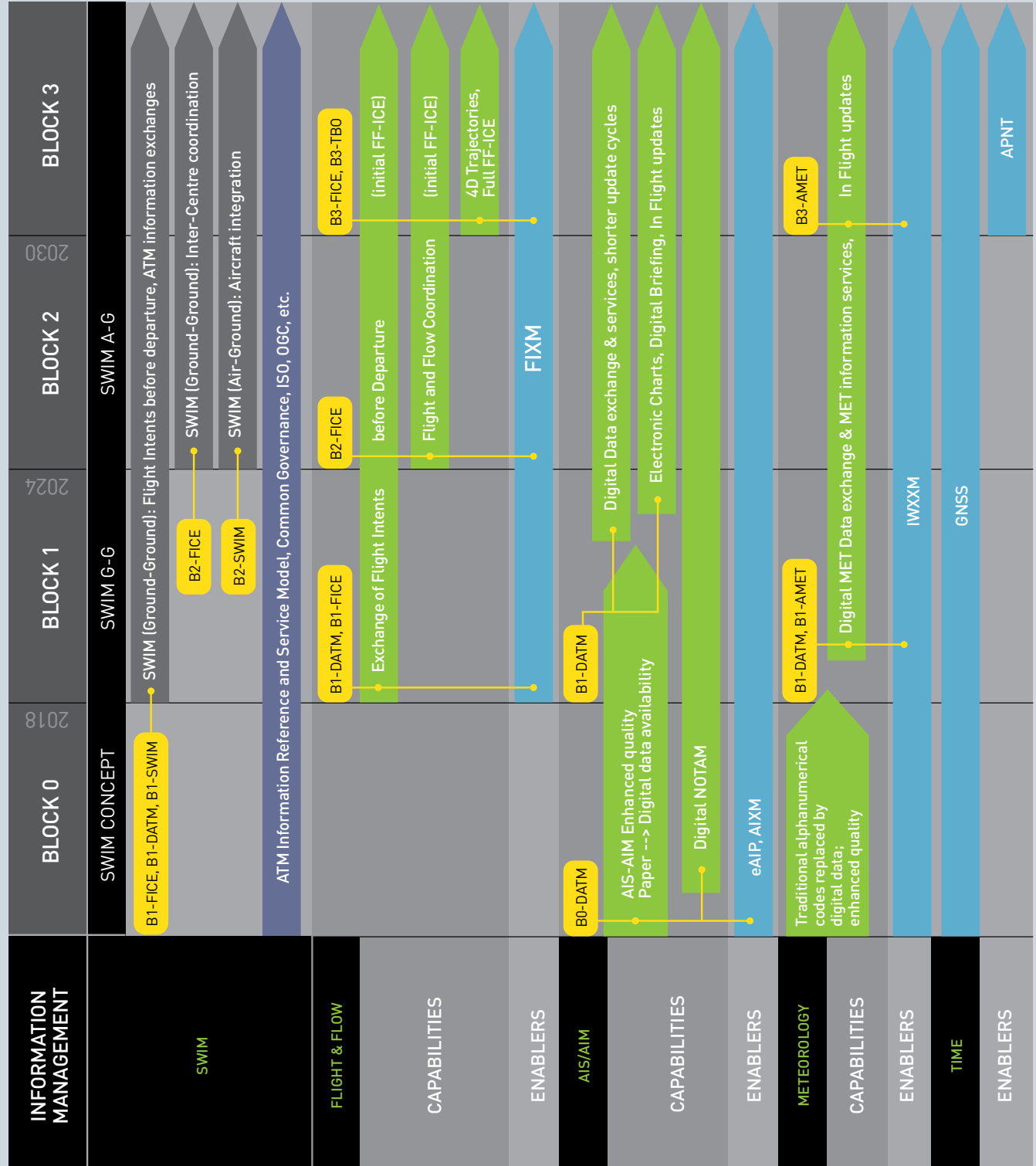
Roadmap 7 - in the Block 3 time frame and beyond

- Full SWIM deployment is expected allowing all participants, including the aircraft, to be able to access a wide range of information and operational services including full 4D-trajectory sharing.
- Full implementation of flight objects will be achieved as the FF-ICE concept is realized.
- An alternative time source to GNSS for timing will be available (APNT).

Roadmap 7:

DOMAIN: INFORMATION MANAGEMENT

COMPONENT(S): SWIM FLIGHT AND FLOW AIS/AIM MET TIME
 - CAPABILITIES - CAPABILITIES - CAPABILITIES - ENABLERS
 - ENABLERS - ENABLERS



Avionics

A key theme with the avionics evolution is the significant increase in capability that is possible through the integration of various on-board systems/functions.

Communication, navigation and surveillance systems are becoming more interconnected and interrelated. For example, GNSS provides positioning to navigation, surveillance and a number of other avionics functions,

creating both common mode concerns as well as opportunities for synergies. In addition to harmonizing the evolution of CNS capability deployment, there is an increasing need to ensure that new digital CNS systems do not introduce undue complexity while ensuring that advanced CNS capabilities can be supported with the required level of robustness, in a failure-tolerant and cost-effective manner.

Roadmap 8 - in the Block 0 time frame

- FANS-2/B will be introduced which supports data link initiation capability (DLIC), ATC communications management (ACM) service, ATC microphone check (AMC) service and ATC clearances and information (ACL) service over ATN, thus providing better communication performance than FANS-1/A. In this first step with data link implementation over ATN, ACL is commonly used by ATC for the notification of voice frequencies changes to the aircraft. The more integrated solutions provide a connection between the FANS and the radio communication equipment. This integration enables the automatic transmission and tuning of these voice frequencies.
- The existing FANS-1/A system will continue to be used as there is a large base of equipped aircraft and it also supports both communication and navigation integration.
- Aircraft will have a traffic computer hosting the “traffic collision avoidance system”, and possibly the new air traffic situational awareness functions and airborne separation assistance systems. This capability is expected to undergo successive improvements in order to meet the requirement of later Blocks.

Roadmap 8 - in the Block 1 time frame

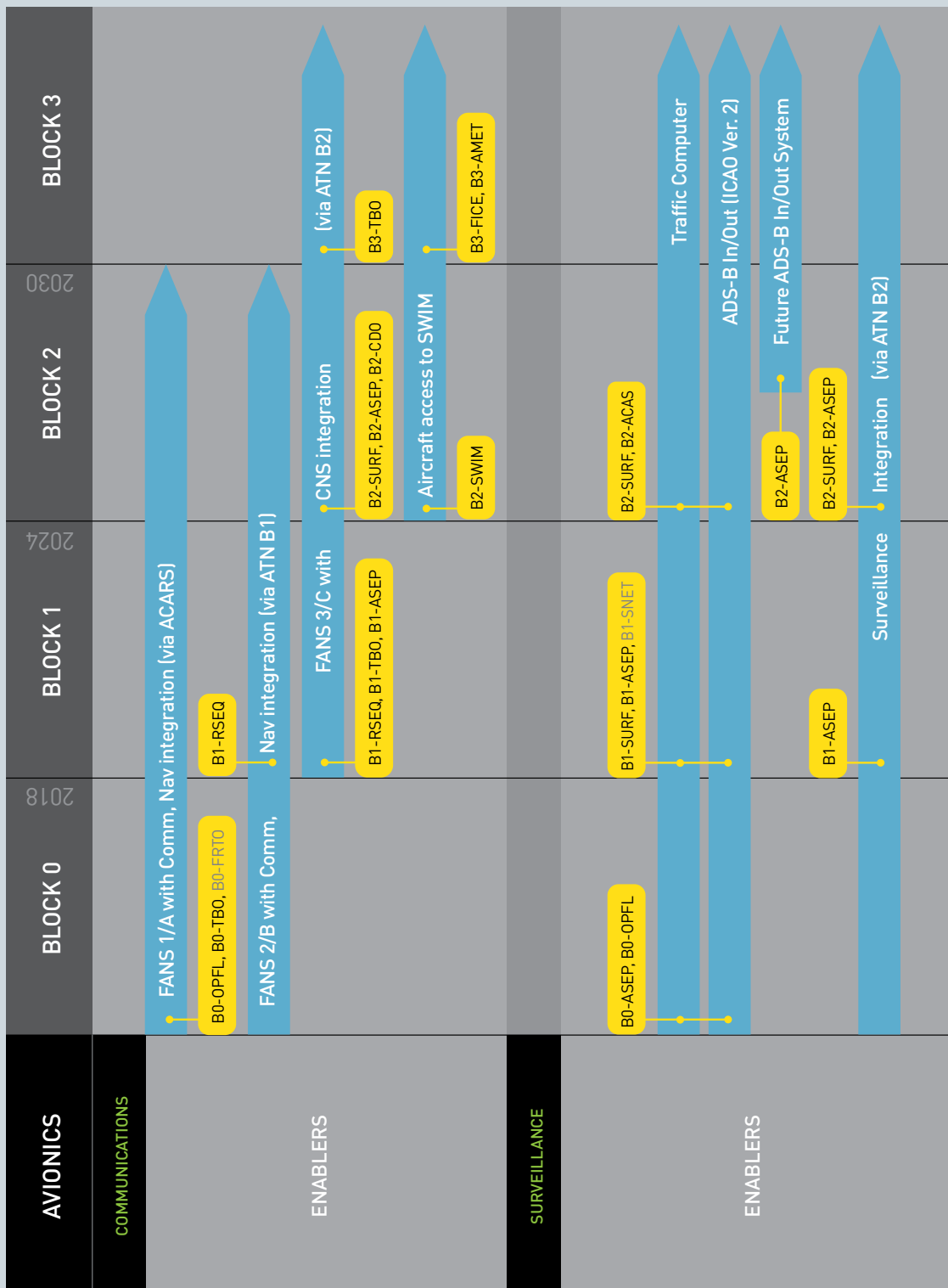
- FANS-3/C with CNS integration (via ATN B2) will be available providing communication and surveillance integration through a connection between the FANS and NAV (FMS) equipment. This avionics integration typically supports the easy loading in the FMS of complex ATC clearances transmitted by data link.
- Surveillance integration (via ATN B2) will provide an integrated surveillance through a connection between the FANS equipment and the traffic computer. This avionics integration typically supports the easy loading (within the traffic computer) of ASAS manoeuvres transmitted by data link.

Roadmap 8 - in the Block 2 time frame

- Aircraft access to SWIM will be provided using the various means described in the roadmap for air-ground data link communications.

Roadmap 8:

DOMAIN: AVIONICS
 COMPONENT(S): COMMUNICATIONS & SURVEILLANCE



Roadmap 9 - in the Block 0 time frame

- FMS supporting PBN represents a flight management system supporting PBN, i.e. providing multi-sensor (GNSS, DME, etc.) navigation and area navigation, and qualified for RNAV-x and RNP-x operations.
- INS will continue to be used in conjunction with other navigation sources. Navigation will be underpinned by the capability to merge and manage navigation data from various sources.

Roadmap 9 - in the Blocks 1 and 2 time frame

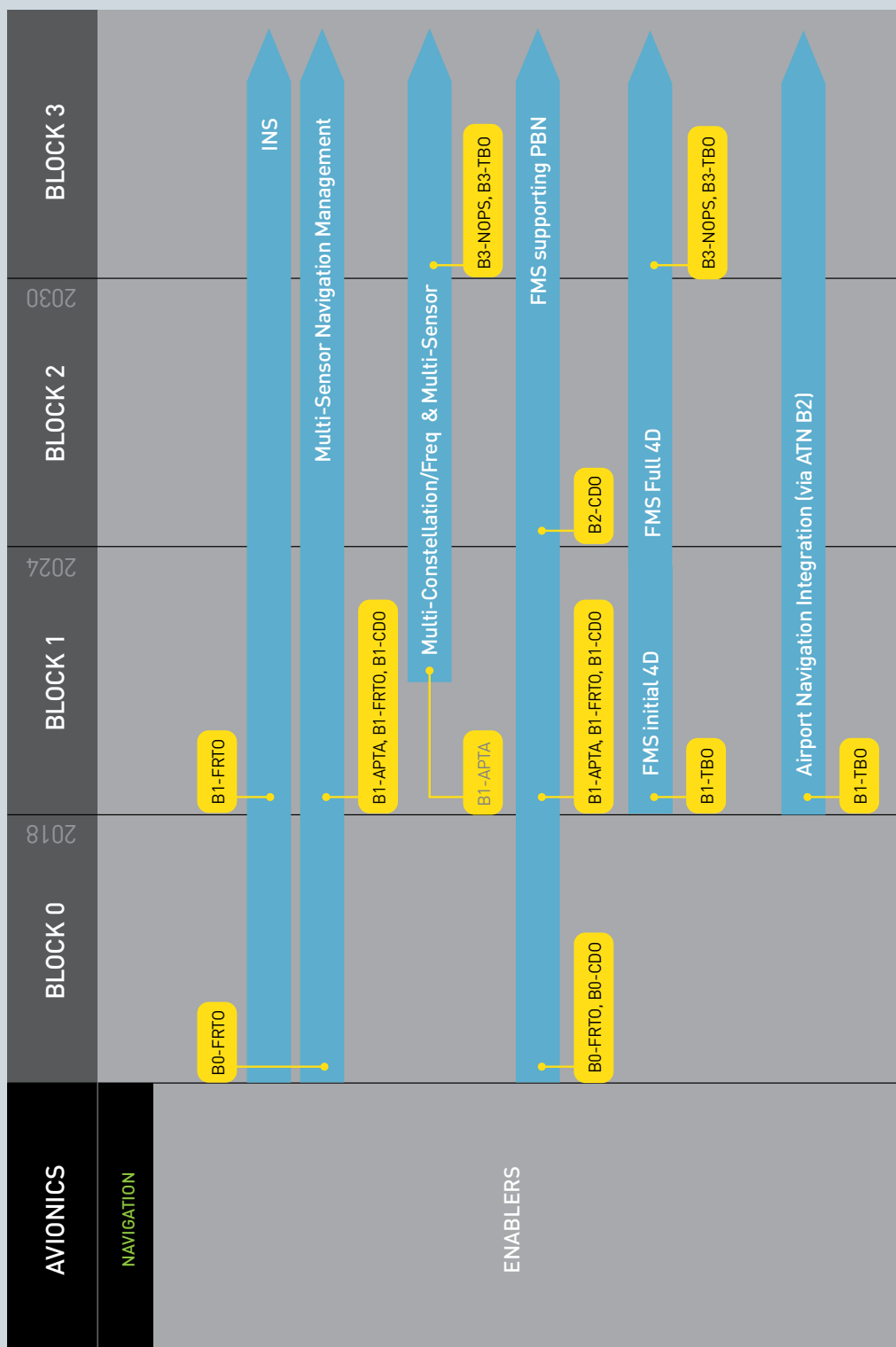
- Airport navigation integration (via ATN B2) provides integration between the FMS and the airport navigation system function to among other things support the easy loading within the traffic computer of ATC taxi clearances transmitted by data link.
- Flight management system capability will be enhanced to support initial 4D capability.
- GNSS-based services today rely on a single constellation, the global positioning system (GPS), providing service on a single frequency. Other constellations, i.e., the GLObal NAVigation Satellite System (GLONASS), Galileo and BeiDou will be deployed. All constellations will eventually operate in multiple frequency bands. GNSS performance is sensitive to the number of satellites in view. Multi-constellation GNSS will substantially increase that number, improving the availability and continuity of service. Furthermore, availability of additional interoperable satellite ranging sources will support the evolution of aircraft-based augmentation systems (ABAS, system that augments and/or integrates the information obtained from the other GNSS elements with information available on board the aircraft) that could provide vertically guided approaches with minimal, or potentially no need for external augmentation signals. The availability of a second frequency will allow avionics to calculate ionospheric delay in real-time, effectively eliminating a major error source. The availability of multiple independent constellations will provide redundancy to mitigate the risk of service loss due to a major system failure within a core constellation, and will address the concerns of some States about reliance on a single GNSS constellation outside their operational control.
- The airborne MMR and FMS will have to gradually become compatible and interoperable with multi-constellation systems.

Roadmap 9 - in the Block 3 time frame and beyond

- Flight management system capability will be enhanced to support the full 4D capability.

Roadmap 9:

DOMAIN: AVIONICS
 COMPONENT(S): NAVIGATION



Roadmap 10 - in the Block 0 time frame

- ACAS II (TCAS Version 7.1) will be the main airborne safety net. This will continue through the Block 1 time frame.
- The ground proximity warning system (GPWS, a.k.a. TAWS) will also continue.
- Information display devices will become increasingly common in the cockpit. Care must be taken to ensure that the use of the displays and/or electronic flight bags is well-defined, that they have been certified for the functions supported, and approved for use.
- Airport moving maps and cockpit display of traffic information will be supported with technologies such as ADS-B.
- Enhanced vision systems (EVS) for aerodrome use will be available in the cockpit.

Roadmap 10 - in the Block 2 time frame

- Synthetic vision systems (SVS) for aerodrome use will be available in the cockpit.

Roadmap 10:

DOMAIN: AVIONICS
 COMPONENT(S): AIRBORNE SAFETY NETS
 ON-BOARD SYSTEMS



Automation

The Twelfth Air Navigation Conference requested ICAO to develop a roadmap for ground air traffic automation systems. This work could not be achieved during the past triennium but will be included in the 2019 edition. The purpose of this roadmap will be to:

1. Ensure interoperability between States;
2. Function and operate these systems resulting in consistent and predictable air traffic management across States and regions.



Module Dependencies

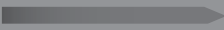


The illustration on the following page depicts the various dependencies which exist between Modules. These may cross Performance Improvement Areas and Blocks.

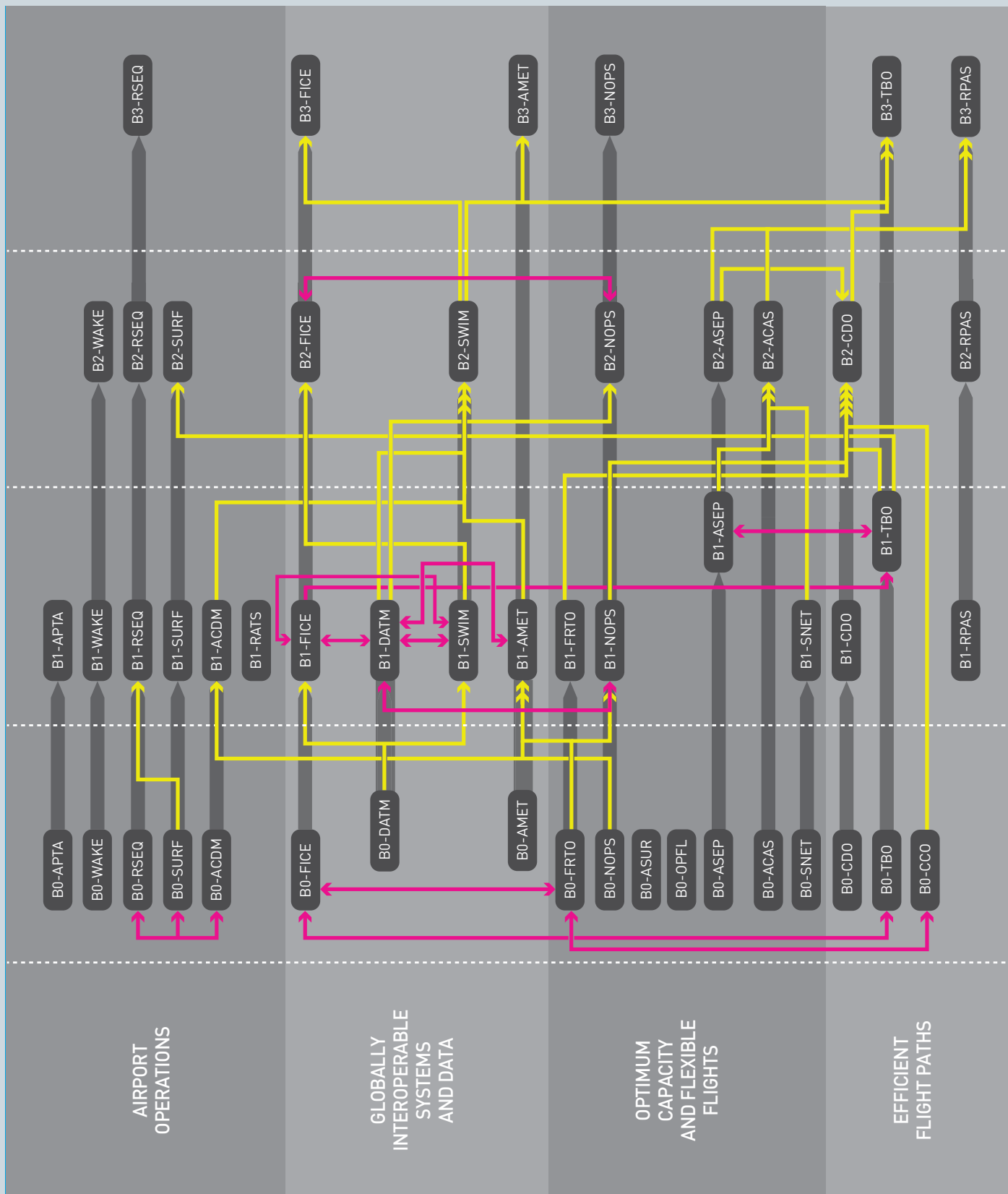
Dependencies between Modules exist either because:

- i. There is an essential dependency.
- ii. The benefits of each Module are mutually reinforcing, i.e. implementation of one Module enhances the benefit achievable with the other Modules(s).

For further information the reader is referred to the detailed online descriptions of each Module.

This diagram assumes that all current SARPs are uniformly implemented.

Legend	
	Links from a Module in Block 'n' to a Module in Block 'n+1'
	Dependencies across Threads/Performance Areas
	Links to other Threads/Performance Areas where a Module is dependent on an earlier Module or Modules



ATM Logical Architecture

As proposed by the Twelfth Air Navigation Conference to develop a Global ATM logical architecture to further work out the dependencies between the ASBU, to support the GANP and the planning work by regions and States, ICAO has started working on an initial architecture design.

Unlike the typical phases of flight representation which shows a geographic representation of a flight's physical state, this architectural representation shows the ATM functional states that each flight may be involved in simultaneously, both singly and as a part of a fleet.

Figure 9 is designed to be simple in order to illustrate:

- the implications of specific functions for the different concept components;
- the performance requirements related to them;
- the elements impacted by ASBU Modules and/or Technology Roadmaps of the GANP.

It shows that technical infrastructure links to the Global Concept elements and the delivery of ATM. This infrastructure supports current operations and the fundamental change in ATM expressed in the Global Concept - trajectory based operations supported through trajectory management. These core technologies are implemented in both ground and air assets.

It can provide increased clarity on the functional requirements embedded in the ASBU Modules and should be detailed on a Module basis in order to clearly delineate the various functional components impacted by each one. It should also be detailed by actors of the ATM system in order to identify respective responsibility as well as potential consequences on their respective modernization plan. This should be achieved during the next triennium.

Further development of the ATM logical architecture will be instrumental in:

- Scoping the work on the Modules;
- Understanding and maintaining interdependencies and interoperability issues;
- Providing *situational awareness*; and
- Communicating.

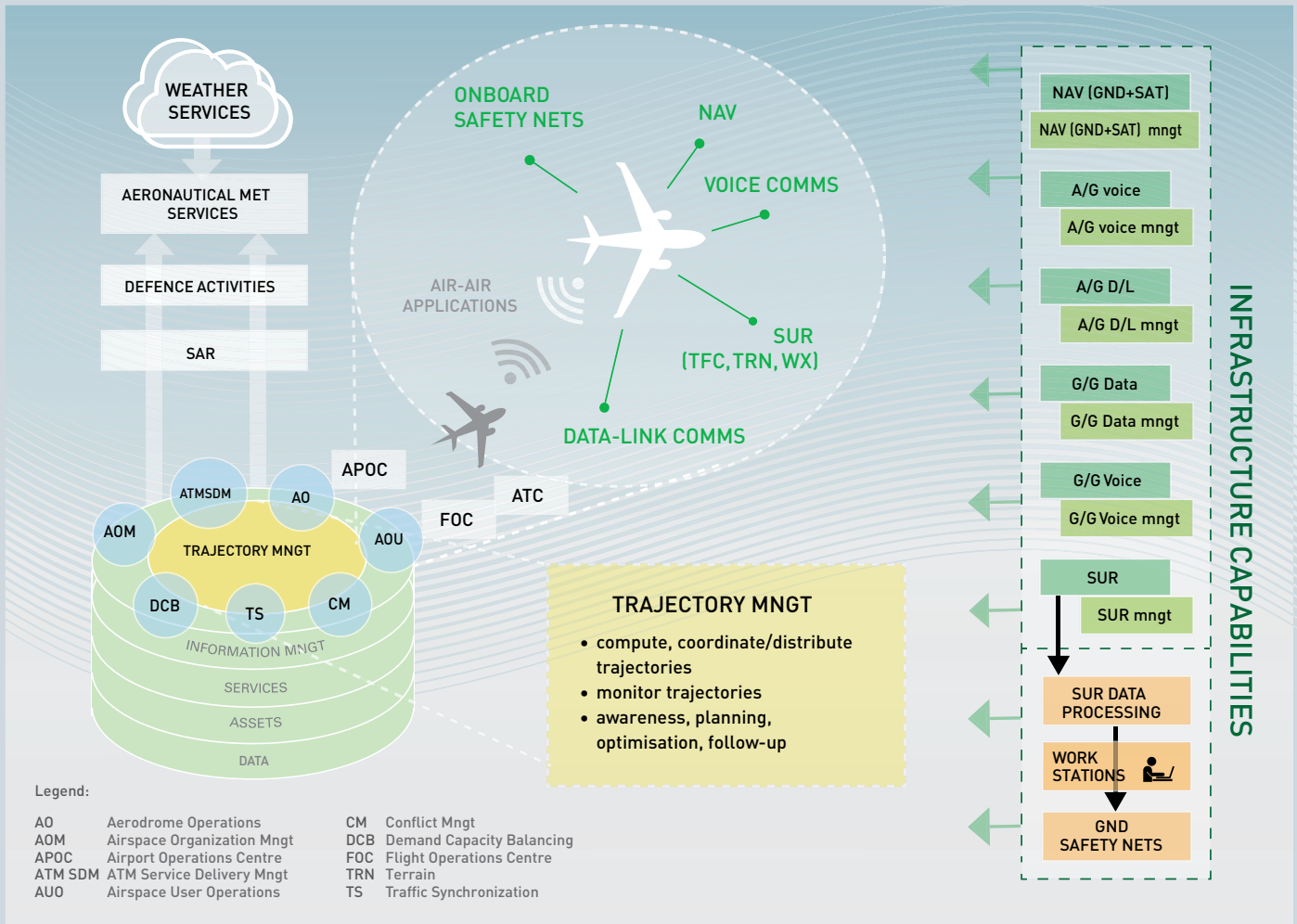


Figure 9: ATM logical architecture

Financial and Coordination Aspects of Implementation

This appendix was developed to provide the States and the different stakeholders with financial guidance for the implementation of the ASBUs. The information contained herein was provided by the ICAO Multi-disciplinary Working Group on the Economic Challenges Linked to the Implementation of the Aviation System Block Upgrades (MDWG-ASBU, hereafter called MDWG) which developed guidance material on how to set up implementation, considering economic impact assessment, business cases, cost benefit analysis, financial instruments, incentives and the relation with ICAO policy documents, to assist States, stakeholders and regions to implement the ASBU. The full report is available from the GANP webpage.

General Description

The ASBU Modules contribute to improved performance of an air navigation system. The starting point for most States, stakeholders and regions is to assess the actual performance of the system in order to underline the challenges to be met, either now or in the future, in key performance areas such as capacity, efficiency, safety or environment. This will also allow a measure of the real benefits of the Modules after their deployment. A performance based approach is advocated by ICAO (Chapter 3 refer).

Traditional measures, e.g. sector splitting when workload for ATC is too high or optimizing the route network in cooperation with neighbouring States, are always available. If the benefits for one performance area negatively impact on other performance areas (e.g. more capacity but less cost-efficiency) or traditional types of action only accommodate a short period, modernization will be the next step. The ASBU Modules provide the user with potential solutions. As always, application of the ASBUs may need to be adapted depending on the specific situation. Scenarios need to be developed, taking into account specific elements of Modules, Modules or packages of ASBU Modules, related to the needs and local constraints. A collaborative multidisciplinary approach to engage stakeholders from the outset and obtain their buy-in and determine relative priorities of performance objectives is key to the success of the investment.

Harmonization and interoperability should always be taken into account early in the project. Implementation benefits and costs may be influenced by the scale of improvement and the operational and organizational environment, hence solutions adopted by neighbouring States or regions should, as far as relevant, be taken into account. Economies of scale when working together with multiple stakeholders and States (route structure improvement at regional scale for instance) have a direct impact on the costs for procurement, training, maintenance, operation but also on the benefits of the investment. The trade-off with the managerial aspects of a several-player scenario should be comprehensively balanced.

Finally, all parties involved should check in advance if additional technical specifications, regulations or regulatory approvals would be required from or beyond the ICAO provisions and include their development in the project.

Evaluation techniques

Different types of evaluation techniques can be used for planning and decision-making: economic impact assessment, business case or cost-benefit analysis.

On a strategic level, an economic impact assessment (EIA) could be a good starting point. An EIA identifies the cumulative economic effect of a major investment project and is used mainly for publicly funded projects. An EIA will help determine whether a project should be carried out with respect to national or regional economic development, even if it does not generate positive net benefits in any traditional sense.

A business case identifies and appraises the impacts of air navigation services on specific stakeholder groups and users. It describes the business rationale for undertaking a programme (or group of projects). Importantly, it also facilitates coordination with all parties involved in the investment decision and supports negotiations with financial institutions. A business case sets out the context, identifies the issue(s) to be addressed and provides a detailed description of the proposal selected as well as the rationale for its selection from among other options. The development of a business case is a complex process and includes a number of assumptions and assessments that go beyond the scope of the organization's budget and business plan. Typical assessments in a business case are a financial analysis, strategic drivers, organizational performance factors, cost-benefit analysis, a risk assessment and stakeholder impact. The do nothing scenario and its costs are usually assessed at this stage.

A cost-benefit analysis (CBA) will make the business case more concrete. It identifies the investment option that best conforms to the economic goal of maximizing net societal benefits. It also examines all costs and benefits related to the production and consumption of an output, whether the costs and benefits are borne by the producer, the consumer or a third party. A CBA takes into account benefits and costs of a project, both public and private. Private costs and benefits of the airspace users, air navigation service providers and airports, as parties involved, are important as these actors have to organize their own investments. A CBA might become positive with the public funding.

When all this is done, it is, however, recommended to run the scenarios a few times to get a better understanding of all the contributing factors, geographical scope and time horizon.

Financial instruments

When addressing the financial aspects, financial instruments should be taken into consideration.

The MDWG report provides guidance on the type of instruments and the way they can be applied. It gives an overview of different financial instruments, varying from all kinds of charges (air navigation service, airport, passenger facility, direct end-user ticket), airport improvement fees, non-repayable grants, subsidies from governments or lending institutions (like grants and upfront funding), pre-funding as well as the private investments from airlines, service providers and airports that may be taken into consideration. It is important to establish commitment amongst the parties involved in regard to the financing and timing of investments

A positive CBA is not necessarily equally beneficial for all parties involved, or in the same time horizon. It is therefore also important, in regard to the financing, to establish a commitment amongst the parties involved but for whom the implementation has no or no immediate positive financial outcome. The sensitivity of the investments have to be introduced in the CBA and some incentives can be used.

Incentives

Central to this deployment challenge is the lack of sufficient coordination and synchronization of investments across all stakeholder groups. If airborne and ground investments are not synchronized, this can lead to the realization of reduced, deferred, or unevenly apportioned performance benefits for the deploying stakeholder, and for the network as a whole.

Incentives will reward the ones that made an investment in new concepts and technologies, through either financial or operational benefits or combinations thereof. Financial incentives aim to support stakeholders to invest in operational improvements – e.g. in case of a negative CBA or low return on investment (ROI) or to elicit certain behaviour from an airspace user. Operational incentives aim to reward stakeholders who invest in operational improvements by granting the operational benefits, allowing or giving priority to more capable flights to operate in a manner that makes the best use of the stakeholder's investment (equipment and training).

The last mover advantage problem is where it is financially advantageous for stakeholders to delay investment in technology until the last possible moment. It constitutes a serious obstacle in achieving a timely implementation. This potentially disrupts the implementation for improvements that require a large number of stakeholders to invest and negatively impacts the business-case for some of the other parties involved. It is also disruptive to the overall interoperability, safety and efficiency goals of the plan. Operational and financial incentives will help to avoid the last mover investment.

It is important to factor in the provision of operational benefits to airspace users and service providers as early as possible in the implementation process. This provides a number of benefits including a positive effect on the business case, the ability for pilots and controllers to learn and optimize procedures, and motivating airspace users to invest in capabilities without having to resort to mandates.

Governance and cooperation

Further to the deployment challenge described above, governance arrangements should ensure a “smooth” deployment phase amongst all actors involved and sufficient pressure on stakeholders to respect deadlines and constraints in agreed deployment and performance plans should be maintained. In addition to this, at the regional/network level, there is a risk of inadequate deployment planning, partly due to the fact that one party has more or better information than the others or lack of consideration of the different business models/cases/plans of stakeholders who bear the investment costs. In cases where several States and stakeholders are involved, agreements between parties or regulations are often needed to achieve synchronization.

Cooperation between different stakeholders and/or more than one State should include working arrangements, including commitment and agreements on financial aspects and incentives to be applied over the period of deployment. Best practices of cooperation models for implementation are also helpful to include in the preparation, as a good organization is essential to reach the expected benefits.

Methodology

The following generic steps are identified to guide and support a State, a group of States or a region, or stakeholders with the implementation of the relevant elements of the ASBUs to improve the performance of their ATM system. When available, reference is made to ICAO guidance material, available from the GANP webpage. This methodology is illustrated in Figure 10.

Some measures may have safety benefits or present unintended consequences. States and Organisations should use their SSP and SMS to conduct safety risk assessments to determine the potential impact to safety as part of the determination of the priorities and trade-offs and to support the management of the change to their aviation system.

A. Definition of needs and goals for improved ATM in a given airspace (may include airports) to address immediate problems or to cope with future demand

1. Determine the additional performance needs (e.g. accommodate x per cent more traffic). This can be based on national traffic forecasts, statistical forecasts at the State level, or other sources of information (ref. 1).
2. Assess current performance (ref. 2).
3. Analyse the gap between the desired improvement and existing situations to determine the type and scale of improvements. The type and size of the gap is important in the selection of options for solutions.
4. Consult other States and stakeholders in the region and collaborate with States, airspace users, service providers, and organizations in other regions to learn how they have set up their application of new concepts and/or technologies. Support from ICAO is available to help find proper contacts (ref. 3).

B. ATM improvements through the application of ASBU Modules

5. Taking into account defined needs, examine ASBU descriptions (ref. 4). These provide information on expected benefits from the application of an element of an ASBU Module, a complete Module or a group of Modules.
6. In collaboration with relevant stakeholders, select the set that will best meet defined needs.

C. Scenario building to meet needs and goals

7. Build a scenario composed of selected set in view of defined needs and goals.
8. The selection of improvements should consider solutions adopted by neighbouring States/regions so as to maximize synergies (ref. 5).
9. Include those Modules indicated by ICAO as part of a the minimum path to global interoperability and safety. Note: these Modules are the improvements necessary for global standardization and harmonization.

D. Economic impact assessment, business case and cost-benefit analysis (CBA)

10. Undertake an economic impact assessment and, if needed, a business case. General principles are provided by the MDWG (ref. 6). In addition, consider as background information the best practices of others. Economic impact assessments and business cases should take into account the type and scale of improvements foreseen, the geographical scope and time horizon. It will also be necessary to consider which parties (one or more States, stakeholders, etc.) would be involved in the implementation of the set of selected improvements. Return as needed to the scenario of selected improvements (steps 7 to 9 above) to ensure an effective economic impact assessment and business case.
11. Perform a CBA for the scenario, using the guidance provided by the MDWG (ref. 6). The CBA should take into account the number of improvements, geographical scope, parties involved in implementation and time horizon.

E. Scenario financing

12. Address financing aspects, looking at possible options, based on the report of the MDWG (ref. 6).

F. Use incentives to avoid last mover advantage problem

13. Depending on the outcome of the CBA and available financial instruments, incentives may be required, again based on the report of the MDWG (ref. 6). These can be operational (e.g. Most Capable Best Served principle) or financial in nature. Often both types of incentives are needed to overcome the last mover advantage problem. The introduction of incentives will impact the CBA and may require a new economic impact assessment and business case, along with an updated CBA. The application of incentives is foreseen in the ICAO documentation on policy and charges (ref. 7), which describes the principles to be applied. Information is also available in the MDWG report (ref. 6).
14. A scenario modification may also be required at that point, if changes are too limited to receive sufficient benefits or too complex to handle the foreseen improvements, or not providing benefits to all participants.

G. Scenario deployment and working arrangements

15. Once a satisfactory scenario is achieved, possibly after several iterations, it can be deployed. The best practices of others can be taken into account when establishing working arrangements for deployment (ref. 5).
16. If the scenario is based on cooperation with more than one State and/or different stakeholders, working arrangements should be developed with all partners, including commitment and agreements on financial aspects and incentives to be applied over the period of deployment. Deployment activities require good preparation and their importance should not be underestimated. Here again, best practices in other regions can be considered.

Reference material:

1. This can be a national or regional source, or information from airlines, service providers or airports.
2. In general it is advised that, as a minimum, data for those elements of the ATM system which needs to be improved be collected to create a baseline ICAO is advocating performance monitoring at the national and regional levels. Information from other parts of the world can be used. This will enable a benchmark against other States and regions.
3. This can be at PIRG level, sub regional organizations, stakeholder organizations and of course ICAO.
4. Comparison with information from others may give you an indication if your existing system can produce more or differently, but also if new concepts and technologies can provide better solutions.
5. Consultation of modernization programmes applied elsewhere [e.g. SESAR, NextGen, CARATS, SIRIUS] may help you in setting up your scenarios.
6. The report of the MDWG provides guidance on: business cases, cost-benefit analysis, financial instruments and the application of incentives.
7. ICAO's *Policies on Charges for Airports and Air Navigation Services* (Doc 9082) and *Manual on Air Navigation Services Economics* (Doc 9161).

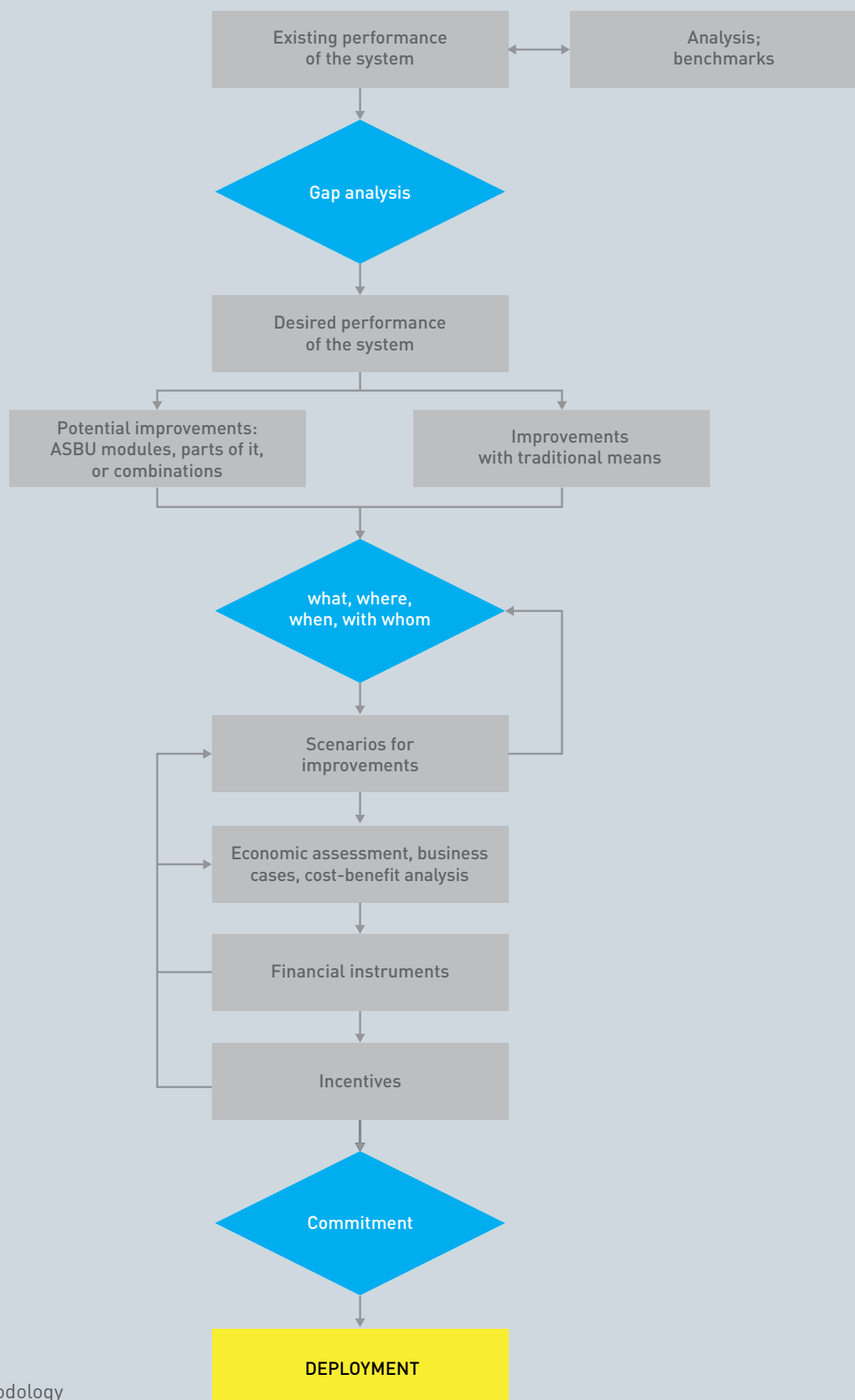


Figure 10: Methodology

Acronym Glossary

A

ATFCM – Air traffic flow and capacity management
 ABDAA – Airborne detect and avoid algorithms
 ACAS – Airborne collision avoidance system
 ACC – Area control centre
 A-CDM – Airport collaborative decision-making
 ACL – ATC clearances and information
 ACM – ATC communications management
 ADEXP – ATS data exchange presentation
 ADS-B – Automatic dependent surveillance—broadcast
 ADS-C – Automatic dependent surveillance—contract
 AFIS – Aerodrome flight information service
 AFTN – Aeronautical fixed telecommunication network
 AHMS – Air traffic message handling system
 AICM – Aeronautical information conceptual model
 AIDC – ATS interfacility data communications
 AIP – Aeronautical information publication
 AIRB – Enhanced traffic situational awareness during flight operations
 AIRM – ATM information reference model
 AIS – Aeronautical information services
 AIXM – Aeronautical information exchange model
 AMA – Airport movement area
 AMAN/DMAN – Arrival/departure management
 AMC – ATC microphone check
 AMS(R)S – Aeronautical mobile satellite (route) service
 ANM – ATFM notification message
 ANS – Air navigation services
 ANSP – Air navigation services provider
 AO – Aerodrome operations/Aircraft operators
 AOC – Aeronautical operational control
 AOM – Airspace organization and management
 APANPIRG – Asia/Pacific air navigation planning and implementation regional group
 APOC – Airport Operations Centre
 ARNS – Aeronautical radio navigation service
 ARNSS – Aeronautical radio navigation satellite service
 ARTCCs – Air route traffic control centers
 AS – Aircraft surveillance
 ASAS – Airborne separation assistance system

ASDE-X – Airport surface detection equipment
 ASEP – Airborne separation
 ASEP-ITF – Airborne separation in-trail follow
 ASEP-ITM – Airborne separation in-trail merge
 ASEP-ITP – Airborne separation in-trail procedure
 ASM – Airspace management
 A-SMGCS – Advanced surface movement guidance and control system
 ASPA – Airborne spacing
 ASPIRE – Asia and South Pacific initiative to reduce emissions
 ATC – Air traffic control
 ATCO – Air traffic controller
 ATCSCC – Air traffic control system command center
 ATFCM – Air traffic flow and capacity management
 ATFM – Air traffic flow management
 ATMC – Air traffic management control
 ATMRPP – Air traffic management requirements and performance panel
 ATN – Aeronautical Telecommunication Network
 ATSA – Air traffic situational awareness
 ATSMHS – Air traffic services message handling services
 ATSU – ATS unit
 AU – Airspace user
 AUO – Airspace user operations

B

Baro-VNAV – Barometric vertical navigation
 BCR – Benefit/cost ratio
 B-RNAV – Basic area navigation

C

CSPO – Closely spaced parallel operations
 CPDLC – Controller-pilot data link communications
 CDO – Continuous descent operations
 CBA – Cost-benefit analysis
 CSPR – Closely spaced parallel runways

CM – Conflict management
 CDG – Paris - Charles de Gaulle airport
 CDM – Collaborative decision-making
 CFMU – Central flow management unit
 CDQM – Collaborative departure queue management
 CWP – Controller working position
 CAD – Computer aided design
 CTA – Control time of arrival
 CARATS – Collaborative actions for renovation
 of air traffic systems
 CFIT – Controlled flight into terrain
 CDTI – Cockpit display of traffic information
 CCO – Continuous climb operations
 CAR/SAM – Caribbean and South American region
 COSESNA – Central American Corporation
 for Air Navigation Services.

D

DAA – Detect and avoid
 DCB – Demand/capacity balancing
 DCL – Departure clearance
 DFM Departure flow management
 DFS – Deutsche Flugsicherung GmbH
 DLIC – Data link initiation capability
 DMAN – Departure management
 DMEAN – Dynamic management of European
 airspace network
 D-OTIS – Data link operational terminal information service
 DPI – Departure planning information
 D-TAXI – Data link taxi clearance delivery

E

EAD – European AIS database
 e-AIP – Electronic AIP
 EGNOS – European GNSS navigation overlay service
 ETMS – Enhanced air traffic management system
 EVS – Enhanced vision system

F

FABEC – Functional Airspace Block Europe Central
 FAF/FAP – Final approach fix/final approach point
 FANS – Future air navigation systems
 FDP – Flight data processing
 FDPS – Flight data processing system
 FF-ICE – Flight and flow information for a collaborative
 environment
 FIR – Flight information region
 FIXM – Flight information exchange model
 FMC – Flight management computer
 FMS – Flight management system
 FMTP – Flight message transfer protocol
 FO – Flight object
 FOC – Flight Operations Centre
 FPL – Filed flight plan
 FPS – Flight planning systems
 FRA – Free route airspace
 FUA – Flexible use of airspace
 FUM – Flight update message

G

GANIS – Global Air Navigation Industry Symposium
 GANP – Global air navigation plan
 GAT – General air traffic
 GBAS – Ground-based augmentation system
 GBSAA – Ground based sense and avoid
 GEO satellite – Geostationary satellite
 GLS – GBAS landing system
 GNSS – Global navigation satellite system
 GPI – Global plan initiative
 GPS – Global positioning system
 GRSS – Global runway safety symposium
 GUF1 – Globally unique flight identifier

H

HAT – Height above threshold
 HMI – Human-machine interface
 HUD – Head-up display

I

IDAC – Integrated departure-arrival capability
 IDC – Interfacility data communications
 IDRP – Integrated departure route planner
 IFR – Instrument flight rules
 IFSET – ICAO Fuel Savings Estimation Tool
 ILS – Instrument landing system
 IOP – Implementation and Interoperability
 IP – Internetworking protocol
 IRR – Internal rate of return
 ISRM – Information service reference model
 ITP – In-trail-procedure
 IWXXM – ICAO weather exchange model

K

KPA – Key performance area

L

LARA – Local and subregional airspace management support system
 LIDAR – Light detection and ranging (aerial laser scans)
 LNAV – Lateral navigation
 LoA – Letter of Agreement
 LoC – Letter of Coordination
 LPV – Localizer performance with vertical guidance
 LVP – Low visibility procedures

M

MASPS – Minimum aviation system performance standards
 MILO – Mixed integer linear optimization
 MIT – Miles-in-trail
 MLS – Microwave landing system
 MTOW – Maximum take-off weight

N

NADP – Noise abatement departure procedure
 NAS – National airspace system
 NAT – North Atlantic
 NDB – Non-directional radio beacon
 NextGen – Next generation air transportation system
 NGAP – Next Generation of Aviation Professionals
 NOP – Network operations procedures (plan)
 NOTAM – Notice to airmen

O

OLDI – On-line data interchange
 OPD – Optimized profile descent
 OSED – Operational service and environment definition
 OTW – Out the window

P

PACOTS – Pacific organized track system
 PANS-OPS – Procedures for air navigation services - aircraft operations
 PBN – Performance-based navigation
 PENS – Pan-European Network Service
 PETAL – Preliminary EUROCONTROL test of air/ground data link
 PIA – Performance improvement area
 P-RNAV – Precision area navigation

R

RA – Resolution advisory
 RAIM – Receiver autonomous integrity monitoring
 RAPT – Route availability planning tool
 RNAV – Area navigation
 RNP – Required navigation performance
 RPAS – Remotely piloted aircraft system
 RTC – Remote tower centre

S

SARPs – Standards and Recommended Practices
 SASP – Separation and airspace safety panel
 SATCOM – Satellite communication
 SBAS – Satellite-based augmentation system
 SDM – Service delivery management
 SESAR – Single European sky ATM research
 SEVEN – System-wide enhancements for versatile electronic negotiation
 SIDS – Standard instrument departures
 SMAN – Surface management
 SMS – Safety management systems
 SPRs – Special programme resources
 SRMD – Safety risk management document
 SSEP – Self-separation
 SSR – Secondary surveillance radar
 STA – Scheduled time of arrival
 STARS – Standard terminal arrivals
 SURF – Enhanced traffic situational awareness on the airport surface
 SVS – Synthetic vision system
 SWIM – System-wide information management

T

TBFM – Time-based flow management
 TBO – Trajectory-based operations
 TCAS – Traffic alert and collision avoidance system

TFM – Traffic flow management
 TIS-B – Traffic information service-broadcast
 TMA – Trajectory management advisor
 TMIs – Traffic management initiatives
 TMU – Traffic management unit
 TOD – Top of Descent
 TRACON – Terminal radar approach control
 TS – Traffic synchronization
 TSA – Temporary segregated area
 TSO – Technical standard order
 TWR – Aerodrome control tower

U

UA – Unmanned aircraft
 UAS – Unmanned aircraft system
 UAV – Unmanned aerial vehicle
 UDPP – User driven prioritization process

V

VFR – Visual flight rules
 VLOS – Visual line-of-sight
 VNAV – Vertical navigation
 VOR – Very high frequency (VHF) omnidirectional radio range
 VSA – Enhanced visual separation on approach

W

WAAS – Wide area augmentation system
 WAF – Weather avoidance field
 WGS-84 – World geodetic system - 1984
 WIDAO – Wake independent departure and arrival operations
 WTMA – Wake turbulence mitigation for arrivals
 WTMD – Wake turbulence mitigation for departures
 WX – Weather







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